



**Town Board of Trustees
Tuesday, February 26, 2019
Public Meeting Room / Eagle Town Hall
200 Broadway Eagle, CO**

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Meetings are also aired online at <https://vimeo.com/channels/Townofeagle/>.
Times listed are approximate and are subject to change.*

6:00 PM - REGULAR MEETING CALLED to ORDER and ROLL CALL

ADOPTION OF AGENDA *(Opportunity for amendment or deletions to this evenings agenda.)*

PUBLIC COMMENT - *Citizens are invited to comment on any item not on the Agenda subject to a public hearing. Please limit your comments to five (5) minutes per person per topic unless arrangements have been made for a presentation with the Town Clerk. Those who are speaking are requested to sign in.*

OPEN PUBLIC HEARING

1. Land Use File Number AN18-01 The Reserve at Hockett Gulch Annexation (Statute requires this to be open for public hearing for at least one hour.)

PRESENTATIONS *Presentations are limited to 10 minutes.*

1. Home Rule Survey Results, David Flaherty Magellan Strategies
2. One Book One Valley Proclamation, Lori Barnes Vail Public Library
3. Greater Eagle Fire Protection District Proposed Wildfire Mitigation Projects" (20 min) – Hugh Fairfield-Smith GEFPD Wildland Coordinator and John Staight Open Space Coordinator
4. Mental health Awareness and Resource Management - Recognition of Erin Ivie, Eagle Police Department

CONSENT AGENDA *Consent agenda items are routine Town business, items which have received clear direction previously from the board, final land use file documents after the public hearing has been closed, or which do not require board deliberation. (5 Minutes)*

1. Minutes - February 12, 2019

TOWN MANAGER AND DEPARTMENT UPDATE

1. Town Manager Update

OLD BUSINESS

1. Resolution 13-2019 A Resolution of The Board of Trustees of The Town of Eagle, Colorado Appointing Erik A. Johnson As the Judge of The Eagle Municipal Court and Approving an Associated Agreement
 - a. Oath of Office

2. THOR Update

NEW BUSINESS

CLOSE PUBLIC HEARING

1. Request to continue Land Use File Number AN18-01 The Reserve at Hockett Gulch Annexation to March 12, 2019.

BOARD DISCUSSION AND FUTURE AGENDA ITEMS

1. State of the County Presentation - Video

ADJOURN

WORKSESSION

1. Economic Vitality & Town Revenues

I hereby certify that the above Notice of Meeting was posted by me in the designated location at least 24 hours prior to said meeting.



Jenny Rakow, CMC
Town Clerk

PUBLIC WIFI - TOEE – ((TOEEWireless))



To: Mayor and Town Board of Trustees

From: Morgan Landers, AICP, Town Planner/Community Development Director

Date: February 22, 2019

Agenda Item: Reserve at Hockett Gulch Annexation

REQUEST: Staff is requesting the Board of Trustees continue the annexation hearing to March 12, 2019.

BACKGROUND: On March 13, 2018, the Board of Trustees passed a resolution finding the Annexation Petition and Plat for Reserve at Hockett Gulch to be in substantial compliance with Section 31-12-107(1) C.R.S. This resolution also set the date for the Public Hearing to determine if the proposed annexation complies with the Colorado Constitution and applicable sections of the Colorado Revised Statutes. The hearings have been continued in order to allow for the land use application process to continue.

ANALYSIS: The PUD application was heard in front of the Planning and Zoning Commission on February 5, 2019. The PUD application has been noticed for the March 12, 2019 Board of Trustees hearing on the PUD application and review of the Annexation and Development Agreement.

COMMUNITY INPUT: The Annexation Petition and Plat have been noticed per Section 31-12-108, C.R.S. Colorado Revised Statute outlines that when a zoning application accompanies the annexation petition and plat, the required noticing for the zoning process should be followed and those notices shall be completed separate from the annexation notices. Staff has noticed the land use hearings in accordance with the town's municipal code.

BUDGET / STAFF IMPACT: n/a

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED: This request is in alignment with Major Objective 10: Address Essential Planning and Land-Use Challenges. Specifically, the project is being reviewed according to the Town of Eagle Land Use and Development Code as well as the Colorado Revised Statutes.

RECOMMENDED ACTION OR PROPOSED MOTION: A motion to continue the Annexation Public Hearing for Reserve at Hockett Gulch to March 12, 2019.

ATTACHMENTS: None



To: Mayor and Town Board of Trustees

From: Bill Shrum, Assistant to the Town Manager

Date: Feb 26, 2019

Agenda Item: Results Summary from Magellan Strategies Opinion Polling of Home Rule

REQUEST: Staff is requesting that the Board of Trustees review the results from the opinion polling conducted in the Town of Eagle regarding Home Rule preference and understanding.

INTRODUCTION:

The Town Board of Trustees directed Staff last fall to bring a ballot measure to the November 2019 General Election Ballot asking voters if the town should move to Home Rule. Following best practices of other communities, an opinion survey is conducted at the beginning of public education efforts to identify the current level of awareness on the issue, and to identify elements that can be expanded upon in future information and educational materials. David Flaherty from Magellan Strategies will be available at the meeting to make a brief presentation and answer any questions on Tuesday.

ANALYSIS:

An opinion poll was budgeted in the 2019 budget, and Magellan Strategies was selected as the provider for the poll based on their experience in conducting community surveys and recent work with Home Rule. The survey was conducted via email from February 4th – 11th, and over the phone Feb 11th – 14th. English and Spanish versions were written to be more accessible to the community. We collected 332 responses exceeding the target engagement of 300 responses:

- Currently, 47% of likely 2019 Eagle voters would vote yes and approve a Home Rule Charter Commission, 16% would oppose it, and 38% are undecided
- Overall, 26% were not too familiar and 38% were not familiar at all with the effort to change Eagle's form of government.
- Voters primarily support a Home Rule form of government because they believe it will empower them with more local control. Voters oppose a Home Rule form of government mostly because they are not informed about what it is and what it would mean for the Town.

Community Views for Voting in Favor of Home Rule Government

- More Local Control of Government
- Ability to Focus on What Community Wants

Community Views for Voting Against Home Rule Government

- Not Enough Information/ Misinformation
- Dissatisfaction with Taxes/ Town Government

COMMUNITY INPUT:

Community input was part of the polling process.

BUDGET / STAFF IMPACT:

There is a budget impact. Money was budgeted in the FY 2019 budget to conduct the survey. The total cost of the survey was \$16,000. There was a minimal impact on Staff time and resources to conduct the survey. This summary report will identify further opportunities for education at our Home Rule launch party February 27th and in subsequent educational outreach. Each month we will focus on an element of Home Rule and work to close the information gap identified with voters.

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED:

This survey helps accomplish several strategic objectives for the Town of Eagle:

1. Develop a Long-Term Vision for Eagle
11. Enhance the Town's Communications, Build Eagle's Brand
12. Initiate and Maintain a Community Building Effort
14. Consider Implementing Home Rule

The results from this survey assist directly in the consideration of a Home Rule ballot measure. The consideration of Home Rule significantly impacts the Long-Term Vision for Eagle. Conducting the survey with professional outreach online and over the phone, in English and in Spanish, enhances the Town's communications and transparency and improves a community building effort.

RECOMMENDED ACTION OR PROPOSED MOTION:

Recommended action is for the Board of Trustees to review the survey summary report.

ATTACHMENTS:

- Town of Eagle Home Rule Charter Proposal Survey Presentation 022019
- Town of Eagle Home Rule Charter Proposal Survey Summary 022019
- Town of Eagle Home Rule Charter Proposal Survey Final Topline Results 022019
- Town of Eagle Home Rule Charter Proposal Survey Verbatim Responses T8 – T9



TOWN OF EAGLE HOME RULE CHARTER PROPOSAL VOTER OPINION SURVEY

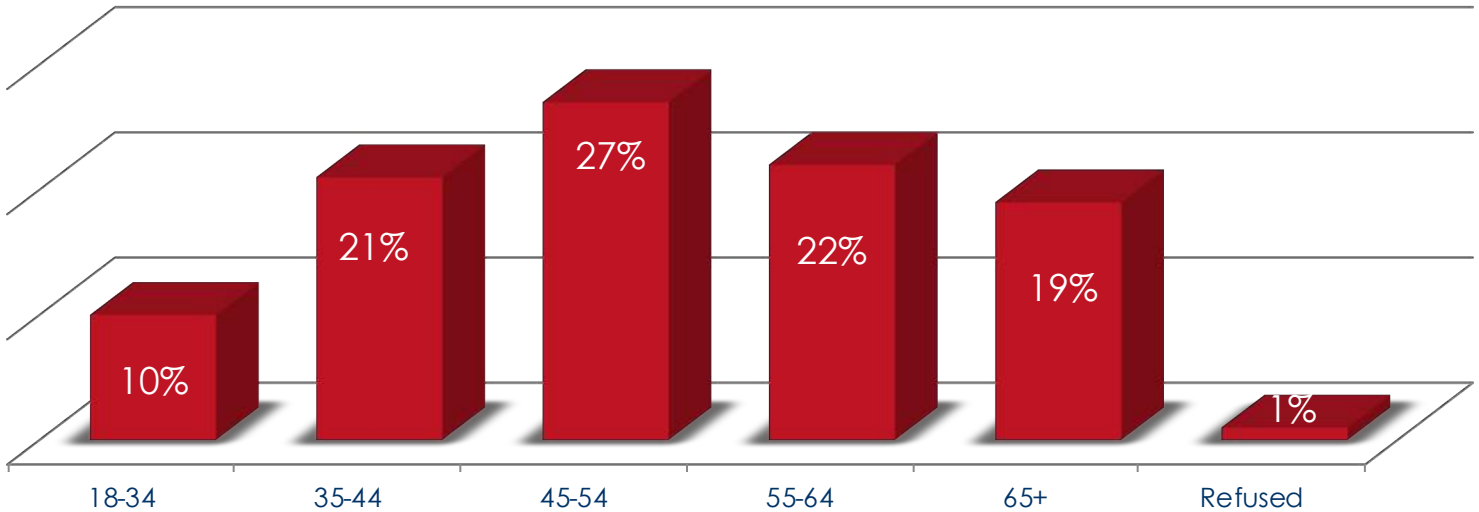
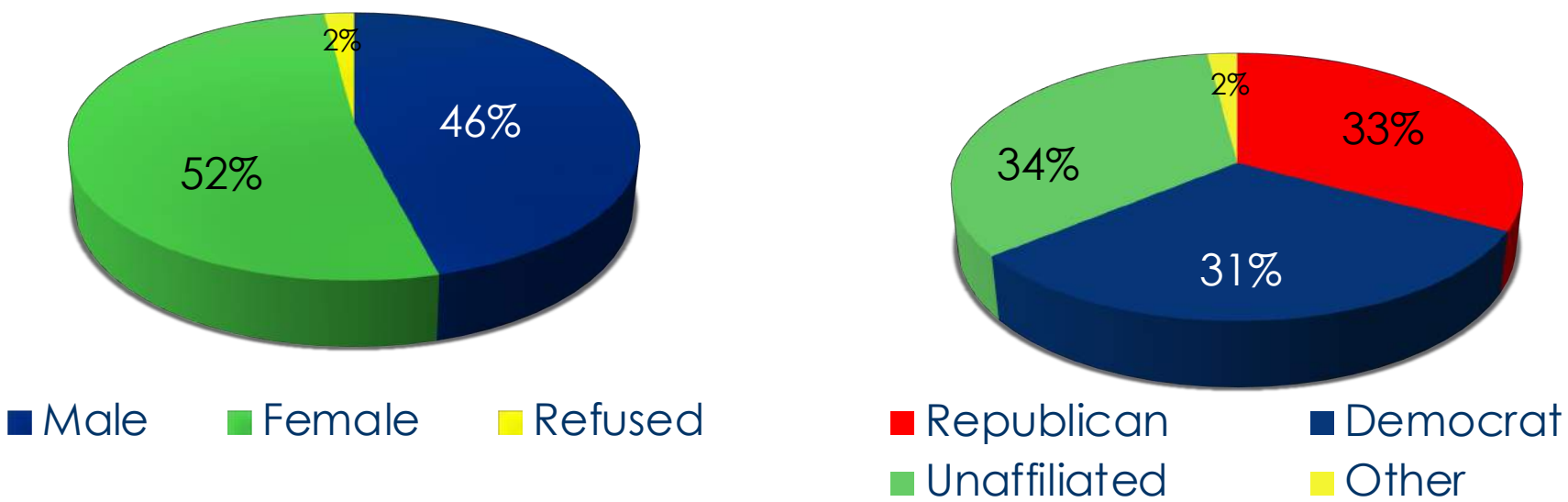
February 4th to 14th, 2019



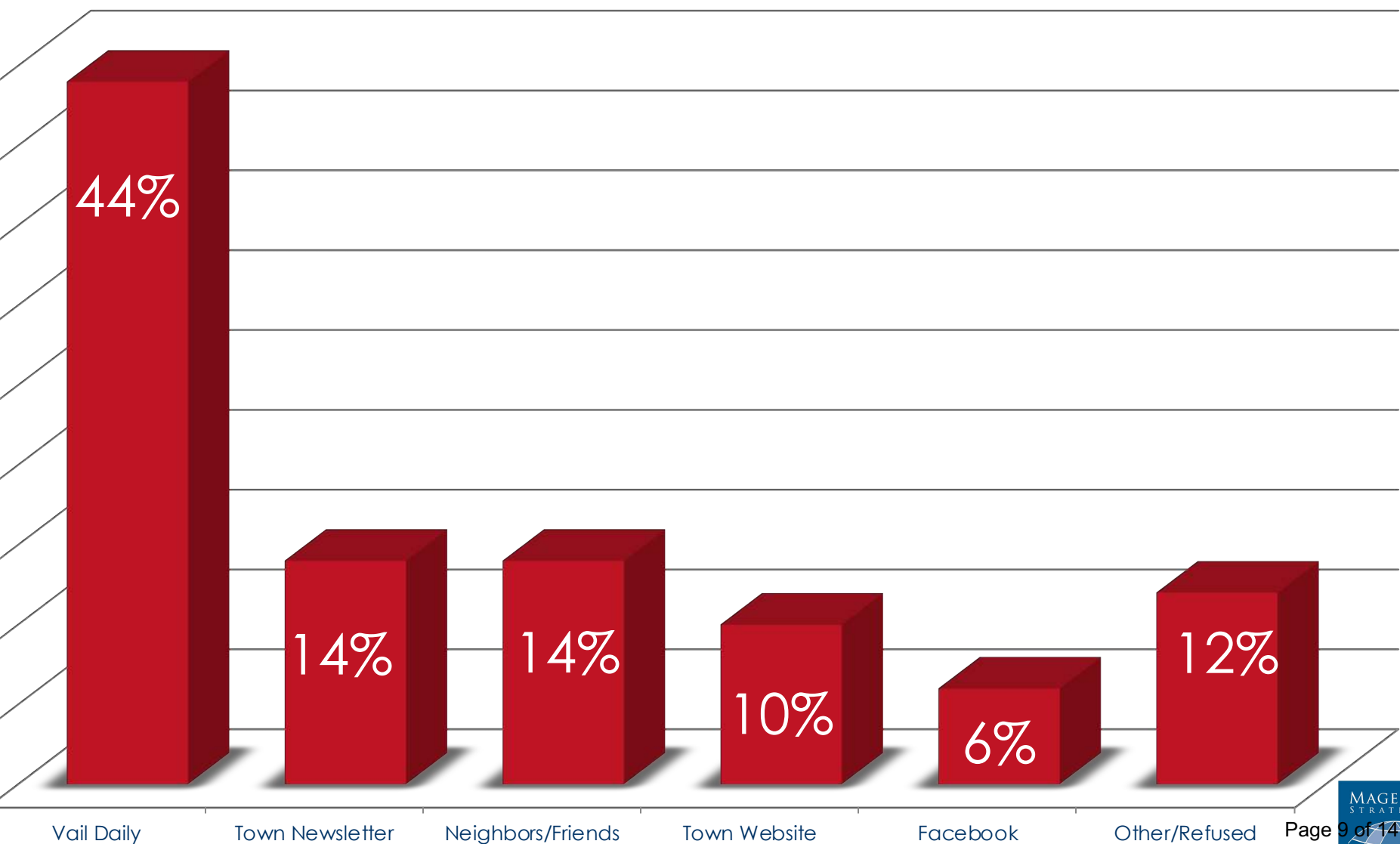
Methodology

- Magellan Strategies are pleased to present the results of a 332n live telephone and online survey of likely 2019 general election voters in the Town of Eagle, Colorado.
- The interviews were conducted from February 4th to 14th, 2019.
- The overall survey has a margin of error of +/-5.18% at the 95% confidence interval. Subgroups of voters will have higher margin of error than the overall population.
- The survey results were weighted based upon past voter turnout demographics for an odd-year election cycle in Eagle, Colorado.
- David Flaherty was the principal researcher on this project, and Courtney Sievers was the project director.

Survey Demographics



Eagle Voter Preferred News Sources





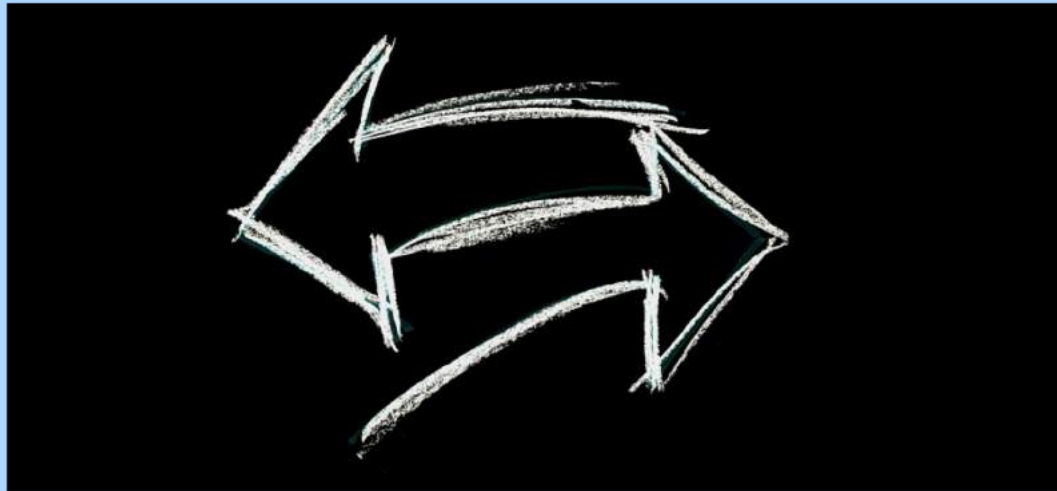
KEY FINDINGS

Key Findings:

- Currently 47% of likely 2019 Eagle voters would vote yes and approve a Home Rule Charter Commission, 16% would oppose it and 38% are undecided. The more voters learn about a Home Rule form of government the more likely they are to support it. After voters were informed of basic information about a Home Rule form of government, voter support increases from 47% to 71%.
- Overall, a majority of Eagle voters are not aware or familiar with the Board of Trustee's actions to change Eagle's form of government from Statutory Rule to Home Rule. Among all respondents, 38% are not familiar at all with the effort and 26% not too familiar.
- Voters primarily support a Home Rule form of government because they believe it will empower them with more local control. Voters oppose a Home Rule form of government mostly because they are not informed about what it is and what it would mean for the Town of Eagle.

Key Findings:

- 74% of voters were more likely to support Home Rule after learning that federal and state laws still apply but municipalities have the power to make laws and policies regarding local issues with minimal state intervention.
- 71% of voters were more likely to support Home Rule after learning that the Eagle Board of Trustees would be able to protect and preserve the uniqueness of Eagle's values and culture and allow residents to control future changes to the town.

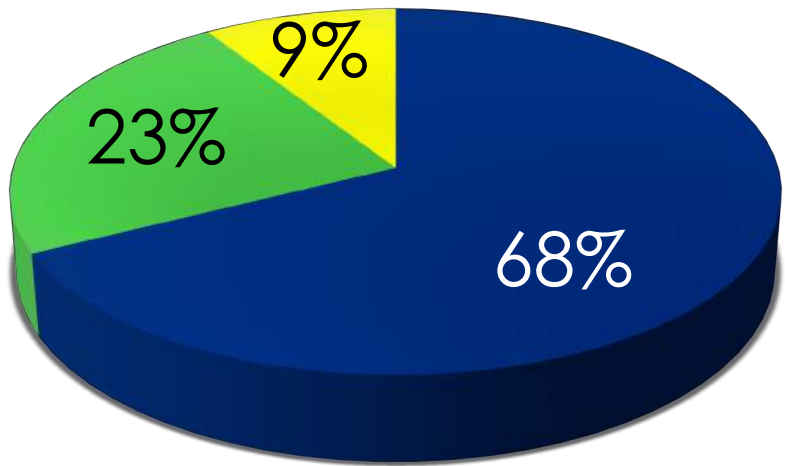


TOWN OF EAGLE VOTER MOOD

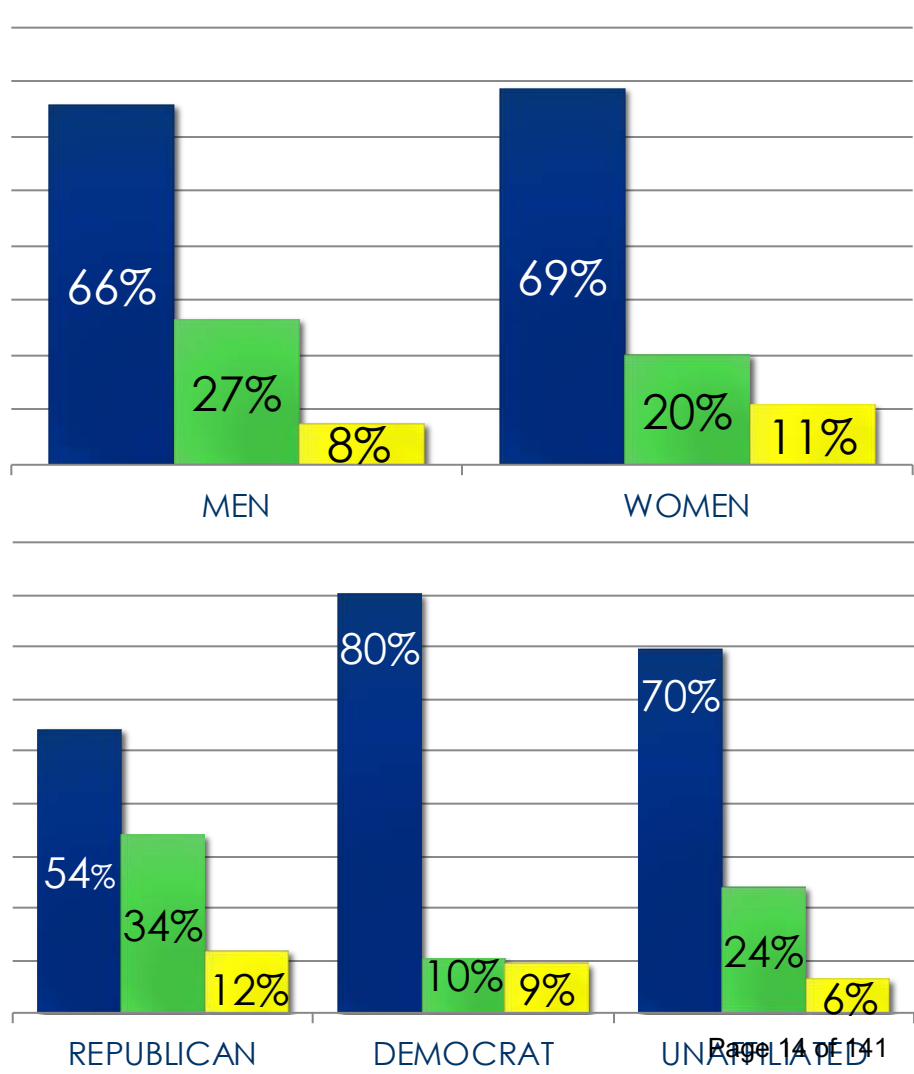
MAGELLAN
STRATEGIES



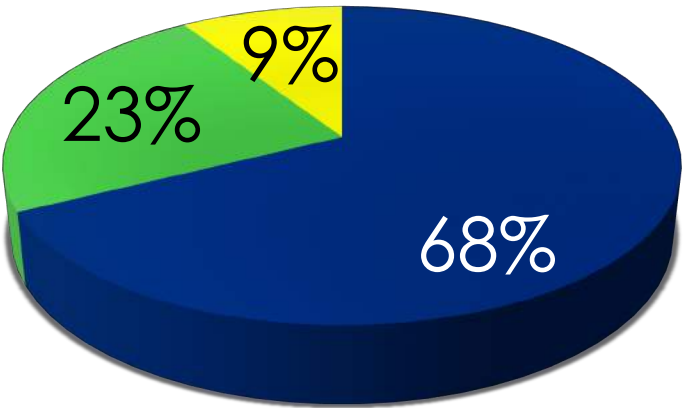
Generally speaking, do you think things in the Town of Eagle are heading in the right direction, or do you feel that things are off on the wrong track?



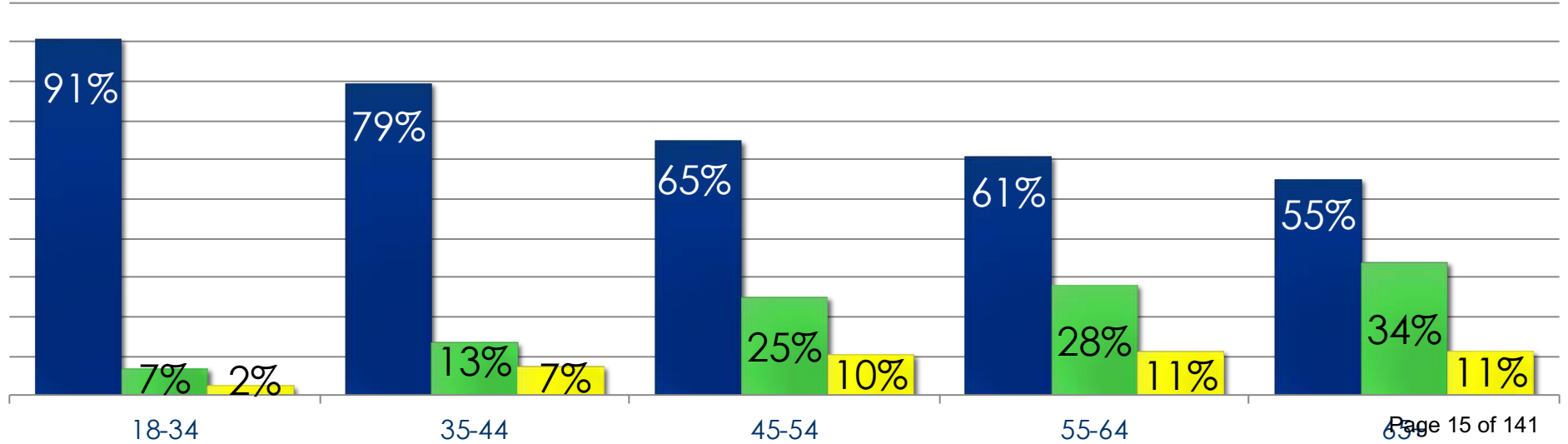
- RIGHT DIRECTION
- WRONG TRACK
- UNSURE NO OPINION



Generally speaking, do you think things in the Town of Eagle are heading in the right direction, or do you feel that things are off on the wrong track?



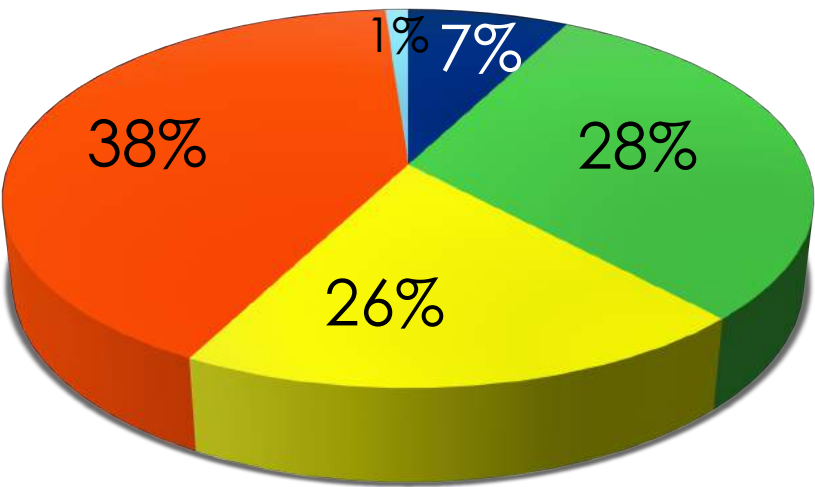
■ RIGHT DIRECTION ■ WRONG TRACK ■ UNSURE NO OPINION



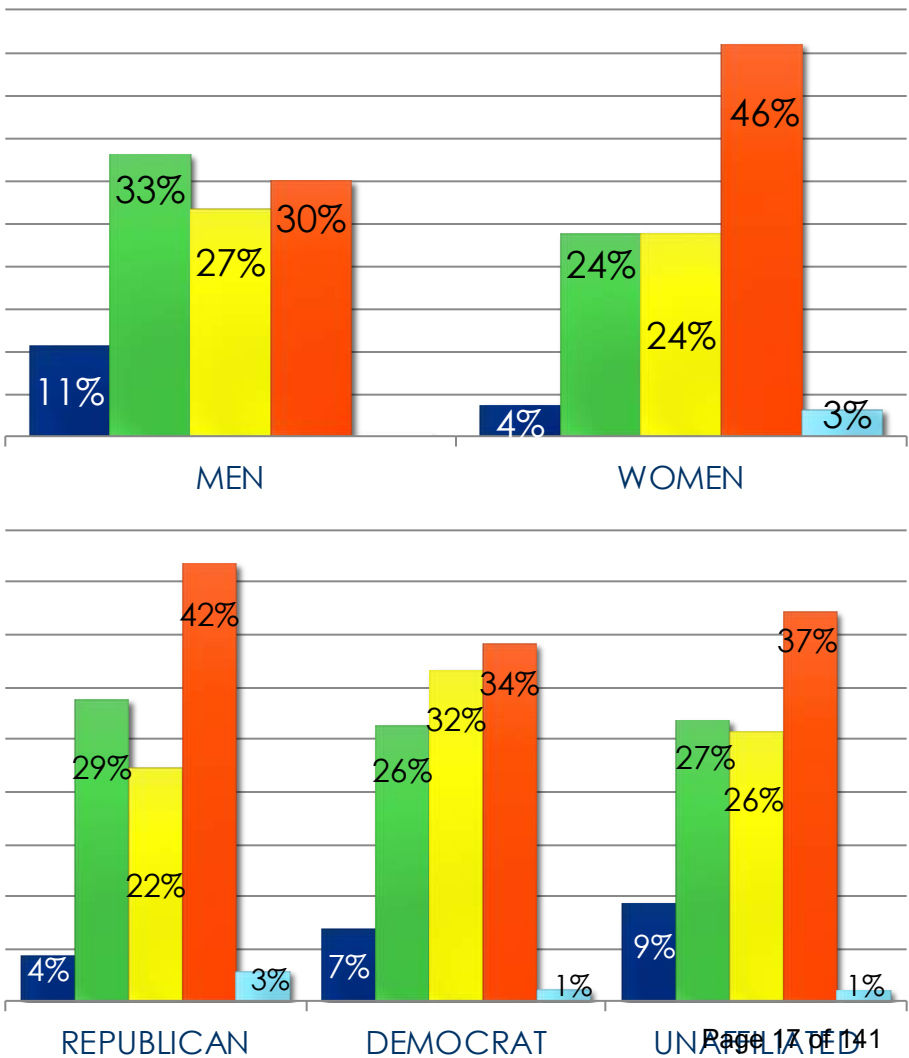


FAMILIARITY WITH EAGLE TRUSTEE ACTIONS TO MOVE TOWARD A HOME RULE FORM OF GOVERNMENT

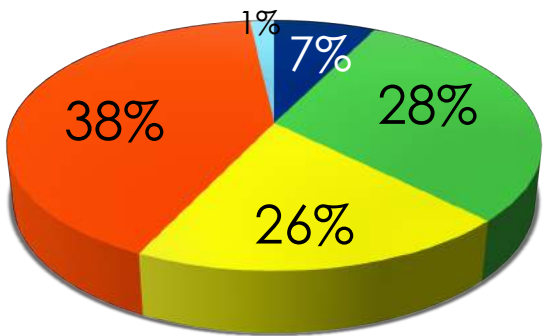
How familiar would you say you are about the Eagle Board of Trustees actions to start the process of changing Eagle's form of government from Statutory Rule to Home Rule? Would you say you are...



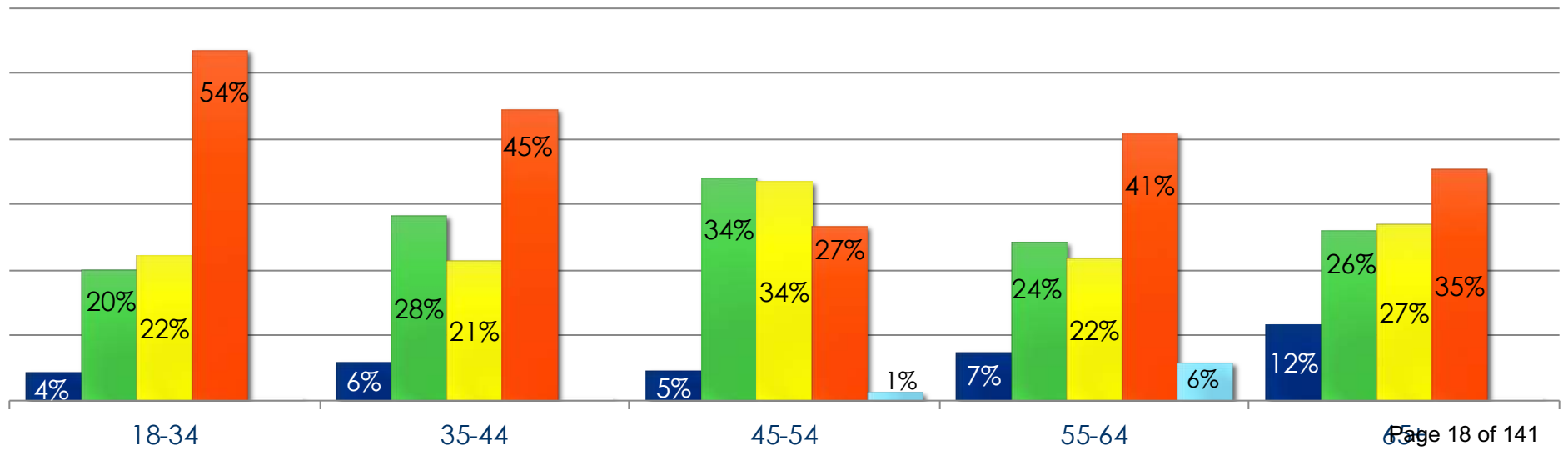
- VERY FAMILIAR
- SOMEWHAT FAMILIAR
- NOT TOO FAMILIAR
- NOT FAMILIAR AT ALL
- UNSURE/REFUSED



How familiar would you say you are about the Eagle Board of Trustees actions to start the process of changing Eagle's form of government from Statutory Rule to Home Rule? Would you say you are...



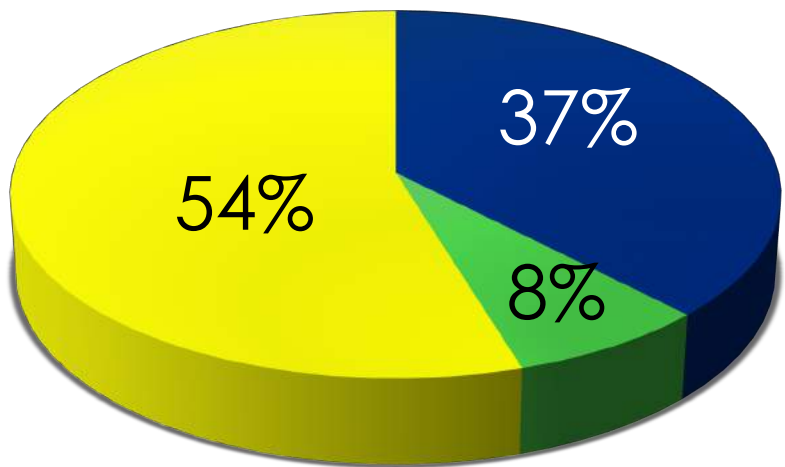
■ VERY FAMILIAR ■ SOMEWHAT FAMILIAR ■ NOT TOO FAMILIAR
■ NOT FAMILIAR AT ALL ■ UNSURE/REFUSED



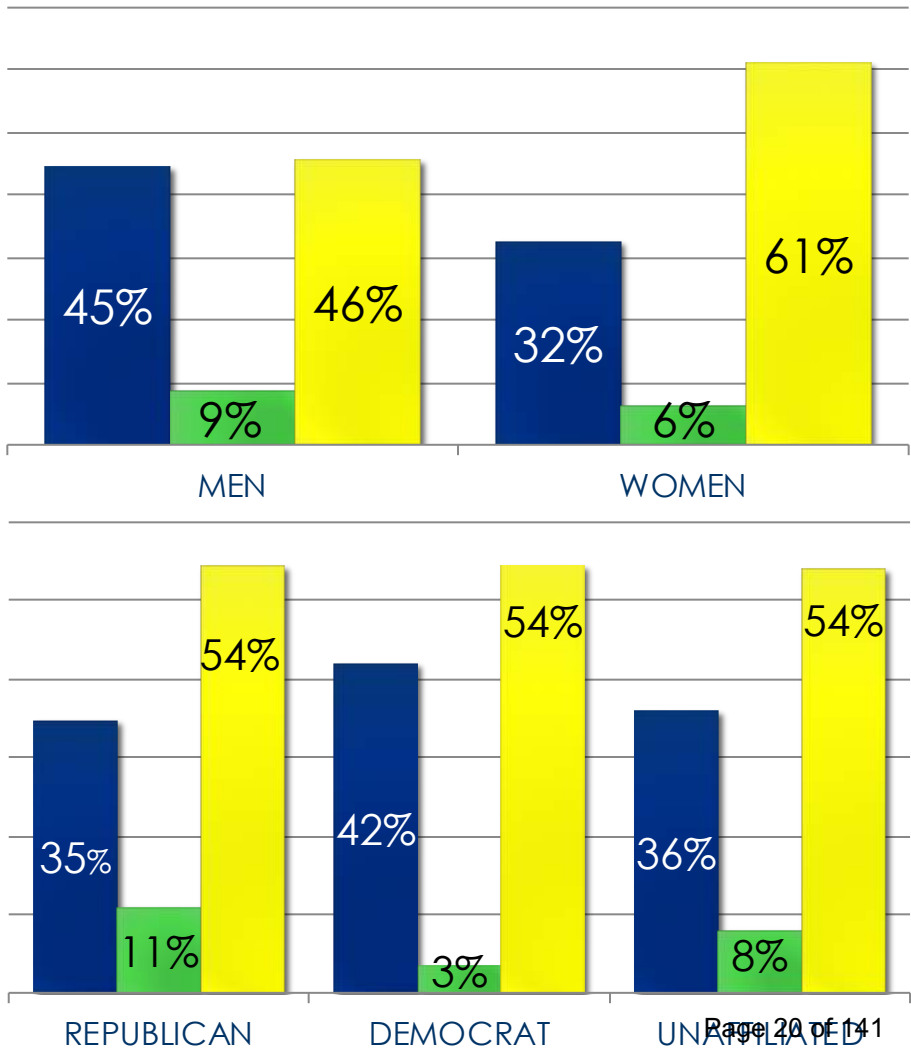


EAGLE VOTER APPROVAL AND DISAPPROVAL OF HOME RULE FORM OF GOVERNMENT

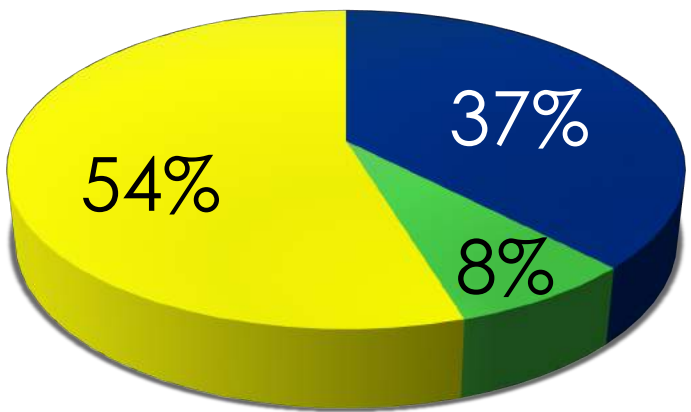
Do you approve or disapprove of a Home Rule form of government? If you do not know what a Home Rule form of government is, there is an option for that as well.



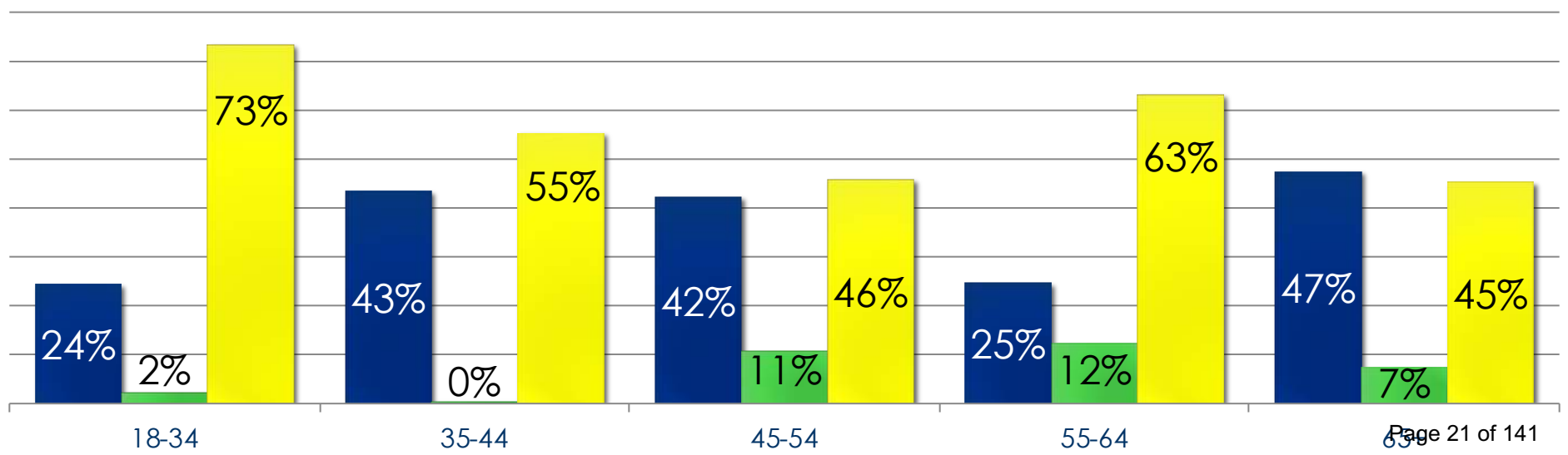
- APPROVE
- DISAPPROVE
- DON'T KNOW



Do you approve or disapprove of a Home Rule form of government? If you do not know what a Home Rule form of government is, there is an option for that as well.



■ APPROVE ■ DISAPPROVE ■ DON'T KNOW





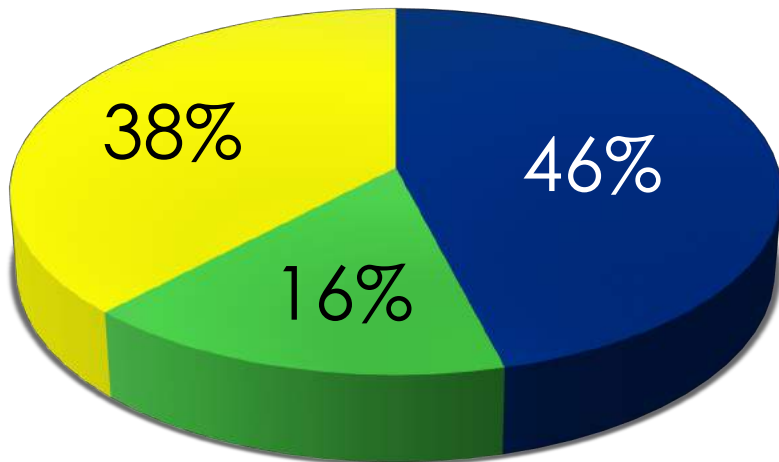
HOME RULE CHARTER COMMISSION “UNINFORMED” BALLOT TEST

Home Rule Ballot Proposal

“As you may know, the first step to change a form of government from Statutory Rule to Home Rule is putting a ballot question before voters. The ballot question will ask voters to approve or reject the formation of a Home Rule Charter Commission. And at the same time, on the same ballot choose the members to serve on the Home Rule Charter Commission.

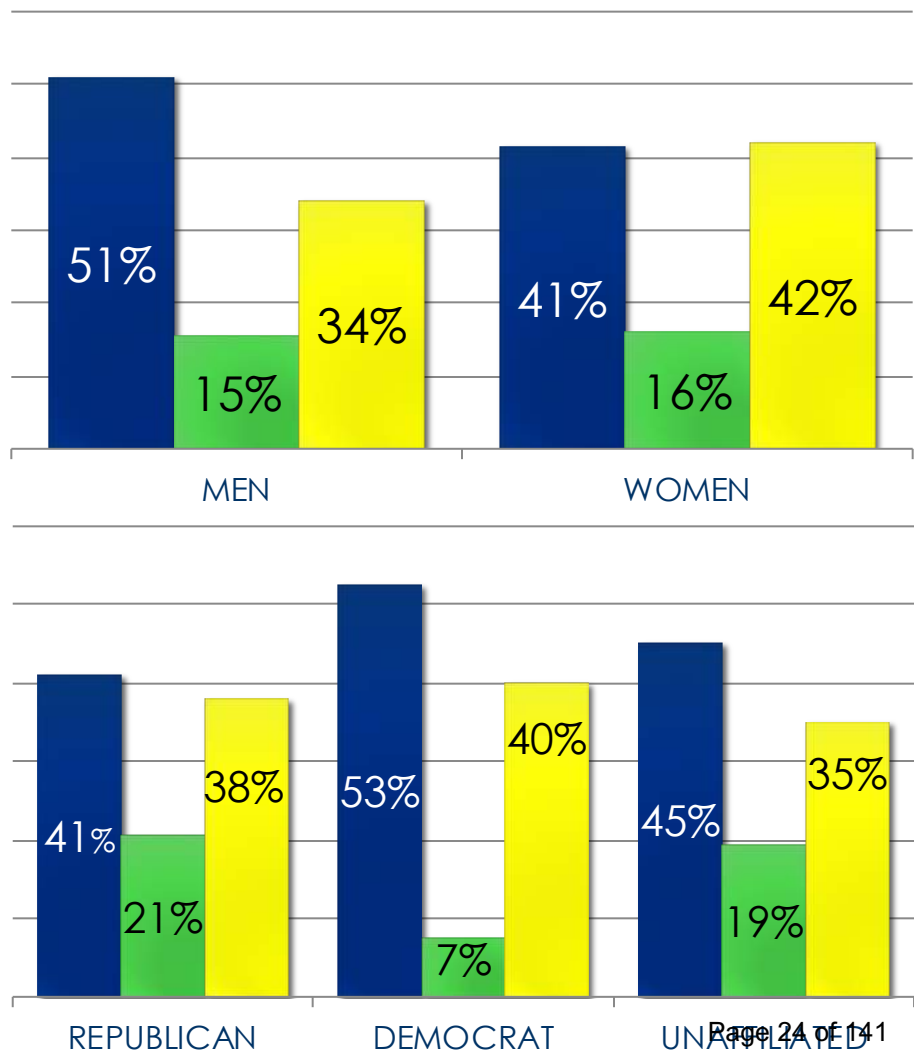
Knowing this information, if an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?”

If an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?

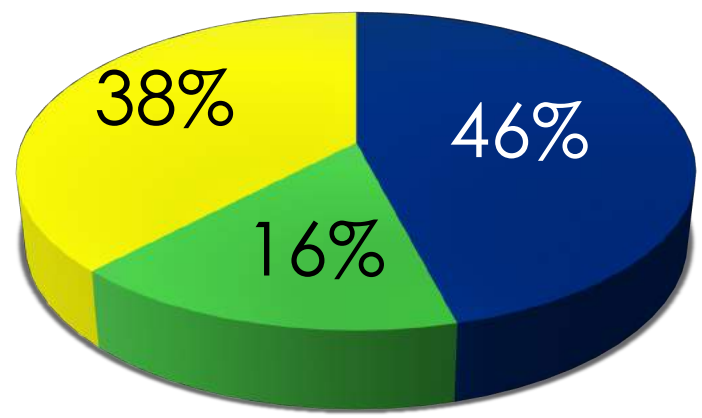


- TOTAL YES, APPROVE
- TOTAL NO, REJECT
- UNDECIDED/REFUSED

Definitely Yes, Approve	20%
Probably Yes, Approve	26%
Definitely No, Reject	7%
Probably No, Reject	9%

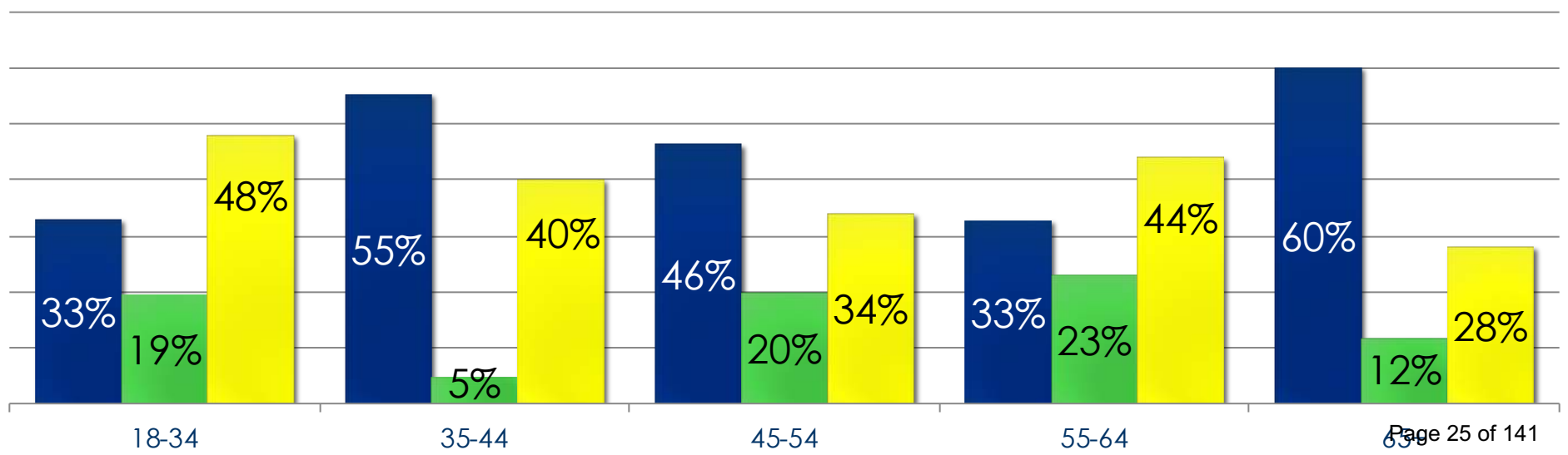


If an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?



Definitely Yes, Approve	20%
Probably Yes, Approve	26%
Definitely No, Reject	7%
Probably No, Reject	9%

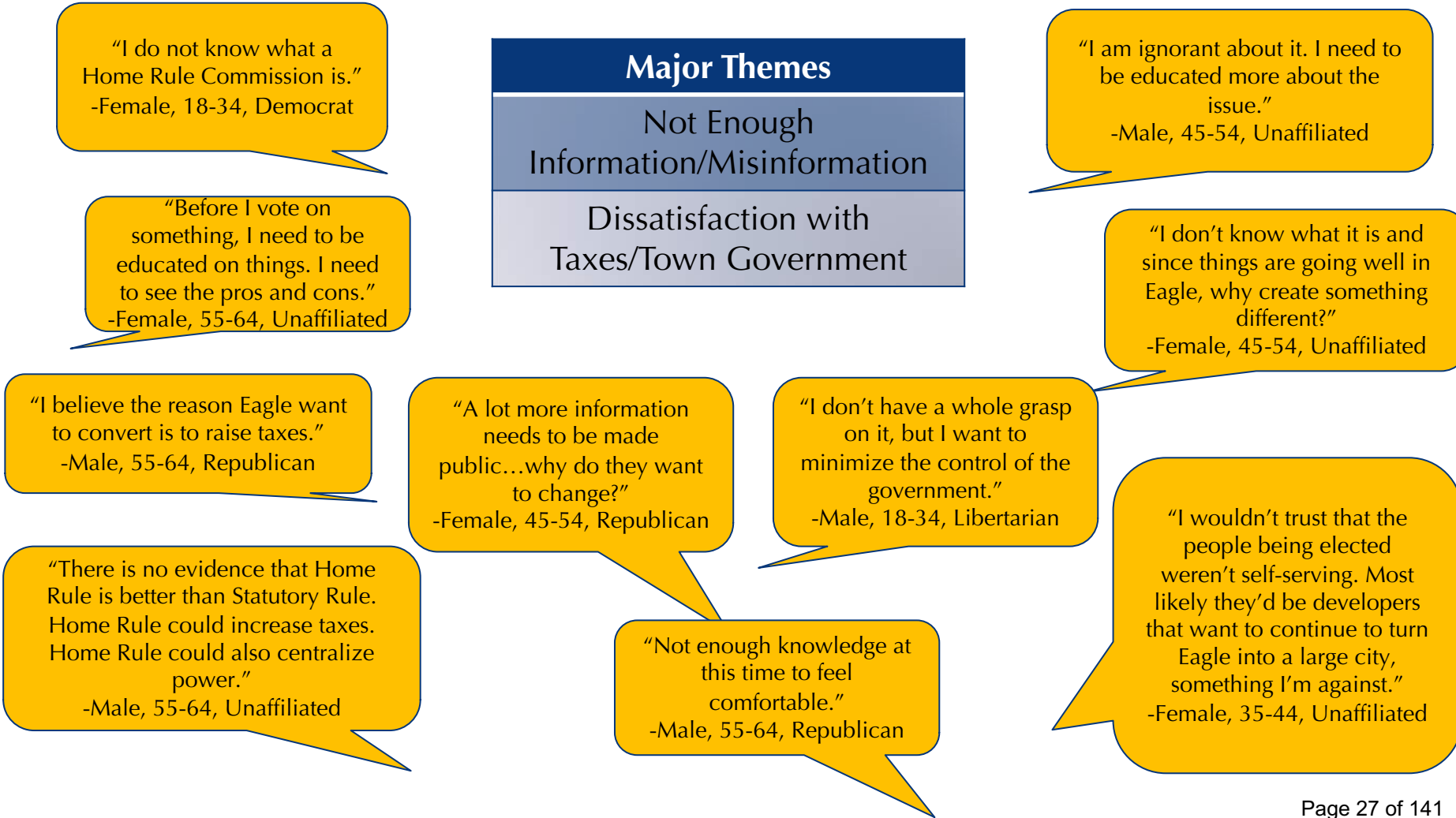
■ TOTAL YES, APPROVE ■ TOTAL NO, REJECT ■ UNDECIDED/REFUSED



In your own words, being as descriptive as possible, please tell me why you would vote **yes and approve** the ballot question to create a Home Rule Charter Commission.



In your own words, being as descriptive as possible, please tell me why you would vote **no and reject** the ballot question to create a Home Rule Charter Commission.





HOME RULE STATEMENTS, FACTS & INFORMATION

Home Rule Info. Questions

“I am now going to read to you some statements, facts and information regarding the process of changing Eagle’s form of local government from Statutory Rule to Home Rule. After hearing the information, please tell me if you are more likely or less likely to support changing Eagle’s current form of government to Home Rule, or if the information makes no difference in your decision. Let’s get started.”

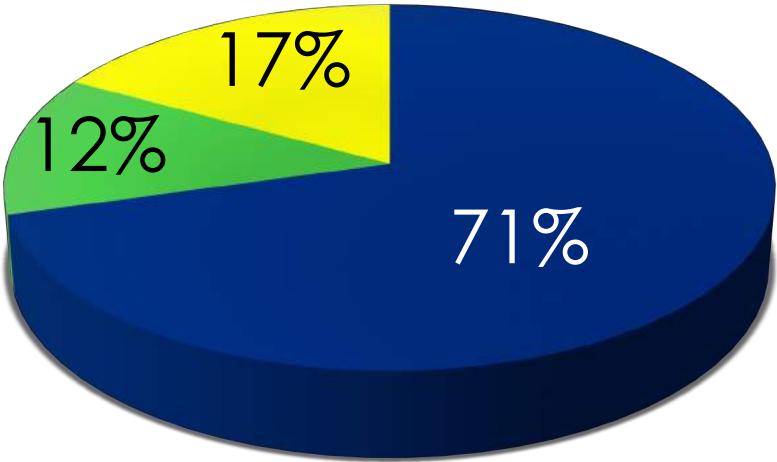
Ranking of Home Rule Message Tests

Message	More Likely	Less Likely
<i>Federal and state laws under a Home Rule form of government still apply, but Home Rule municipalities have the power to make laws and policies regarding local issues with minimal state intervention instead of using a one size fits all statutory system.</i>	74%	6%
<i>Under Home Rule, the Eagle Board of Trustees will be able to protect and preserve the uniqueness of Eagle's values, culture and allow residents to control future changes to the town.</i>	71%	7%
<i>Under a Home Rule form of government, Eagle residents are given greater authority to create laws that meet the needs and expectations of the citizens instead of using a one size fits all statutory system.</i>	70%	7%
<i>Currently, any sales taxes that are collected from online shopping first goes to the state and then back to the Town of Eagle. Under Home Rule, the Town of Eagle would be able to directly collect the sales tax, which is much more efficient and beneficial to the functioning of local government.</i>	69%	7%
<i>Ninety-three percent of Colorado municipal residents live in a Home Rule community.</i>	67%	5%
<i>Under a Home Rule form of government, the Town of Eagle still has to abide by the TABOR Amendment, also known as the Taxpayer Bill of Rights, and ask Eagle voters to approve any future sales tax or mill levy increases.</i>	59%	7%
<i>If approved, a Home Rule Charter Commission would have one hundred and eighty days to draft a new Town charter. The new Charter would then be approved or rejected by the voters of Eagle in a future election.</i>	57%	8%



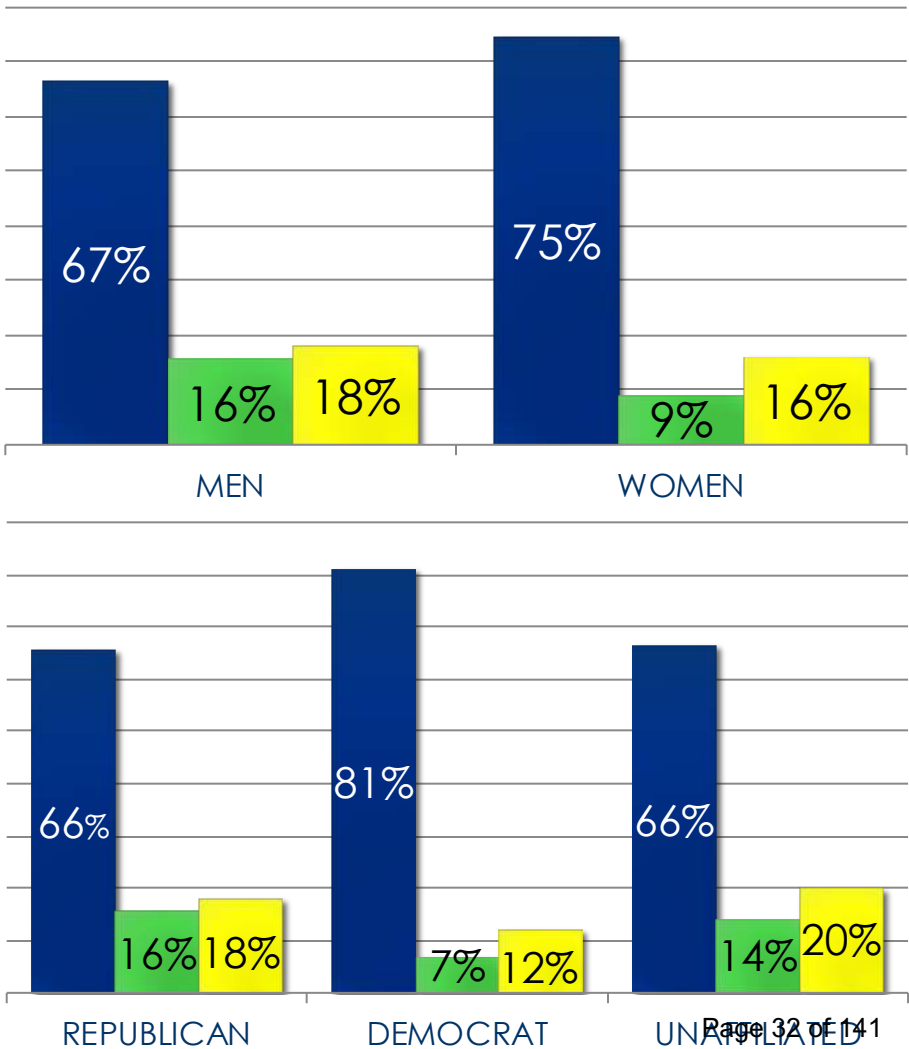
HOME RULE CHARTER COMMISSION “INFORMED” BALLOT TEST

Now that you have heard some information about a Home Rule Charter Commission and how it would work, if an election were being held today would you vote YES and approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, or would you vote NO and reject it?

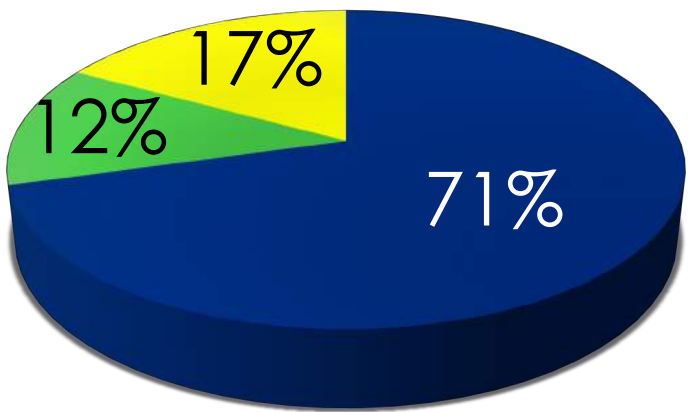


- TOTAL YES, APPROVE
- TOTAL NO, REJECT
- UNDECIDED/REFUSED

Definitely Yes, Approve	29%
Probably Yes, Approve	42%
Definitely No, Reject	9%
Probably No, Reject	3%

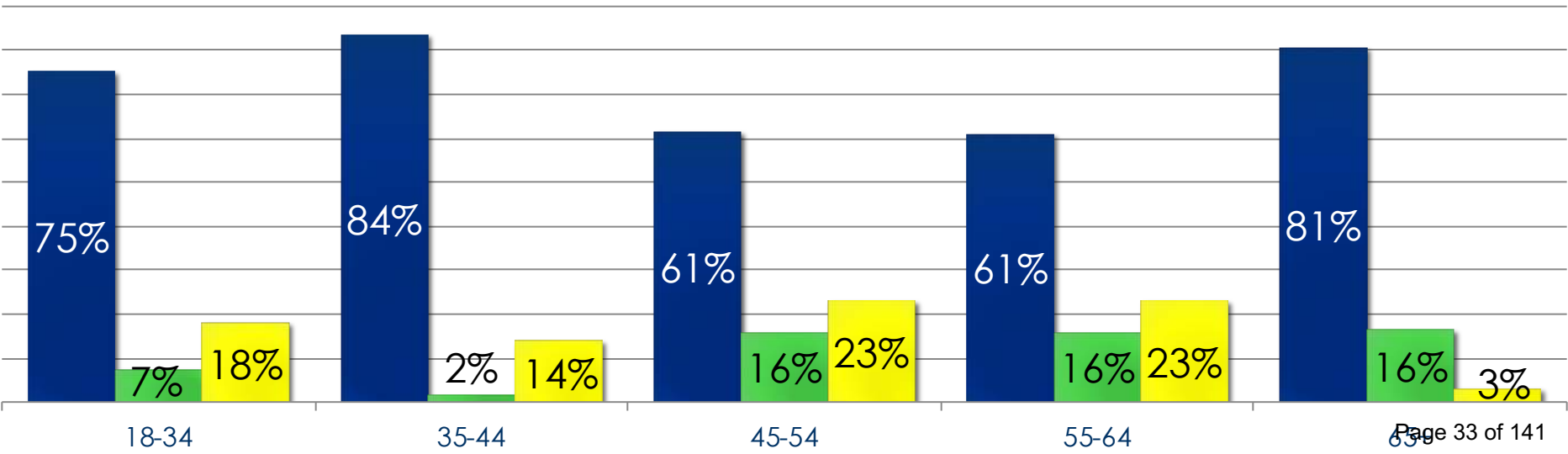


Now that you have heard some information about a Home Rule Charter Commission and how it would work, if an election were being held today would you vote YES and approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, or would you vote NO and reject it?



Definitely Yes, Approve	29%
Probably Yes, Approve	42%
Definitely No, Reject	9%
Probably No, Reject	3%

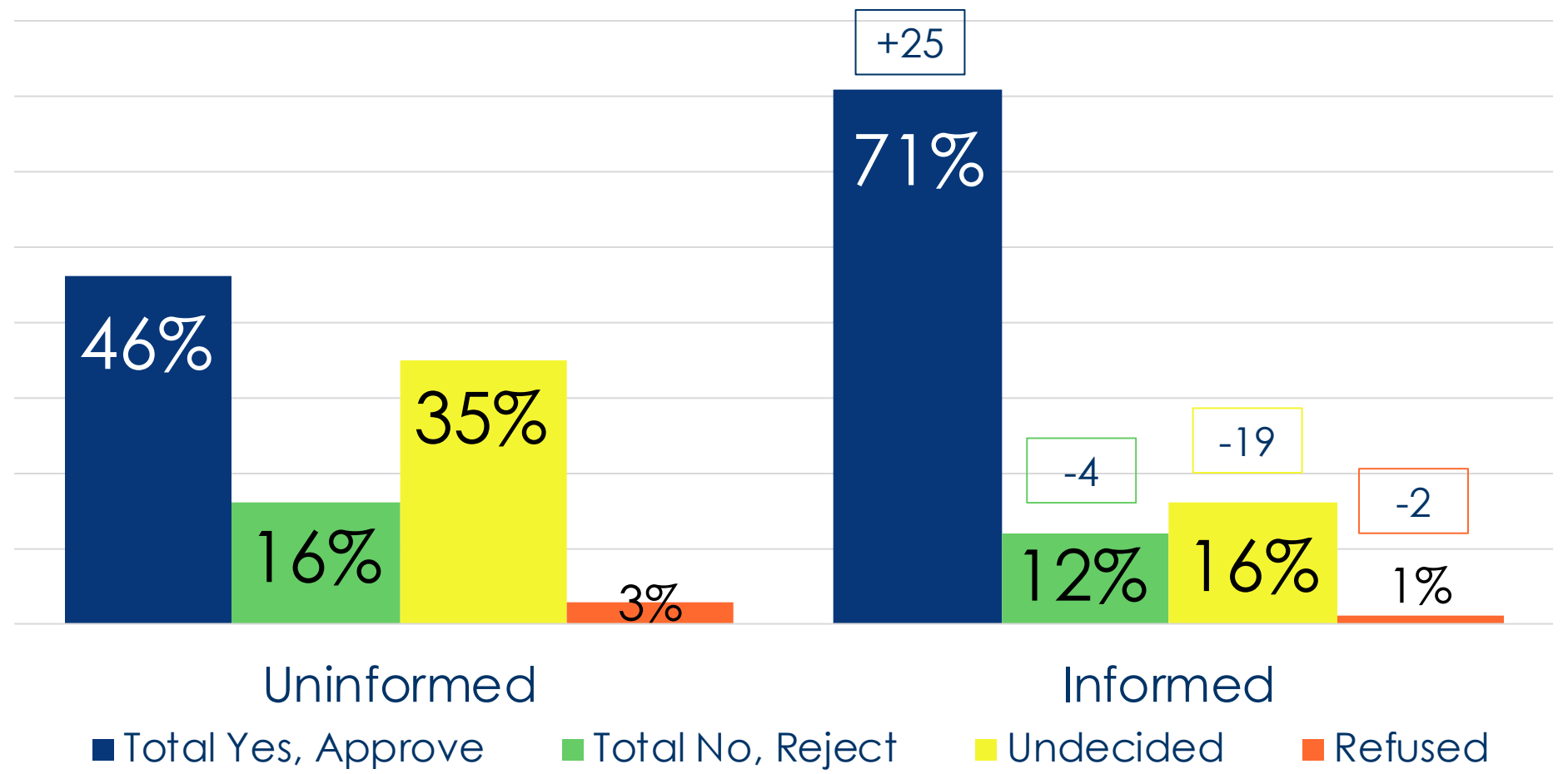
■ TOTAL YES, APPROVE ■ TOTAL NO, REJECT ■ UNDECIDED/REFUSED



Home Rule Ballot Test

Uninformed Ballot vs. Informed Ballot

Voter Movement



Conclusion:

- This survey finds that voter approval for a Town of Eagle Home Rule Charter Commission is likely this November with the assumption that voters will be well informed about the facts of Home Rule. The uninformed ballot test shows that 46% of likely voters already support the proposal, 16% oppose it and 38% are undecided.
- As voters learn about Home Rule, they become more likely to support it. This survey measured a 25% change in opinion from no or undecided to supporting it. We anticipate the change in opinion will occur as Eagle voters become more informed about the benefits of a Home Rule form of government.

David Flaherty | Courtney Sievers
Ryan Winger



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303-861-8585
www.MagellanStrategies.com



FEBRUARY 19th, 2019

MEMORANDUM

TO: INTERESTED PARTIES

FR: DAVID FLAHERTY, COURTNEY SIEVERS, MAGELLAN STRATEGIES

RE: TOWN OF EAGLE HOME RULE CHARTER SURVEY SUMMARY

This memorandum is a summary of an online and telephone survey of 332 registered voters in Eagle, Colorado that are likely to vote in a 2019 November election. The interviews were conducted from February 4th to 14th, 2019. This survey has a margin of error of +/- 5.18% at the 95 percent confidence interval. The results were weighted to reflect past voter turnout demographics for the Town of Eagle in an odd-year election.

Key Findings

- Currently 47% of likely 2019 Eagle voters would vote yes and approve a Home Rule Charter Commission, 16% would oppose it and 38% are undecided. However, the more voters learn about a Home Rule form of government the more likely they are to support it. After voters were informed of basic information about a Home Rule form of government, support for it increased from 47% to 71%.
- Overall, a majority of Eagle voters are not aware or familiar with the Board of Trustee's actions to change Eagle's form of government from Statutory Rule to Home Rule. Among all respondents, 38% are not familiar at all with the effort and 26% not too familiar.
- Voters primarily support a Home Rule form of government because they believe it will empower them with more local control. Voters oppose a Home Rule form of government mostly because they are not informed about what it is and what it means for the Town of Eagle.
- 74% of voters were more likely to support Home Rule after learning that federal and state laws still apply but municipalities have the power to make laws and policies regarding local issues with minimal state intervention.
- 71% of voters were more likely to support Home Rule after learning that the Eagle Board of Trustees would be able to protect and preserve the uniqueness of Eagle's values and culture and allow residents to control future changes to the town.

Town of Eagle Voter Mood

Overall, the voters of Eagle are very optimistic, positive and pleased with their town. Among all respondents, 68% think things in Eagle are headed in the right direction and only 23% feel that things are off on the wrong track. Younger voters are more enthusiastic than older voters about the direction of things in Eagle, but overall these are good, positive numbers for a mountain community in Colorado.

“Generally speaking, do you think things in the Town of Eagle are heading in the right direction, or do you feel that things are off on the wrong track?”

<u>Response</u>	<u>All Voters</u>	<u>Men</u>	<u>Wom</u>	<u>Rep</u>	<u>Unaf</u>	<u>Dem</u>	<u>18-44</u>	<u>45-64</u>	<u>65+</u>	<u>Yes Vote</u>	<u>No Vote</u>	<u>Und. Vote</u>
Right	68%	66%	69%	54%	70%	80%	83%	63%	55%	79%	29%	48%
Wrong	23%	27%	20%	34%	24%	10%	11%	26%	34%	15%	58%	30%
Refused	9%	7%	11%	12%	6%	10%	6%	11%	11%	6%	13%	22%

Voter subgroup margins of error +/-: men 7.8%, women 7.3%, Republican 9.2%, unaffiliated 9.1%, Democrat 9.5%, 18-44 9.5%, 45-64 7.5%, 65+ 12.2%, informed yes voter 6.2%, informed no voter 15.2%, undecided voter 13.5%.

Voter Awareness of Eagle Trustee Actions to Change Local Form of Government

A large percentage of likely 2019 voters are unfamiliar with the Board of Trustee’s efforts to change Eagle’s form of government from Statutory Rule to Home Rule. Among all respondents, only 7% were very familiar with the Home Rule effort, and 28% somewhat familiar with it. Nearly 4 out of 10 respondents were not familiar at all with the effort, and 26% were not too familiar. A higher percentage of female voters had not heard anything at all about the Home Rule effort than male voters, 46% to 30% respectively.

“How familiar would you say you are about the Eagle Board of Trustees actions to start the process of changing Eagle’s form of government from Statutory Rule to Home Rule?”

<u>Response</u>	<u>All Voters</u>	<u>Men</u>	<u>Wom</u>	<u>Rep</u>	<u>Unaf</u>	<u>Dem</u>	<u>18-44</u>	<u>45-64</u>	<u>65+</u>	<u>Yes Vote</u>	<u>No Vote</u>	<u>Und. Vote</u>
Very Fam.	7%	11%	4%	4%	9%	7%	5%	6%	12%	8%	7%	2%
Smwt. Fam	28%	33%	24%	29%	27%	26%	26%	30%	26%	29%	44%	9%
Not Too	26%	26%	23%	22%	26%	32%	22%	28%	27%	28%	12%	31%
Not at All	38%	30%	46%	42%	37%	34%	47%	33%	35%	34%	34%	58%
Refused	1%	0%	3%	3%	1%	1%	0%	3%	0%	1%	3%	0%

Voter subgroup margins of error +/-: men 7.8%, women 7.3%, Republican 9.2%, unaffiliated 9.1%, Democrat 9.5%, 18-44 9.5%, 45-64 7.5%, 65+ 12.2%, informed “yes” ballot voter 6.2%, informed no ballot voter 15.2%, informed undecided ballot voter 13.5%.

Uninformed Eagle Voter Opinion of Home Rule Form of Government

In order to measure voter opinions of a “Home Rule form of government”, respondents were asked if they approved or disapproved of it. Not surprisingly, 54% of respondents did not know what a Home Rule form of government is. Thirty-seven percent of



respondents approve of a Home Rule form of government and only 8% disapprove. Based on these findings, it is clear there is a big job ahead to educate and inform voters about the differences between Statutory Rule and Home Rule. However, with 37% of likely voters already approving of Home Rule and less than 10% disapproving of it, the adoption of a Home Rule Charter Commission among Eagle voters is likely.

“Do you approve or disapprove of a Home Rule form of government? If you do not know what a Home Rule form of government is, there is an option for that as well.”

<u>Response</u>	<u>All Voters</u>	<u>Men</u>	<u>Wom</u>	<u>Rep</u>	<u>Unaf</u>	<u>Dem</u>	<u>18-44</u>	<u>45-64</u>	<u>65+</u>	<u>Yes Vote</u>	<u>No Vote</u>	<u>Und. Vote</u>
Approve	37%	45%	33%	35%	36%	42%	37%	34%	47%	50%	7%	6%
Disappr.	8%	9%	6%	11%	8%	3%	1%	11%	7%	1%	52%	2%
Dnt. Know	54%	45%	61%	54%	54%	54%	61%	54%	45%	49%	40%	88%
Refused	1%	1%	0%	0%	2%	1%	1%	1%	1%	0%	1%	4%

Voter subgroup margins of error +/-: men 7.8%, women 7.3%, Republican 9.2%, unaffiliated 9.1%, Democrat 9.5%, 18-44 9.5%, 45-64 7.5%, 65+ 12.2%, informed “yes” ballot voter 6.2%, informed no ballot voter 15.2%, informed undecided ballot voter 13.5%.

Uninformed Home Rule Commission Ballot Test

Respondents were read a very general, summarized ballot question asking if they would vote yes and approve or vote no and reject the formation of Home Rule Charter Commission. We refer to this question as an “uninformed” ballot test, because a majority of respondents are not familiar with the process at all. Among all respondents, 46% would vote yes and approve the ballot question, 16% would vote no and 38% were undecided.

There is a strong correlation between voters that support the ballot measure and voters that are familiar with the Home Rule effort. Among voters that are somewhat familiar with the effort, 71% support the ballot measure. Among voters that are not familiar at all with the effort, only 22% support the ballot measure and 56% are undecided.

The survey also finds male respondents are more likely to support the ballot question than female respondents, 51% to 42% respectively. Republican voters were less likely than Democrats to support the ballot question, 41% to 53% respectively.

“As you may know, the first step to change a form of government from Statutory Rule to Home Rule is putting a ballot question before voters. The ballot question will ask voters to approve or reject the formation of a Home Rule Charter Commission. And at the same time, on the same ballot choose the members to serve on the Home Rule Charter Commission.”



“Knowing this information, if an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?”

<u>Response</u>	<u>All Voters</u>	<u>Men</u>	<u>Wom</u>	<u>Rep</u>	<u>Unaf</u>	<u>Dem</u>	<u>18-44</u>	<u>45-64</u>	<u>65+</u>	<u>Yes Vote</u>	<u>No Vote</u>	<u>Und. Vote</u>
Tot. Yes	46%	51%	42%	41%	45%	53%	48%	40%	60%	64%	4%	0%
Tot. No	16%	15%	16%	21%	19%	8%	9%	21%	12%	4%	84%	16%
Undec.	38%	44%	42%	38%	36%	39%	43%	39%	28%	32%	12%	84%
Def. Yes	20%	24%	17%	18%	24%	18%	17%	16%	33%	28%	0%	0%
Prob. Yes	26%	27%	25%	23%	21%	35%	31%	24%	27%	36%	4%	0%
Def. No	7%	7%	7%	10%	8%	3%	4%	9%	7%	1%	51%	2%
Prob. No	9%	8%	9%	11%	11%	5%	5%	12%	5%	3%	33%	14%

Voter subgroup margins of error +/-: men 7.8%, women 7.3%, Republican 9.2%, unaffiliated 9.1%, Democrat 9.5%, 18-44 9.5%, 45-64 7.5%, 65+ 12.2%, informed “yes” ballot voter 6.2%, informed no ballot voter 15.2%, informed undecided ballot voter 13.5%.

Why Some Voters Would Support the Ballot Question

After responding to the ballot test question, voters that intended to vote yes were asked why they would support the ballot measure. The most common reason voters would support the ballot measure is the impression that Home Rule would provide Eagle residents with more local control of their government. The following is a sample of responses to the question why a voter would support the ballot measure.

“Local government should have the ability to govern on local levels vs a state mandated level. Also reading that approximately 93% of Colorado towns and municipalities are already using this, it seems to make sense to include this in Eagle too.” – Female, 35-44

“It gives us more control over our future.” – Female, 45-54

“Adopting a home rule charter will, assuming the charter is put together in the right way, provide the Town with greater flexibility and a wider array of tools to meet its future challenges, especially in light of the continued growth Eagle is likely to experience.” – Male, 35-44

“It seems like a logical way to allow us to change local rules without being beholden to state regulations and protocol. I’d be interested in how the charter is set up and how it varies from what the current situation is. Transparency in what this would allow would be key for voting for it.” – Female, 45-54

“It is the next logical step for the town and would give greater control of the future of the town to its elected officials.” -Male, 45-54



“Local control is always better than larger government control. However, I would want to understand the driving forces of the candidates on the commission before approving.” – Female, 35-44

“It would give local citizens a little more direct input into self-governing on issues that directly affect them.” -Female, 45-54

“It provides more local control of our area with less legislative oversight and burdens as well as allow the citizens to have more say in their local government structure.” – Male, 45-54

Why Some Voters Would Oppose the Ballot Question

The primary reason 16% of respondents would vote no and reject the ballot question is a lack of information about a Home Rule form of government. Some voters would oppose the ballot question for other reasons, but for a majority of them it is because of a lack of information. The following are a sample of some of the comments.

“I wouldn’t trust that the people being elected weren’t self-serving. Most likely they’d be developers that want to continue to turn Eagle into a large city, something I’m against.” – Female, 35-44

“I simply don’t know enough or anything about it.” – Female, 18-34

“Because I don’t know what it is and since things are going well in Eagle, why create something different?” – Female, 45-54

“A lot more information needs to be made public about the pros and cons. At this point we don’t even fully understand why they want to change.” – Female, 45-54

“I would need more information. I need to understand the reason why and also the changes.” – Male, 45-54

“As of now, I don’t have a whole grasp on it, but as much as possible, I want to minimize the control of the government.” – Male, 18-34

“I would need more information as to why the board feels the need for home rule. What “rules” are they trying to side step? I also feel with home rule there is a lot more documentation and paperwork when changes are requested.” – Female, 45-54

Voter Opinion of Home Rule Information

To establish a reliable forecast of voter support and opposition for a Home Rule Charter Commission ballot question, the survey included seven questions designed to educate and inform respondents about a Home Rule form of government. This survey approach is



designed to educate and inform respondents about the basic facts of Home Rule without having to read them several paragraphs. The following table shows responses to the seven informational questions ranked by the percentage of respondents that were more likely to support the Home Rule ballot question.

<u>Question</u>	<u>Percent More Likely to Support Home Rule</u>
<i>Federal and state laws under a Home Rule form of government still apply, but Home Rule municipalities have the power to make laws and policies regarding local issues with minimal state intervention instead of using a one size fits all statutory system.</i>	74%
<i>Under Home Rule, the Eagle Board of Trustees will be able to protect and preserve the uniqueness of Eagle's values, culture and allow residents to control future changes to the town.</i>	71%
<i>Under a Home Rule form of government, Eagle residents are given greater authority to create laws that meet the needs and expectations of the citizens instead of using a one size fits all statutory system.</i>	70%
<i>Currently, any sales taxes that are collected from online shopping first goes to the state and then back to the Town of Eagle. Under Home Rule, the Town of Eagle would be able to directly collect the sales tax, which is much more efficient and beneficial to the functioning of local government.</i>	69%
<i>Ninety-three percent of Colorado municipal residents live in a Home Rule community.</i>	67%
<i>Under a Home Rule form of government, the Town of Eagle still has to abide by the TABOR Amendment, also known as the Taxpayer Bill of Rights, and ask Eagle voters to approve any future sales tax or mill levy increases.</i>	59%
<i>If approved, a Home Rule Charter Commission would have one hundred and eighty days to draft a new Town charter. The new Charter would then be approved or rejected by the voters of Eagle in a future election.</i>	57%

Informed Town of Eagle Home Rule Charter Commission Ballot Test

After respondents were read the seven informational questions, they were asked again if they would vote yes and approve or vote no and reject a Home Rule Charter Commission ballot question. Among all respondents, 71% would vote yes, only 13% would vote no and 16% were undecided. In measuring the movement of voter opinion from the uninformed ballot test, we find support for ballot measure increases by 25 points,



opposition declined by 3 points, and the percentage that are undecided declined by 22 points.

“Knowing this information, if an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?”

<u>Response</u>	<u>All Voters</u>	<u>Men</u>	<u>Wom</u>	<u>Rep</u>	<u>Unaf</u>	<u>Dem</u>	<u>18-44</u>	<u>45-64</u>	<u>65+</u>	<u>Extr Vote</u>	<u>Very Vote</u>
Net Incr.	+25	+16	+33	+25	+21	+28	+33	+21	+21	+25	+26
Tot. Yes	71%	67%	75%	66%	66%	81%	81%	61%	81%	73%	67%
Tot. No	13%	16%	9%	16%	14%	7%	3%	16%	16%	12%	16%
Undec.	16%	17%	16%	18%	20%	11%	16%	24%	3%	15%	17%
Def. Yes	29%	39%	25%	28%	30%	30%	32%	20%	50%	32%	24%
Prob. Yes	42%	28%	50%	38%	36%	52%	49%	41%	31%	41%	43%
Def. No	9%	12%	6%	11%	11%	4%	2%	14%	14%	10%	6%
Prob. No	4%	4%	3%	5%	3%	3%	1%	2%	2%	2%	10%

Voter subgroup margins of error +/-: men 7.8%, women 7.3%, Republican 9.2%, unaffiliated 9.1%, Democrat 9.5%, 18-44 9.5%, 45-64 7.5%, 65+ 12.2%, extremely likely to vote 5.8%, very likely to vote 14%.

Final Thoughts

This survey finds that voter approval for a Town of Eagle Home Rule Charter Commission is likely this November with the assumption that voters will be well informed about the facts of Home Rule. The uninformed ballot test shows that 46% of likely voters already support the proposal, 16% oppose it and 38% are undecided. As voters learn about Home Rule, they become more likely to support it. This survey measured a 25% change in opinion from no or undecided to supporting it. We anticipate the change in opinion will occur as Eagle voters become more informed about the benefits of a Home Rule form of government.





Magellan Strategies

Town of Eagle Home Rule Charter Commission Survey Topline Results

Magellan Strategies are pleased to present the topline results of a 332n online and live telephone survey of likely 2019 general election voters in the Town of Eagle, Colorado. The interviews were conducted February 4th – 14th, 2019. This survey has a margin of error of +/- 5.18% at the 95 percent confidence interval. This survey was weighted based upon past off-year general election voting demographics.

T1. Are you a registered voter in the Town of Eagle?

Yes..... 100%

T2. As you may know, last week the Town of Eagle was conducting an online survey regarding changing Eagle's form of government from Statutory Rule to Home Rule. If you participated in that survey, you do not need to participate in this one. Did you complete the online survey last week?

Yes..... 71%

No 29%

T3. Although it is a long way off, how likely are you to vote in the 2019 November election for any local initiatives or referendums that may be on the ballot? Would you say you are...

Extremely Likely to Vote..... 80%

Very Likely to Vote..... 15%

Somewhat Likely to Vote..... 5%

T4. Generally speaking, do you think things in the Town of Eagle are heading in the right direction, or do you feel that things are off on the wrong track?

Right Direction.....68%
Wrong Track.....23%
Unsure/No Opinion9%

T5. How familiar would you say you are about the Eagle Board of Trustees actions to start the process of changing Eagle's form of government from Statutory Rule to Home Rule? Would you say you are...

Very Familiar7%
Somewhat Familiar28%
Not Too Familiar.....26%
Not Familiar at All.....38%
Unsure or Refused.....1%

T6. Do you approve or disapprove of a Home Rule form of government? If you do not know what a Home Rule form of government is, there is an option for that as well.

Approve37%
Disapprove8%
Don't Know54%
Refused1%



T7. As you may know, the first step to change a form of government from Statutory Rule to Home Rule is putting a ballot question before voters. The ballot question will ask voters to approve or reject the formation of a Home Rule Charter Commission. And at the same time, on the same ballot choose the members to serve on the Home Rule Charter Commission.

Knowing this information, if an election in Eagle were being held today and there was a ballot question asking voters to approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, would you vote YES and approve the ballot question, or would you vote NO and reject it?

Total Yes, Approve.....46%

Total No, Reject.....16%

Definitely Yes, Approve20%

Probably Yes, Approve.....26%

Definitely No, Reject.....7%

Probably No, Reject.....9%

Undecided.....35%

Refused3%

T8. In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission.

**Verbatim Responses Attached*

T9. In your own words, being as descriptive as possible, please tell me why you would vote no and reject the ballot question that would create a Home Rule Charter Commission.

**Verbatim Responses Attached*

*I am now going to read to you some statements, facts and information regarding the process of changing Eagle's form of local government from Statutory Rule to Home Rule. After hearing the information, please tell me if you are more likely or less likely to support changing Eagle's current form of government to Home Rule, or if the information makes no difference in your decision. Let's get started. **[RESPONSES APPLY TO QUESTIONS T10 TO T16]***



T10. Under a Home Rule form of government, Eagle residents are given greater authority to create laws that meet the needs and expectations of the citizens instead of using a one size fits all statutory system. Knowing this information are you...

More Likely	70%
Less Likely.....	7%
No Difference	14%
Unsure or Refused.....	9%

T11. If approved, a Home Rule Charter Commission would have one hundred and eighty days to draft a new Town charter. The new Charter would then be approved or rejected by the voters of Eagle in a future election. Knowing this information are you...

More Likely	57%
Less Likely.....	8%
No Difference	26%
Unsure or Refused.....	9%

T12. Ninety-three percent of Colorado municipal residents live in a Home Rule community. Knowing this information are you...

More Likely	67%
Less Likely.....	5%
No Difference	24%
Unsure or Refused.....	4%

T13. Federal and state laws under a Home Rule form of government still apply, but Home Rule municipalities have the power to make laws and policies regarding local issues with minimal state intervention instead of using a one size fits all statutory system. Knowing this information are you...

More Likely	74%
Less Likely.....	6%
No Difference	16%
Unsure or Refused.....	4%



T14. Under a Home Rule form of government, the Town of Eagle still has to abide by the TABOR Amendment, also known as the Taxpayer Bill of Rights, and ask Eagle voters to approve any future sales tax or mill levy increases. Knowing this information are you...

More Likely59%
 Less Likely.....7%
 No Difference29%
 Unsure or Refused.....5%

T15. Currently, any sales taxes that are collected from online shopping first goes to the state and then back to the Town of Eagle. Under Home Rule, the Town of Eagle would be able to directly collect the sales tax, which is much more efficient and beneficial to the functioning of local government. Knowing this information are you....

More Likely69%
 Less Likely.....7%
 No Difference18%
 Unsure or Refused.....6%

T16. Under Home Rule, the Eagle Board of Trustees will be able to protect and preserve the uniqueness of Eagle's values, culture and allow residents to control future changes to the Town. Knowing this are you....

More Likely71%
 Less Likely.....7%
 No Difference15%
 Unsure or Refused.....7%

T17. Now that you have heard some information about a Home Rule Charter Commission and how it would work, if an election were being held today would you vote YES and approve the creation of a Home Rule Charter Commission and at the same time select members to serve on the commission, or would you vote NO and reject it?

Total Yes, Approve.....71%
 Total No, Reject.....13%

Definitely Yes, Approve29%
 Probably Yes, Approve.....42%
 Definitely No, Reject.....9%
 Probably No, Reject.....4%

Undecided.....16%



T18. Among the following list of sources of news and information, which do you typically use the most to stay informed about local government and policy issues?

The Vail Daily.....	44%
The Town of Eagle Newsletter.....	15%
Talking with Neighbors and Friends.....	14%
The Town of Eagle Website.....	10%
Facebook	6%
Community Events	1%
Nextdoor.....	0%
The Eagle Valley Enterprise	0%
Some Other Source	3%
Unsure or Refused.....	7%

And now I have a few questions for statistical purposes only...

T19. Are you registered to vote as a Republican, a Democrat, an unaffiliated voter, a Libertarian, or some other political party?

Unaffiliated.....	34%
Republican.....	33%
Democrat.....	31%
Libertarian.....	1%
Other	1%
Refused or No Opinion	0%

T20. Are you male or female?

Male	46%
Female	52%
Refused	2%

T21. Which of the following age groups applies to you? Are you between the ages of 18 and 34, 35 and 44, 45 and 54, 55 and 64, or are you 65 and older?

18-34	10%
35-44	21%
45-54	27%
55-64	22%
65+	19%
Refused	1%



T21. Are you married, separated or divorced, widowed, single and never been married, or unmarried and living with a partner?

Married	77%
Divorced	8%
Single, Never Been Married	5%
Unmarried, Living with a Partner	4%
Widowed	2%
Separated	0%
No Opinion	4%

Survey Methodology

The online portion of this survey was conducted by sending an email invitation to subscribers of the Town of Eagle's database. The telephone portion was conducted through live interviews using landline and cell phone sample. The survey response data was weighted based upon past off-year general election voting demographics for the Town of Eagle. The interviews were conducted from February 4th to the 14th, 2019. This survey has a margin of error of +/- 5.18% at the 95 percent confidence interval.



"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	FEMALE	35-44	ONLINE	It makes more sense that we cater to the specific needs of our community. A home rule approach really puts value in each resident and empowers us to encompass the small knit home community feel specific to our needs, current and future generations to come. We dont want to lose sight of the core values this community offers to its residents that we very much cherish.
DEMOCRAT	FEMALE	35-44	ONLINE	Local government should have the ability to govern on a local levels vs a state mandated level. Also reading that approx 93% of CO towns and municipalities are already using this it seems to make sense to include this in Eagle too.
UNAFFILIATED	FEMALE	45-54	ONLINE	Because I think locals should be the ones making the decision for our town not the state
DEMOCRAT	MALE	35-44	ONLINE	Adopting a home rule charter will, assuming the charter put together in the right way, provide the Town with greater flexibility and a wider array of tools to meet its future challenges, especially in light of the continued growth Eagle is likely to experience.
REPUBLICAN	MALE	45-54	ONLINE	It would give the residents more input in decisions
UNAFFILIATED	FEMALE	45-54	ONLINE	It gives us more control over our future.
REPUBLICAN	FEMALE	35-44	ONLINE	I like that our local government decides things rather than the state.
DEMOCRAT	FEMALE	18-34	ONLINE	I believe the Home Rule will allow for a more efficient governing process
REPUBLICAN	MALE	65+	ONLINE	In an effort to save my neighborhood's designation of Rural Residential form being taken over by unregulated commercialization... ruining the neighborhood and taking money away from legitimate commercial requirements.
UNAFFILIATED	MALE	18-34	ONLINE	More local control for local issues. More citizen control of how future development shapes Eagle.
REPUBLICAN	MALE	45-54	ONLINE	In all levels of government, the closer people can be to the process the better.
REPUBLICAN	FEMALE	55-64	ONLINE	To research and provide voters with the details on changing our local government and the cost to the people.
UNAFFILIATED	FEMALE	45-54	ONLINE	It seems like a logical way to allow us to change local rules without being beholden to state regulations / protocol. I'd be the most interested in how the charter is set up and how it varies from what the current situation is.
REFUSED	REFUSED	REFUSED	ONLINE	Transparency in what this allow would be key for voting for it.
DEMOCRAT	FEMALE	45-54	ONLINE	I need to study it more before answering.
DEMOCRAT	FEMALE	45-54	ONLINE	it seems like a good idea as long as whatever is written makes sense and would be a smart move to make in this area
REPUBLICAN	MALE	65+	ONLINE	It?s needed if we want to move ahead and improve this community

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	FEMALE	35-44	ONLINE	We are a growing community and our leadership needs to grow too.
REFUSED	REFUSED	REFUSED	ONLINE	Because it doesn't commit to Home Rule it merely forms a group to investigate it.
REFUSED	MALE	35-44	ONLINE	Its a much more localized form of government.
LIBERTARIAN	MALE	45-54	ONLINE	Better for Eagle
UNAFFILIATED	MALE	18-34	ONLINE	Our town needs a more efficient way to make legislature
LIBERTARIAN	MALE	35-44	ONLINE	More power to the individual
UNAFFILIATED	FEMALE	18-34	ONLINE	I like the idea of funds collected in Eagle staying in Eagle and residents having more say over what improvements are made rather than those decisions defaulting to state initiatives.
REFUSED	FEMALE	45-54	ONLINE	The impact on citizen control, interest, involvement and pride in municipal government.
DEMOCRAT	FEMALE	45-54	ONLINE	The next several years of growth that lie ahead for Eagle will be a critical time for our community. It's important that we make the decisions that are best for the Town of Eagle and not based on ideals that are broad based. Each community is different and needs that ability to make decisions locally.
UNAFFILIATED	MALE	35-44	ONLINE	Because I understand that creating the commission is the first step in developing a home rule charter, and does not necessarily bind the Town to home rule, which will later be decided in a subsequent election once the charter is drafted.
DEMOCRAT	FEMALE	55-64	ONLINE	Home rule will give citizens and leaders in the town of Eagle more say in how our town functions.
REPUBLICAN	FEMALE	45-54	ONLINE	Eagle to be in charge of its own direction
UNAFFILIATED	MALE	35-44	ONLINE	It?s sounds like with home rule the local citizens have more control of direction for the town of eagle
DEMOCRAT	MALE	45-54	ONLINE	To give residents more control of issues that directly affect them.
UNAFFILIATED	MALE	35-44	ONLINE	The current ruling individuals in Eagle County are all wealthy and separated from the reality that is our community? They are unwilling to understand the hardships that paysface us every day.
DEMOCRAT	FEMALE	35-44	ONLINE	It makes sense to have Eagle make the laws and regulations for Eagle.
DEMOCRAT	MALE	18-34	ONLINE	It would allow greater flexibility in governance, most communities in Eagle County are Home Rule.

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
REPUBLICAN	MALE	18-34	ONLINE	Home Rule cities would still have to abide by State/Federal law. We all know all cities in Eagle County are unique, and I could see specific local laws benefit our community.
UNAFFILIATED	MALE	18-34	ONLINE	Allows us to create our own policies and procedures rather than using the CO statutory to allow our town to be more flexible and create policies that work for our rural community.
UNAFFILIATED	FEMALE	45-54	ONLINE	I honestly don't know yet
UNAFFILIATED	MALE	35-44	ONLINE	more consistent community control
UNAFFILIATED	MALE	45-54	ONLINE	Home rule gives the town more control over local governance so we can better address issues that are unique to our area.
DEMOCRAT	FEMALE	55-64	ONLINE	To find out what it is all about.
DEMOCRAT	MALE	35-44	ONLINE	I believe that Home Rule would allow Eagle more flexibility in its governance.
DEMOCRAT	MALE	65+	ONLINE	I think the Eagle community can best determine its future with minimal state intervention.
UNAFFILIATED	FEMALE	45-54	ONLINE	*
DEMOCRAT	FEMALE	35-44	ONLINE	Seems like it will give us more power to make decisions locally in the best interest of residents here.
DEMOCRAT	MALE	35-44	ONLINE	To be honest, I don't know all the details about how a Home Rule Charter works, but based on some research I did when I first heard about the topic, it sounds like it would give our town the ability to better manage local taxes and apply them to local projects as need. That seems like a good idea to me. On the other hand, I wonder how much more work this puts on the town's plate. Again, I don't know enough about it yet to give more detail than that.
UNAFFILIATED	FEMALE	35-44	ONLINE	Our town is unique and having the ability to self govern as we need is vital to growth - we should be able to prioritize matters that are important to our community (fire mitigation, business incentives, housing) vs. stick larger trends of the state or larger cities driving "general rules" that don't make sense for us.
DEMOCRAT	FEMALE	35-44	ONLINE	I believe it gives the Town of Eagle more flexibility in our government decisions.
REPUBLICAN	MALE	65+	ONLINE	the closer responsibility is to the voter the better
DEMOCRAT	FEMALE	55-64	ONLINE	Allows more local control. Don't understand why anyone would be opposed to it.
DEMOCRAT	MALE	45-54	ONLINE	To provide the citizens of Eagle to move forward with a vision that is current and what the people of Eagle want to see their town become.

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
DEMOCRAT	FEMALE	45-54	ONLINE	I think it would be good to let the people decide what is better for themselves and the community
UNAFFILIATED	MALE	18-34	ONLINE	I support local governance.
UNAFFILIATED	FEMALE	45-54	ONLINE	I believe the Town of Eagle does not currently benefit from state imposed regulations whereas under Home Rule we would have more control to align Eagle residents' needs to local regulations.
REPUBLICAN	FEMALE	55-64	ONLINE	Letting the people vote for what they think is right is GIVING the VOTE BACK TO THE PEOPLE. We are the ones that have to pay for decisions that are made by a very small party of elected decision makers. Most of the decisions that have been made by them lately, have been proven to be the wrong decision. Mostly made by them to support what they wanted. We need current information from the people who live and are an immediate reflection of the whole town. This being the availability to reach out whenever a possible issue is found.
DEMOCRAT	MALE	65+	ONLINE	Bring local government process closer.
UNAFFILIATED	FEMALE	45-54	ONLINE	It makes sense to set our own rules that best fit our community.
UNAFFILIATED	MALE	55-64	ONLINE	I believe the residents of the Town of Eagle should have the right to craft its own charter regarding how the town is governed, and not dictated by the State of Colorado.
REPUBLICAN	FEMALE	45-54	ONLINE	Only Eagle knows what Eagle needs. We are a very different community compared to many in Colorado
UNAFFILIATED	MALE	65+	ONLINE	This is the first step in creating a home rule charter, which is a much more effective governance model than the current statutory model.
DEMOCRAT	MALE	35-44	ONLINE	Flexibility
DEMOCRAT	MALE	45-54	ONLINE	As long as I trusted the members on the ballot running to be on the commission
UNAFFILIATED	MALE	35-44	ONLINE	I hear this is a common form of government in Colorado towns and appears to be well received, maybe even the preferred form amongst citizens.
UNAFFILIATED	FEMALE	45-54	ONLINE	having worked in city government for many years, there are often state statutes that limit what a municipality can do for itself. Home rule keeps local government local.
UNAFFILIATED	MALE	45-54	ONLINE	Home rule is more appropriate for a town of our size.
UNAFFILIATED	MALE	45-54	ONLINE	Would give the town more flexibility in self-governance
REFUSED	REFUSED	REFUSED	ONLINE	Our community needs to have more control over the decisions that affect us.

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	MALE	18-34	ONLINE	I support self governing. The bigger the government, the less effective it is, so go local
UNAFFILIATED	FEMALE	55-64	ONLINE	More local government. Having more control with in our town vs state.
UNAFFILIATED	MALE	45-54	ONLINE	Our mountain towns have different challenges that other Colorado cities do not have. We get caught in the middle of state issues being the midway point between the front range and the western slope, who have very opposing views.
DEMOCRAT	MALE	18-34	ONLINE	Better flexibility in making decisions that are good for the town
DEMOCRAT	MALE	65+	ONLINE	More flexibility in how theTOE could operate and raise funds.
DEMOCRAT	FEMALE	65+	ONLINE	The city should be able to define its needs and actions to meet those needs more specifically than the state legislature.
UNAFFILIATED	FEMALE	45-54	ONLINE	I do think it offers more flexibility, but again, I am a bit concerned about the way money is spent in the community- hence the waterpark that we could not afford, still can't afford and is not going the direction that voters were told it would go. I also feel that the return on the investment will also fall extremely short. All this makes me concerned about the direction of the town!
REPUBLICAN	FEMALE	65+	ONLINE	Eagle has grown. We now need the freedom to move forward
OTHER	MALE	65+	ONLINE	More flexibility
DEMOCRAT	MALE	35-44	ONLINE	Local government and policies are generally a more effective way of going about things.
UNAFFILIATED	MALE	45-54	ONLINE	It is the next logical step for the town and would give greater control of the future of the town to its elected officials.
UNAFFILIATED	MALE	55-64	ONLINE	The vote for Home Rule would provide our town and town officials with an accurate barometer for how the constituents would want our local government to govern.
REFUSED	REFUSED	REFUSED	ONLINE	It?s a better form of gov giving the town better & more options, BUT it all depends on the charter & the folks writing the charter!
DEMOCRAT	MALE	35-44	ONLINE	Seems like a logical change for the future of the town
UNAFFILIATED	FEMALE	45-54	ONLINE	I am all for efficient government
REPUBLICAN	MALE	65+	ONLINE	yes gives town more flexibility In governing
UNAFFILIATED	FEMALE	35-44	ONLINE	Because the state of Colorado interfering with local government can (and does) impede the process for much needed improvements/changes/updates to our town. One-size-fits-all templates don't work for everyone, and often times it is rural communities like ours who get the short end of the stick.
REPUBLICAN	MALE	45-54	ONLINE	More self control over the towns future

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
REPUBLICAN	FEMALE	45-54	ONLINE	I hope that a board of residents might be able to do a better job.
UNAFFILIATED	MALE	55-64	ONLINE	It would give the Town of Eagle more flexibility to manage their own affairs.
LIBERTARIAN	MALE	18-34	ONLINE	I would vote yes because giving more power to the citizens is a better form of government / voting policy.
UNAFFILIATED	FEMALE	55-64	ONLINE	I think a Home Rule Charter gives a community greater control over its future. I'd be very concerned about the makeup of the commission, however.
UNAFFILIATED	MALE	55-64	ONLINE	The current and future growth of Eagle makes home rule a virtual requirement to ensure proper control of all aspects of local government.
DEMOCRAT	FEMALE	18-34	ONLINE	Eagle has such an awesome community. I think it will only better Eagle over all for local citizens to have control
REPUBLICAN	FEMALE	35-44	ONLINE	Local control is always better than larger government control; however, I would want to understand driving forces of the candidates on the commission before approving.
DEMOCRAT	MALE	35-44	ONLINE	My assumption is that the commission would be investigating the possibility and not directly changing our form of government without additional vote.
DEMOCRAT	FEMALE	65+	ONLINE	I like the idea of being able to address the specific needs of the people of Eagle.
REPUBLICAN	FEMALE	35-44	ONLINE	IT will allow our town to make decisions on a more local level.
UNAFFILIATED	FEMALE	55-64	ONLINE	More control of local tax funds
REPUBLICAN	MALE	35-44	ONLINE	I prefer the option of Eagle having the ability to create it's own government and manage its own finances.
DEMOCRAT	MALE	65+	ONLINE	it's ok with me
DEMOCRAT	FEMALE	55-64	ONLINE	More local decision options
DEMOCRAT	FEMALE	45-54	ONLINE	We need to be locally run not by the state.
REFUSED	FEMALE	55-64	ONLINE	xx
UNAFFILIATED	MALE	35-44	ONLINE	More efficient, implement changes faster.
DEMOCRAT	FEMALE	65+	ONLINE	I was on the board and I know we have more control and options as a Home Rule town.
REPUBLICAN	MALE	55-64	ONLINE	give our local government more power
DEMOCRAT	FEMALE	35-44	ONLINE	Home Rule would allow us a bit more flexibility on the policies and initiatives that we could enact. All the other Towns in the County are Home Rule, it's time Eagle was too.
REPUBLICAN	FEMALE	55-64	ONLINE	Exploring the possibilities and the positives and negatives is a prudent first step.
REFUSED	REFUSED	REFUSED	ONLINE	The town has reached a size where it makes sense

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
REPUBLICAN	FEMALE	45-54	ONLINE	I don't really know. But, I think TOE needs a dramatic change. I don't think the town government has been effecient or effective over the years. Perhaps, this change could improve outcomes for the town.
REFUSED	MALE	45-54	ONLINE	It provides more local control of our area with less legislative oversight and burdens as well as allowing the citizens to have more say in their local government structure
REPUBLICAN	FEMALE	45-54	ONLINE	It would give local citizens a little more direct input into self-governing on issues that directly affect them.
DEMOCRAT	MALE	35-44	ONLINE	Progress
REPUBLICAN	MALE	65+	ONLINE	greater local control
REFUSED	REFUSED	REFUSED	ONLINE	Makes sense for the town.
REPUBLICAN	MALE	65+	ONLINE	Better local government
UNAFFILIATED	MALE	65+	ONLINE	Greater local control
DEMOCRAT	FEMALE	65+	ONLINE	Residents are best aware of what our community needs and what regulations apply to us
UNAFFILIATED	REFUSED	55-64	ONLINE	The concept of self rule fits with my general idea of good governance. However I don't have a concrete idea of what that will mean or why it has been proposed.
REPUBLICAN	MALE	65+	ONLINE	To determine if it can work to provide for citizen's wishes, provide for self determination without increasing the tax burden.
DEMOCRAT	FEMALE	55-64	ONLINE	It will allow Eagle to have greater self-determination on matters of local importance than we have now as a statutory town.
DEMOCRAT	FEMALE	45-54	PHONE	This way, you are being asked to vote for something. Otherwise, you are not informed about it.
UNAFFILIATED	MALE	35-44	PHONE	I would vote yes, but I am not sure yet.
DEMOCRAT	MALE	65+	PHONE	They would eliminate the issue better and the details about the Home Rule would come out.
DEMOCRAT	MALE	45-54	PHONE	I think that Eagle is unique to our community. We should have our autonomy and ability to chart our own course.
REPUBLICAN	FEMALE	35-44	PHONE	If I would make a decision today, I would rather vote yes for the people. I would only vote for the people at the same time.
DEMOCRAT	FEMALE	35-44	PHONE	I am not that familiar, but if the change would benefit people, I would favor to support the change.

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
DEMOCRAT	MALE	35-44	PHONE	It gives the town more flexibility. It is governed. They have better managed resources.
UNAFFILIATED	MALE	18-34	PHONE	It would be an improvement in our district and county and the people would know the right path for future generation. It is a chance to try the system if it is accurate or not and if it would help us and the future generation based on the facts stated in the rule. We would know if it would work or not and try to improve a better system.
REPUBLICAN	MALE	65+	PHONE	It would modernize the form of government or we would have a stronger form of management.
UNAFFILIATED	MALE	65+	PHONE	The Home Rule mandates that we can do what we want with less impact to the State Legislation.
DEMOCRAT	FEMALE	65+	PHONE	It is a better way of governing ourselves.
REPUBLICAN	MALE	45-54	PHONE	The control is given back to the people.
UNAFFILIATED	FEMALE	35-44	PHONE	I have lived in a Home Rule community. I believe this is the best way for Eagle to move forward.
REPUBLICAN	FEMALE	65+	PHONE	I don't know.
UNAFFILIATED	FEMALE	18-34	PHONE	I just based it on the information that you provided to me and nothing else.
UNAFFILIATED	MALE	35-44	PHONE	I would be more involved in the government process. I want to know what is happening in my community.
DEMOCRAT	MALE	18-34	PHONE	It will give Eagle more flexibility and control on how a town grows.
DEMOCRAT	MALE	35-44	PHONE	I would vote yes so that we could explore other options.
DEMOCRAT	FEMALE	55-64	PHONE	It is better to have more options for a smaller and larger government.
DEMOCRAT	FEMALE	45-54	PHONE	This gives voters the ability to choose and have their voices heard through the election process.
DEMOCRAT	MALE	45-54	PHONE	I encourage the continued evolving of our government to respond to our changing needs.
REPUBLICAN	MALE	35-44	PHONE	From what I know about it, it allows Eagle residents to govern differently than the larger cities, like Denver, which is pretty liberal and what is best for our town.
DEMOCRAT	MALE	65+	PHONE	I know a little bit about it. We should have our own constitution instead of state statutes and Home Rule is giving us more flexibility.
UNAFFILIATED	MALE	65+	PHONE	I think that Home Rules give us better option for the city government.
UNAFFILIATED	FEMALE	35-44	PHONE	I think the officials know what they are doing which I don't, so I would just trust them. I will also educate myself about Home Rule.

"In your own words, being as descriptive as possible, please tell me why you would vote yes and approve the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	MALE	35-44	PHONE	I believe in local people running the government, not large government.
DEMOCRAT	MALE	35-44	PHONE	It is because I feel that there is a lot of different opinion and reason to compromise. It will probably be a good idea.

"In your own words, being as descriptive as possible, please tell me why you would vote no and reject the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	FEMALE	18-34	ONLINE	I simply don't know enough/anything about it.
REFUSED	FEMALE	35-44	ONLINE	I think the town should abide by State Statutes in all circumstances.
REPUBLICAN	FEMALE	35-44	ONLINE	To ask the question in a vacuum that provides no detail on what the Charter will provide is ridiculous. The home rule charter effort is not a "one size fits all" question. What the charter will provide with respect to Government rights and responsibilities determines how I will vote. This survey way over-simplifies the effort, and is misleading.
UNAFFILIATED	FEMALE	35-44	ONLINE	I wouldn't trust that the people being elected weren't self serving. Most likely they'd be developers that want to continue to turn eagle into a large city, something im against.
UNAFFILIATED	MALE	35-44	ONLINE	To this point the only information I've learned/received about home rule is vague and hasn't told me more than I could guess from the name. If I'm going to vote to change the status quo, or vote to create a commission to change the status quo, I should have good specific reasons why. If not, then I probably have no business voting to change it.
REPUBLICAN	FEMALE	45-54	ONLINE	I would need more information as to why the board feels the need for home rule - what "rules" are they trying to side step. I also feel with home rule there is a lot more documentation and paperwork when changes are requested.
REPUBLICAN	FEMALE	45-54	ONLINE	Not sure the Town Board would always act in the best interest of the citizens of Eagle.
REPUBLICAN	FEMALE	45-54	ONLINE	A lot more information needs to be made public about the pros and cons. At this point we don't even fully understand why they want to change?
UNAFFILIATED	FEMALE	45-54	ONLINE	Unnecessary. Our statutory form of government is working well.
UNAFFILIATED	FEMALE	45-54	ONLINE	Because I don't know what it is and since things are going well in Eagle, why create something different
DEMOCRAT	MALE	45-54	ONLINE	Adds complexity, don't reinvent the wheel, most state statutes serve Eagle well. Home Rule would increase the legislating and volatility of regulations. Harder on business as rules and regs. change from town to town.
REPUBLICAN	MALE	45-54	ONLINE	The town is already completely governed by democrats. Other opinions on how the town should be run are already difficult to get through. With home rule all other opinions will be negated. At least now there is some balance brought in from the state legislator.
REPUBLICAN	MALE	45-54	ONLINE	Because I don't know the people on the ballet and what they believe.

"In your own words, being as descriptive as possible, please tell me why you would vote no and reject the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	MALE	45-54	ONLINE	The Town is spending a lot of time and money on improvements, plan updates, and other matters rather than focusing on its day to day functions. The Town should be more focused right now on helping those wanting to invest in the community. We can work on home rule in the future. In short the Town is taking on too much all at once and needs to focus on what is critical right now. The new water plant and the new water park are nice things to have but at what cost to the taxpayer. I'm considering moving back up valley where it is less expensive to operate a home. The costs here are that bad and I love it here. Wait to do home rule when you have time and money to spend.
UNAFFILIATED	MALE	45-54	ONLINE	home rule allows local political and interest groups increased freedom from state supervision and interference. frequent changes in the charter may cause instability in local government the system makes the solution of region-wide problems more difficult as a local government could refuse to participate due to proposal to amend the charter, ballots may become excessive in length and discourage citizens from casting a vote on each referred issue.[8]
REFUSED	REFUSED	45-54	ONLINE	popularity contest
REFUSED	FEMALE	55-64	ONLINE	I would reject the ballot question because I don't know what Home Rule is, how that would change what we have now, and who the potential commissioners are.
REPUBLICAN	FEMALE	55-64	ONLINE	Sounds like Socialism. Eagle is becoming to liberal
REPUBLICAN	FEMALE	55-64	ONLINE	The state is doing fine, no need to hire anyone to make this decision.
UNAFFILIATED	FEMALE	55-64	ONLINE	I need to be educated about it and weight the pros and cons.
UNAFFILIATED	FEMALE	55-64	ONLINE	Eagle still needs state funding.
REPUBLICAN	MALE	55-64	ONLINE	No reason to change
REPUBLICAN	MALE	55-64	ONLINE	We are not confident in the leadership of our town.
REPUBLICAN	MALE	55-64	ONLINE	not pleased with water rates the town is charging
REPUBLICAN	MALE	55-64	ONLINE	I believe the reason Eagle wants to convert is to raise taxes.
REPUBLICAN	MALE	55-64	ONLINE	Not enough knowledge at this time to feel comfortable
UNAFFILIATED	MALE	55-64	ONLINE	There is no evidence that Home Rule is better than Statutory Rule. Home Rule could increase taxes. Home Rule could also centralize power as opposed to Mayor and City Council.

"In your own words, being as descriptive as possible, please tell me why you would vote no and reject the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	MALE	55-64	ONLINE	Home rule can provide special interest groups and "politicians" power to impose their will on a rather unsuspecting public. they will without question use this power to raise taxes, continue to frustrate small businesses, and make it possible for future commissioners to by pass state safeguards. And while Home rule can be a good thing it can all too easily work against tax payers by imposing regulations and mandates that would not otherwise receive voter approval. They can with out argument, due process, or voter approval annex unincorporated areas and property owners to force them to submit to rules they do not approve of. By making the home rule committee members apolitical and subject to one short term only some trust may be added to the proposal
UNAFFILIATED	MALE	65+	ONLINE	Not needed
UNAFFILIATED	MALE	65+	ONLINE	I haven't info of the pros and cons.
REFUSED	REFUSED	65+	ONLINE	I feel the Town already does what it wants to - whether the citizens are in favor or not.
REFUSED	FEMALE	REFUSED	ONLINE	We don't need another committee of cronies,
UNAFFILIATED	FEMALE	REFUSED	ONLINE	There are only 2 cities/counties in Colorado that have adopted this and they are much larger than Eagle. Have all options been explored?
REFUSED	REFUSED	REFUSED	ONLINE	This reduces the number of people deciding what should be done in the town of Eagle
REFUSED	REFUSED	REFUSED	ONLINE	While Home Rule gives greater flexibility, the recent Town Boards have provided no confidence that flexibility would improve governing ability but would allow larger blunders.
REFUSED	REFUSED	REFUSED	ONLINE	Too many tax increase possibilities
REFUSED	REFUSED	REFUSED	ONLINE	There hasn't been enough community education to understand what this does and what ramifications may be in the long term for Eagle.
REFUSED	REFUSED	REFUSED	ONLINE	I have researched this thoroughly and do not believe the benefits outweigh the significant costs. I have not seen any reason the current form of gov't is not working or situations home rule would greatly benefit Eagle. The costs are high. Among many other things, I am concerned about our town administering it's own tax process.
REFUSED	REFUSED	REFUSED	ONLINE	I am fine with the state laws and do not want the town to incur the costs associated with getting this thing to the ballot, nor the infrastructure and costs to administer everything needed to be a Home Rule town.

"In your own words, being as descriptive as possible, please tell me why you would vote no and reject the ballot question to create a Home Rule Charter Commission."

PARTY	GENDER	AGE RANGE	INTERVIEW METHOD	VERBATIM RESPONSE
UNAFFILIATED	REFUSED	REFUSED	ONLINE	The town has done nothing but waste money and push liberal agendas
UNAFFILIATED	REFUSED	REFUSED	ONLINE	I don't know what it is.
UNAFFILIATED	REFUSED	REFUSED	ONLINE	All that the town has done is waste money why should we trust them.
DEMOCRAT	FEMALE	18-34	PHONE	I do not know what a Home Rule Commission is.
DEMOCRAT	FEMALE	18-34	PHONE	I do not know anything about it.
REPUBLICAN	FEMALE	18-34	PHONE	I don't know what a Home Rule is. I would not vote for it unless I would have access to what it is.
REPUBLICAN	FEMALE	18-34	PHONE	I don't know.
UNAFFILIATED	FEMALE	18-34	PHONE	I think that the Home Rule selection is too lenient. It needs more structure.
LIBERTARIAN	MALE	18-34	PHONE	As of now, I don't have a whole grasp on it, but as much as possible, I want to minimize the control of the government.
UNAFFILIATED	MALE	18-34	PHONE	I don't know enough about the issue.
DEMOCRAT	FEMALE	45-54	PHONE	I don't know enough about it. I don't understand it.
REFUSED	FEMALE	45-54	PHONE	I don't trust the town council members to have the best interest of town in mind on every project. They do not respect the wetlands.
UNAFFILIATED	MALE	45-54	PHONE	I don't believe that there are public benefits changing the Statutory Rule to Home Rule.
UNAFFILIATED	MALE	45-54	PHONE	I would need more information. I need to understand the reason why and also the changes.
UNAFFILIATED	MALE	45-54	PHONE	I am ignorant about it. I need to be educated more about the issue. My vote really matters. They should let me find out first.
DEMOCRAT	FEMALE	55-64	PHONE	I will not answer that.
UNAFFILIATED	FEMALE	55-64	PHONE	Before I vote on something, I need to be educated on things. I need to see the pros and cons to that.
DEMOCRAT	FEMALE	65+	PHONE	I don't understand it yet.
REPUBLICAN	FEMALE	65+	PHONE	I don't believe in that form of government.
DEMOCRAT	MALE	65+	PHONE	As of today, I don't know that much about it. Right now, I would vote no, but maybe on November, I would vote yes.

OFFICIAL PROCLAMATION

ONE BOOK ONE VALLEY, 2019

A valley-wide Community Read sponsored by the

Towns of Avon, Eagle, Gypsum, Minturn, Red Cliff and Vail

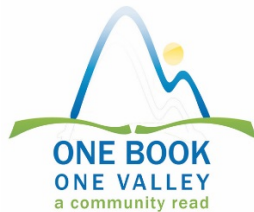
WHEREAS, Community Read programs have united and uplifted hundreds of cities and principalities throughout the United States of America; and,

WHEREAS, the book "The Last of the Menu Girls" by Denise Chavez we chose this title because it is a title of high literary merit; it has high appeal across age and gender lines; it will allow us to pursue new programming options and partnerships focusing on the book's themes that will resonate with our community; the author is of Hispanic descent & a resident of Las Cruces, NM. She is an internationally known novelist, poet, playwright and educator. She was founder and director of the Border Book Festival, which ended its 20-year run in 2015. She now runs Casa Camino Real bookstore and art gallery in Las Cruces. She and her husband, photographer Daniel Zolinsky, also are developing Museo de La Gente, billed as a community archival resource center, library and bookstore; and

WHEREAS, the Vail Public Library, in collaboration with the Bookworm of Edwards, Colorado Mountain College, Battle Mountain High School, Eagle Valley High School and Vail Mountain School have resolved to bring this valley-wide Community Read program to the citizens of Eagle County; and,

WHEREAS, the One Book One Valley initiative will encourage literacy and shared enjoyment of reading throughout Eagle County,

NOW, THEREFORE, we, the Eagle Town Board of Trustees, do hereby promote the One Book One Valley initiative and officially announce and promote the novel "The Last of the Menu Girls" to all Eagle County residents for their enjoyment and the enjoyment of all.



TOWN OF EAGLE, COLORADO

ATTEST:

Jenny Rakow, Town Clerk

Ann McKibbin, Mayor



Creating a Fire Adapted Eagle

THE STEPS GEFPD WANTS TO TAKE TO ENSURE WE ARE MORE ADAPTED
TO WILDFIRE.

3 plans over 5 years

We hope to do 3 types of projects over the next five years.

- ▶ Mastication/ mowing
- ▶ Prescribed fire use
- ▶ Thinning and pile burning

Mowing and Mastication

- ▶ Build off existing lines
- ▶ Creating Anchor points for Firefighters to work from.
- ▶ Barriers to protect Eagle

1st Phase Mastication

Write a description for your map.

Legend

 Mow Lines



Prescribed Fire Use

- ▶ Reduce dead fuel load
- ▶ Revitalize the regrowth of grass
- ▶ Stimulate wildlife habitat
- ▶ Fire is nature's gardener

Prescribed Fire Units

Write a description for your map.

Legend

-  Greater Eagle Fire Protection
-  RX00034
-  RX00055
-  RX00065
-  RX00066



Google Earth

© 2018 Google

Pre-burn



Post-burn



3 Months



Thinning and Pile Burning

- ▶ Reduce fuel loads
- ▶ Collect dead and down
- ▶ Eliminate fuels by burning the piles

Moving towards a Fire Wise Community.

- ▶ Wildfire risk assessment
- ▶ Form a board or committee
- ▶ Action Plan
- ▶ Educational Outreach
- ▶ Wildfire risk reduction investment
- ▶ Application



Together we can make
Eagle more prepared
against the threat of
wildfire

Created by, Hugh Fairfield-Smith, Wildland Coordinator, Greater Eagle Fire Protection District



Eagle Police Department Meritorious Conduct Award

▪ Executive Assistant Erin Ivie ▪

Following the tragic suicide by a teenager in our community, the topic of mental health and lack of local resources was thrust to center stage. As common with close-knit local communities, our Eagle River Valley united to provide love, support and options to address the critical health needs of those living and visiting here. The tremendous outpouring of support by individuals, civic groups, businesses, government leaders, first responders and key community stakeholders proved invaluable with providing strategies and resources to address mental health.

The area of mental health is becoming a nationwide focus. As unified and loyal partnerships continue with persistence to bring remedies to those in our communities, often times, those who are helping others are often inadvertently overlooked during the process. This dynamic is most evident with law enforcement officers, who are often times the first to arrive on scenes of critical incidents. Exposures to death scenes, child abuse incidents, horrific accidents and other job-related trauma are leading to mental health struggles among our law enforcement professionals. This work-related trauma is often left untreated. In fact, according to a January 2019 Police One report, the rate of PTSD and depression for police and firefighters is five times higher than the civilian population.

Unfortunately, according to a December 31, 2018 report from Blue H.E.L.P., more law enforcement officials died in 2018 from suicide than the total number of line-of-duty deaths from all other causes. In the State of Colorado, five law enforcement officers took their own lives. 2018 also earmarked the third consecutive year whereby suicide was the leading cause of death for law enforcement. Many believe the lack of resources for mental health, with a focus on avenues to help 1st responders, adds to lives being lost.

Co-founder of Blue H.E.L.P. Karen Solomon has asserted the need to raise awareness, "...about the scope of this problem—and shining a light on the need for increased mental health resources directed to officers approaching crisis—we can ultimately reduce the number of officers who die by suicide."

Initiatives which support Mrs. Solomon's perspective, as well as recommendations to improve law enforcement safety and mental health, may be found in the Final 2015 Report of the President's Task Force on 21st Century Policing, commissioned under President Barack Obama. The report identified six pillars for long-term improvements to the ways in which law enforcement agencies interact with, and bring positive change to their communities. One of these pillars identified "Officer Wellness & Safety" as a priority.

As noted in the Task Force Report, "The wellness and safety of law enforcement officers is critical not only for the officers, their colleagues, and their agencies but also to public safety." This pillar, "...emphasizes the support and proper implementation of officer wellness and safety as a multi-partner effort." The pillar identifies several areas to improve upon, including mental health and effectively stipulates to the need of Local, County, State and Federal agencies to promote safety and wellness at every level in a law enforcement organization.



Eagle Police Department Meritorious Conduct Award

As the Town of Eagle Police Department continues to provide for strategies to address health and wellness variables, several needs were identified as priorities to improve in this area. As such, the Town of Eagle is currently reviewing health and wellness benefits to ensure mental health policies are included in short-term and long-term disability programs. The Town also supported police department recommendations, such as adding a law enforcement trained professional to our employee assistance program (EAP), furthering support of peer training initiatives and committing to a continued partnership with CIRSA to fund essential health policy initiatives and wellness programs, such as Sigma Health.

While these initiatives provide for stipulated avenues in the arena of 1st responder mental health, critical short-term and long-term resources remained inoperative due to ineffective funding.

Erin Ivie recognized the concerns and needs of law enforcement 1st responder mental health and goals to improve upon the awareness and treatment for our 1st responders in our Eagle Valley. She had a keen desire to assist 1st responders, in light of local agency goals and following stories of personal trauma amongst members of her own team.

Erin Ivie also wished to assist our community with funding local mental health resources which have proven to be highly effective. The Hope Center co-responder model was one resource which required additional funding, as over 800 families have been served by the Hope Center since its inception in the fall of 2018.

As such, Eagle Police Department Executive Assistant Erin Ivie, in conjunction with her role as the Executive Director of Speak Up Reach Out, committed to finding the financial support required to provide our valley with resources for 1st responders.

During the summer of 2018, Erin applied for the Colorado Department of Local Affairs (DOLA) Peace Officer Mental Health Grant, supported by former Governor Hickenlooper, providing eligible agencies the ability to engage mental health professionals who could provide both on-scene crisis response services to support officers with responding to mental health calls and provide avenues, such as counseling services, to police officers as a result of exposure to job-related incidents.

Erin remained committed to her duty in managing the grant request. She was diligent in her follow-up and data requests from the DOLA grant administrators. She continued to balance her other assigned tasks appropriately.



Eagle Police Department Meritorious Conduct Award

On January 10, 2019, DOLA awarded our Eagle Valley with a \$266,000.00 grant to support co-response and peer support for law enforcement, based on the following:

\$116,000- Co-Response Crisis Clinicians through HOPE Center of the Eagle River Valley: includes funding for 4 full time crisis clinicians that will co-respond with law enforcement 24/7/365 for mental health crisis & one stabilization unit for follow up with patients after the initial incident.

\$50,000- Co-Response Crisis Clinicians Mind Springs Health Eagle County: it is not uncommon for multiple mental health crisis calls to occur during the same time period in Eagle County. Mind Springs Health committed to providing clinicians who may respond on scene to evaluate a psychiatric patient with law enforcement, similar to the co-responder model with the Hope Center. This funding will help support law enforcement call out one on-call crisis clinician with Mind Springs Health.

\$50,000 - Counseling, Peer Support and Training: exclusively for police officers and Sheriff's deputies in Eagle County.

\$39,000- 10 counseling sessions at \$150 per session for 26 local law enforcement officers. Covers specialty clinicians not covered by EAP.

\$9,750 - Peer Support Specialist Certification and continuing education for 15 local law enforcement officers (\$650 per person).

\$1,250- suicide prevention training in Law Enforcement.

As a self-starter, Erin continues to complete her routine work, in addition to effectively managing high-level priorities. She continues to enhance methodologies of leadership, aligned with our values of creativeness and problem-solving, while supporting team and community initiatives.

Erin has been an instrumental asset with our new co-responder model for Eagle County. While representing both the Eagle Police Department and Speak Up Reach Out, her knowledge and vision of enhanced mental health services for our Eagle Valley proved viable during the process of instituting and enhancing mental health partnerships, developing strategic plans and attaining necessary funding for various initiatives of the process. Erin continues this work with divine energy, and has already instituted efforts to seek additional grant funding for the upcoming 2019 fiscal year grant cycle.

Executive Assistant Erin Ivie is presented with the Eagle Police Department Meritorious Conduct Award for her distinguished service and work in the area of mental health for our community members and for our local law enforcement professionals.



**Town Board of Trustees
Tuesday, February 12, 2019
Public Meeting Room / Eagle Town Hall
200 Broadway Eagle, CO**

This agenda and the meetings can be viewed at www.Townofeagle.org. Meetings are also aired online at <https://vimeo.com/channels/Townofeagle/>.

Times listed are approximate and are subject to change.

TRUSTEES PRESENT

Anne McKibbin, Mayor
Kevin Brubeck, Mayor Pro Tem
Scott Turnipseed (absent)
Matt Solomon
Paul Witt
Mikel "Pappy" Kerst
Andy Jessen (absent)

STAFF

Brandy Reitter, Town Manager
Matt Mire, Town Attorney
Jenny Rakow, Town Clerk
Morgan Landers, Town Planner/Comm Dev Director
Jeremy Gross, Marketing and Events Manager
Lynette Horan, Human Resources Manager
Bill Shrum, Assistant to the Town Manager
Bryon McGinnis, Public Works Director
Vern Brock, Town Engineer
Frederick E. Tobias, Town Engineer

6:00 PM – REGULAR MEETING CALLED to ORDER and ROLL CALL – Mayor McKibbin noted for the record that Trustees Jessen and Turnipseed are absent for tonight's meeting.

ADOPTION OF AGENDA There were no changes to the Agenda.

PUBLIC COMMENT – Mayor McKibbin opened public comment, there was no public comment.

PRESENTATION

THOR – HRGreen - Brandy Reitter, Town Manager – Ed Barrett from HR Green presented the Project THOR Analysis and ten-year financial review to the Town Board.

Board Comments: Eagle County's commitment was discussed and how that would be negotiated within the board member structure of the authority. Discussion regarding the potential risk for the partners shown in the model was discussed and how the numbers and revenues were not interesting to the private sector. Competition for limited capital was discussed as possible reasoning for non-interest.

Hosting options were discussed for Meet Me Centers.

Structure of the authority and Meet Me Center locations can be determined at a later date. Ed Barrett believed that the formation of the authority is political in nature and did have a recommendation for the Town. This report is financials only.

Becoming a public utility for broadband is also an option, which would impact the financials and increase cost in the infrastructure. Overall when compared to other public services, the investment would be lower.

NWCCOG plans to present the contract to the Town Board in March.

MOTION: Trustee Solomon motioned to direct staff to work with stakeholders to set up as a broadband utility and engage in a feasibility study. Motion was not seconded and thus failed.

Brandy Reitter indicated she will bring back a proposal that explores the options discussed tonight.

Red Development Visioning Proposal – Brandy Reitter, Town Manager – Stuart Borne introduced himself as the developer with Foothills Housing currently working on the Red Development parcel. A proposal regarding the process for discussion and visioning of the former RED Development parcel was discussed with the Town Board, with four options proposed.

Board Comments: Matt Mire Town Attorney confirmed that it will be a quasi-judicial decision with a developer on a proposal and cautioned the board that any discussions would need to be done carefully. Board members felt the town was not a partner in the project and believed it was not appropriate to have pre-discussions prior to a formal submittal. The applicant was encouraged to utilize the town's strategic plan, land use code and community plans in forming the proposal to determine the town's priorities and align with the town's needs and desires. Acknowledgement that a revision of the land use code will assist with the process in the future.

MOTION: Trustee Witt motioned to pursue Option 4 and would not give input ahead of time and this would follow the traditional PUD review process. Motion was seconded and PASSED unanimously.

CONSENT AGENDA

1. **Minutes** – January 22, 2019
2. **Bill Pay** – January 2019
3. **Resolution 12-2019** A Resolution of The Board of Trustees of The Town of Eagle, Colorado, Authorizing Release of The Remaining Funds in Escrow Due to Completion of The Sylvan Lake Roundabout Planned Unit Development, Frederick E. Tobias, P.E. Town Engineer

Board Comments: request for detail regarding payment on the wastewater fund debt to US Bank. Correction to minutes references Matt Scherr to the correct Eagle County representative during the Vail Honeywagon agenda item.

MOTION: Trustee Witt motioned to approve the Consent Agenda with correction noted to the Minutes. Motion was seconded and PASSED unanimously.

TOWN MANAGER AND DEPARTMENT UPDATE

Town Manager Update – update on Home Rule process regarding the survey and phone interviews. After receiving 238 responses the results were favorable. The final report will be presented to the Board when completed. The Town is hosting a reveal party on February 27th at the Brush Creek Pavilion.

Building Official applicants are being reviewed for interview process.

Board Comments: Requested additional education on Home Rule including arguments for and against and scenarios specific to Eagle on what Home Rule will fix.

Department Updates

4th Quarter Sales Tax 2018

Lower Basin Water Treatment Plant, MWH Constructors

Eagle River Park, NV5 – John Usury presented the update. Steve Tarrant is reviewing the tree species list now for approval of the change order.

OLD BUSINESS

MOTION: Mayor McKibbin motioned to enter into EXECUTIVE SESSION To determine positions relative to matters that may be subject to negotiations, develop a strategy for negotiations, and/or instruct negotiators, pursuant to C.R.S. § 24-6-402(4)(e) as it relates to the Municipal Court Judge Finalist. Invited attendees will include Lynette Horan, Matt Mire and Brandy Reitter. Motion was seconded and PASSED unanimously. (7:45 pm)

MOTION: Mayor McKibbin motioned to resume the regular meeting. Motion was seconded and PASSED unanimously. (8:10 pm)

Municipal Court Judge Finalist, Brandy Reitter, Town Manager stated that Erik Johnson was offered and has accepted the position. Erik provided the Board with brief overview of his qualifications and thanked the Board for the opportunity.

Motion: Trustee Brubeck motioned to Motion to accept hiring committee recommendation, Erik A. Johnson, Attorney at Law, and direct staff to start contract negotiations with an official appointment by the board on February 26. Motion was seconded and PASSED with a vote of (4) four in favor (Brubeck, Kerst, McKibbin and Witt) and (1) one opposed (Solomon)

NEW BUSINESS

Eagle County Housing Intergovernmental Agreement, Morgan Landers, Community Development Director/Town Planner presented the agreement and proposed changes regarding flat fee payment of \$500 for closings when Valley Home Store is not the listing broker. Intent was to recoup costs of process when they are not receiving a commission on the sale. This could present a shortfall in the budget depending on the number of sales in 2019. We could reassess mid-year to make any adjustments.

Board Comments: asked staff to investigate if fee can be included in closing costs or rolled into the financing for the buyer and not paid by the Town. Concerns regarding budgeting for unknown program costs on a per transaction basis. Consider an option to grant fund these costs using the Town's down payment assistance program.

MOTION: Trustee Solomon motioned to direct staff to proceed with agreement and remove the \$500 flat fee and scope of work; and bring an amendment and draft resolution for consideration adoption at the next

regular board meeting. Motion was seconded and PASSED unanimously.

Ordinance 04-2019 An Ordinance of The Board of Trustees of The Town of Eagle, Colorado Amending Section 9.15.070 Of the Eagle Municipal Code Concerning the Consumption of Beer and Wine in Designated Town Parks, Brandy Reitter, Town Manager.

Board Comments: inquired if we can regulate Eagle River Park before it is annexed. Staff will review use agreement to determine enforcement.

MOTION: Trustee Solomon motioned to approve Ordinance 04-2019 An Ordinance of The Board of Trustees of The Town of Eagle, Colorado Amending Section 9.15.070 Of the Eagle Municipal Code Concerning the Consumption of Beer and Wine in Designated Town Parks. Motion was seconded and PASSED unanimously.

Ordinance 05-2019 Prohibit Photography and Videography in Areas of Public Buildings Where Notice is Posted, Brandy Reitter, Town Manager.

Board Comments: inquired about the purpose of this Ordinance. Staff provided response that staff has been confronted by public with video and photography in Town Hall, this ordinance would allow for posting of signage and allow staff some expectation of privacy in their work areas. Without an ordinance, we are not able to enforce it. Current language may be too broad, staff will readdress the language to address specific areas for next meeting.

There was not a Motion on this item as presented.

Eagle Outside, EBikes, Jeremy Gross Marketing & Events described the unique opportunity regarding EBikes during Eagle Outside for a test period on Town trails.

Board Comments: concerns were raised regarding a trail modification to accommodate the test and create a loop was discussed. Concerns regarding closing trails to EBikes after allowing them for a test was discussed. Code would need to be changed to allow them permanently, and the town does have moto trails where they are currently allowed. Legal changes at the State level may require the town to take action to prohibit EBikes, otherwise they would be allowed. Communication to adjacent property owners was suggested. Winter closures were briefly addressed and would be a different discussion for the board to consider.

MOTION: Trustee Solomon motioned to approve request from staff for a weekend test on Eagle Town bike trails that staff deems appropriate without cutting new trails for EBikes during Eagle Outside Festival. Motion was seconded and PASSED unanimously.

BOARD DISCUSSION AND FUTURE AGENDA ITEMS (15 minutes)

NWCCOG Update, Anne McKibbin Mayor.

Alternative Transportation on Sidewalks Discussion, Anne McKibbin Mayor - staff will address and bring language for the board to discuss in March or April.

Eagle River Watershed Council, Anne McKibbin Mayor

Board Comments: would like additional direction for staff and consultants on handling questions. Concerns regarding the misinformation and lack of notice from a partner agency were discussed. Requested any further questions in writing. Board consented to allowing the Mayor to address the Boards concerns regarding the letter

sent to the Vail Daily by Director of the ERWC Holly Loff and determined not to arrange a second meeting.

Post Office, Anne McKibbin, Mayor – Brandy will ask the Eagle Postmaster to attend an upcoming public meeting to formally address what plans are in the place to improve their situation.

General comments: all trustees recently received email on a Planning Commission file, the all trustees email is on our website and available for the public to access. Upholding the process on land use files can be challenging when public contact occurs out of the formal process.

Impressed with the public works snow and road crews, staff was thanked for their efforts.

WORKSESSION – Economic Vitality & Town Revenues

Board determined that due to the late hour, this worksession would be postponed to the February 26, 2019 Town Board meeting.

ADJOURN (9:27 P.M.)

APPROVED:

Anne McKibbin, Mayor

Jenny Rakow, CMC Town Clerk



To: Mayor and Board of Trustees

From: Brandy Reitter, Town Manager

Date: February 26, 2019

Re: Town Manager Report

Administration & Organization

Staff completed the interview process for the Building Official on February 19. The process was competitive, and we had great candidates. The town will hire Charlie Davis who lives in Eagle. He has great experience working as a Building Official in other communities. His first day is March 18.

Town has hired an intern from Eagle Valley High School to assist with Marketing and Events for 2 hours a week. The intern will work through August until she leaves for college. Staff also hired the Information Center Manager and they will start next week.

Jeff Shroll and staff are meeting about a variety of topics on February 27. The following items will be discussed:

- River Park and Fairgrounds annexation
- Camping at the Fairgrounds
- Modifications of the Use Agreement for the River Park
- THOR participation and partnership (if things move forward)
- West Eagle Housing partnership

The Mayor and staff went to the State of the County event on February 19. A newsletter handout will be given to the BOT at the meeting. The Commissioners highlighted 2018 accomplishments including the River Park, Horn Ranch, and Hardscrabble Open Space. There were several more partnerships that were included. The theme for 2019 is Bend the Curve. The goal is to build on their solid leadership foundation and improve civility, collaboration, and innovation across the community. Matt Scherr from Minturn introduced himself as the new County Commissioner at the meeting. They also recognized years of service for employees.

The Mayor and staff are meeting with Aaron Mayville the District Ranger from the White River National Forest Service on March 1 to discuss the relocation of their main operations from Minturn to Eagle.

Staff is working with Mountain Recreation to publish the RFP for the Pool & Ice Rink Recreation Campus Master Plan on February 22. The town didn't receive the GOCO grant for the plan. Both the Town of Eagle and Mountain Recreation budgeted the full amount for the project just in case we were not awarded.

Staff will present the following items to the BOT in March:

- Quarterly Manager and Finance Update
- Photography and videography ordinance update
- Proposed sidewalk rules for multi modal transportation in downtown
- Proposed EQR table revision ordinance
- Ordinance removing utility rates & court fees from the code
- Economic Vitality Committee ordinance

Economic Development and Planning

Eagle River Park- The EC met on March 15. We covered the following items:

- NV5 has scheduled a meeting on February 22 to start the process of developing an operating plan for the River Park. The group will cover standard park maintenance, rules, and permit processing for events and vendors.
- The team is putting together a 5 – 10-year CIP for the River Park, so that the town can plan to construct phase 2 items. Staff will present this during the budget process.
- The planting list was sent to Steve Tarrant for review. We are waiting to hear back.
- Vendors are asking about opening in the park. We are working on amending the Use Agreement to give the town the ability to manage this process once the rules are developed.
- CPW requested another meeting with the EC and Mayor to discuss the River Park. We are meeting with them on February 25.
- The next EC meeting is on March 1.

Broadband – Staff is meeting with Comcast on February 27 to discuss their potential interest in our market. Even though they haven't committed to anything, they want to keep the dialog open. Other updates on THOR:

- The town will receive a contract from THOR over the next week.
- If BOT approves – a local broadband committee wants to assist the town.
- The NWCCOG is looking for official commitments by April.

Downtown Revitalization – Staff is working on the downtown assessment. Bill is preparing the district with a few small projects leading up to the assessment and challenge studio facilitated by Downtown Colorado, Inc. Below are a few updates:

- Staff kicked off the downtown revitalization strategy on February 15 with the Business Advocacy Council. Staff conducted a SWOT analysis with the group to set the foundation for the assessment that will occur later this year.

- Staff is meeting with Mick Daly to get the businesses involved in the business attraction and retention survey.
- The survey will be published by the end of the week and results will be share with the downtown revitalization committee.
- Once we successfully complete this process, staff will conduct the same research for the Eagle Ranch business district.
- Instead of renting out the remaining space left in the old town hall, staff will work with the downtown revitalization committee to include the space in the monthly art walk. Funds to modify the space will come from the State of Colorado Creative Industries.

Alpine Art Wall – Staff kicked off the project with the consultant on February 15. The group will conduct a site visit during the month of March. The goal is to assess the wall and quote a low, medium, and high scope of work for the initial footprint of the wall. It's important to keep the budget in mind prior to an RFP process for artists. Staff will share the pricing with the BOT when the information is finalized. The project will not become a possible budget item until 2020 or 2021.

Outreach & Meetings – *Updates on participation on community outreach opportunities, regional/community meetings, and project specific meetings.*

- February 25 – Mayor and Manager meeting with new CEO of Vail Health, Will Cook.
- February 27 – Regional housing meeting with DOLA, CHFA, and Eagle County towns.
- March 8 – Mayors, Managers, Commissioners and Partners Meeting at Eagle County.

Reminders – *Updates on events or meetings that might be of interest to the Board of Trustees.*

- February 27 – Home Rule Reveal Party from 5:00 PM – 7:00 PM.

Sincerely,



Brandy Reitter
Town Manager



To: Mayor and Town Board

From: Lynette Horan, HR Manager

Date: February 26, 2019

Re: Municipal Judge Appointment and Oath

REQUEST:

Staff is requesting that the Board of Trustees review a Services Agreement and administer the oath to appoint Erik Johnson as the Municipal Court Judge.

INTRODUCTION:

The Trustees voted to accept the Judicial Hiring Committee recommendation of Mr. Erik A. Johnson, Attorney at Law as the Municipal Judge finalist at the February 12, 2019 meeting. The Judge must be in place in time for the convening of court in March.

ANALYSIS:

The Town strives to provide an efficient, knowledgeable, fair and respectful criminal justice experience for the community. Mr. Johnson effectively exemplifies these qualities.

BUDGET / FISCAL IMPACT:

The 2019 Budget for services is \$7,750 and \$7,100 remains. Mr. Johnson requested sponsorship to Municipal Judge Association membership of \$60 annually and 2019 conference fee of \$150, with only 1 court session scheduled for December, there are savings to accommodate these requests.

COMMUNITY INPUT:

Not applicable.

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED:

Major Objective No. 13. Improve Town Organization, Culture and Workforce Effectiveness; Standard Achieved - maintain positive employee/employer relations.

RECOMMENDED ACTION:

Motion to approve or deny adoption of Resolution 13-2019, "A RESOLUTION OF THE BOARD OF TRUSTEES OF THE TOWN OF EAGLE, COLORADO APPOINTING ERIK A. JOHNSON AS THE JUDGE OF THE EAGLE MUNICIPAL COURT AND APPROVING AN ASSOCIATED AGREEMENT"

ATTACHMENTS: Resolution 13-2019 and Services Agreement

TOWN OF EAGLE, COLORADO
RESOLUTION NO. 13
(Series of 2019)

A RESOLUTION OF THE BOARD OF TRUSTEES OF THE TOWN OF EAGLE, COLORADO
APPOINTING ERIK A. JOHNSON AS THE JUDGE OF THE EAGLE MUNICIPAL COURT
AND APPROVING AN ASSOCIATED AGREEMENT

WHEREAS, the Town issued a Request for Proposals for Municipal Court Judge Services with a deadline for submittal of January 18, 2019;

WHEREAS, Erik A. Johnson submitted a complete proposal on January 16, 2019; and

WHEREAS, the Board of Trustees has selected Erik A. Johnson as the qualified candidate to provide Municipal Court Judge Services.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF TRUSTEES OF THE TOWN OF EAGLE, COLORADO, AS FOLLOWS:

Section 1. The Board of Trustees hereby appoints Erik A. Johnson as the Judge of the Eagle Municipal Court and approves the associated Municipal Judge Services Agreement in substantially the form attached hereto, subject to final approval by the Town Attorney. Upon such approval, the Mayor is authorized to execute the Agreement on behalf of the Town.

INTRODUCED, READ, PASSED AND ADOPTED ON FEBRUARY 26, 2019.

TOWN OF EAGLE, COLORADO

Anne McKibbin, Mayor

ATTEST:

Jenny Rakow, Town Clerk

MUNICIPAL JUDGE SERVICES AGREEMENT

THIS MUNICIPAL JUDGE SERVICES AGREEMENT (the "Agreement") is made and entered into this _____ day of February, 2019 (the "Effective Date"), by and between the Town of Eagle, a Colorado municipal corporation with an address of P.O. Box 609, Eagle, Colorado 81631 (the "Town"), and Erik A. Johnson, an individual with an address of 850 Chambers Avenue, P.O. Box 5091, Eagle, Colorado 81631 ("Judge Johnson") (each a "Party" and collectively the "Parties").

WHEREAS, the Board of Trustees has determined to appoint Judge Johnson as the Town's Municipal Judge pursuant to Section 2.08.060 of the Eagle Municipal Code;

WHEREAS, the Board of Trustees desires to set the salary of Judge Johnson as set forth in Section 2.08.080 of the Eagle Municipal Code; and

WHEREAS, Judge Johnson desires to accept the appointment as Municipal Judge and the salary contained herein.

NOW, THEREFORE, for and in consideration of the mutual promises and covenants contained herein, the sufficiency of which is hereby acknowledged, Judge Johnson shall be appointed as Municipal Judge of the Town of Eagle and the Parties agree as follows:

1. Term. Judge Johnson is hereby appointed to fulfill the remainder of the unexpired term, commencing on February 26, 2019 and continuing through April 2020.
2. Compensation. Pursuant to Section 2.08.080 of the Eagle Municipal Code, Judge Johnson shall be \$750 per month for two court sessions each month; provided that if there is only one court date in a month, the compensation shall be \$375.
3. Other Covenants. Judge Johnson's performance and salary shall be reviewed by the Board of Trustees prior to the expiration of this Agreement. Pursuant to Section 2.08.070 of the Eagle Municipal Code and state law, Judge Johnson may only be removed for cause.
4. Miscellaneous. Nothing herein shall be deemed to create any terms, conditions or obligations in addition to those provided for in the Eagle Municipal Code or state law, nor is anything herein intended to change the nature of the Municipal Judge position as an appointed position under the Eagle Municipal Code and state law. This Agreement is simply intended to memorialize the term and salary of the Municipal Judge.

IN WITNESS WHEREOF, the Parties have executed this Agreement as of the Effective Date.

TOWN OF EAGLE, COLORADO

Anne McKibbin, Mayor

ATTEST:

Jenny Rakow, Town Clerk

ERIK A. JOHNSON

Erik A. Johnson

STATE OF COLORADO)
) ss.
COUNTY OF _____)

Subscribed, sworn to and acknowledged before me this _____ day of _____,
2019, by Erik A. Johnson.

My Commission expires:

(SEAL)

Notary Public



OATH

I, Erik Johnson, so solemnly swear that I will support the Constitution and laws of the United States, the Constitution and laws of the State of Colorado, and the Ordinances and Codes of the Town of Eagle, and that I will faithfully perform all duties of the office of Municipal Court Judge, upon which I am about to enter.

Sworn to this _____ day of February, 2019.

Erik Johnson

Town Clerk



To: Mayor and Town Board of Trustees

From: Brandy Reitter, Town Manager

Date: February 26, 2019

Agenda Item: THOR Update

REQUEST:

Staff is requesting that the Board of Trustees discuss any follow-up items on THOR before the contracts are presented on March 12.

INTRODUCTION:

HR Green presented data on what a partnership and business case would look like for the implementation of THOR on February 12. HRGreen our broadband consultant provided the research and a final report attached to this memo. NWCCOG will present contracts to the town next week for legal review. Staff will present the contracts to the BOT on March 12.

ANALYSIS:

There are a few changes as it relates to THOR:

- Since Gypsum has opted out of THOR, it has increased the town's costs for a meet me center by \$35,000 and ongoing monthly costs by \$800.
- Comcast wants to meet with staff to discuss interest in the area but hasn't committed.
- A community broadband committee wants to assist the town in solving service problems.
- Eagle County is waiting to see what the Town of Eagle decides before committing to a partnership.

COMMUNITY INPUT:

Community input not required.

BUDGET / STAFF IMPACT

None.

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED:

This discussion aligns with the following standards:

Strategic Plan Business Value – Economic Development

Broadband expansion makes Eagle more competitive for business attraction and retention. It improves the quality of life for residents and supports private sector development.

Strategic Plan Business Value - Protecting Public Health, Safety, and the Environment

Broadband increases redundancy and resiliency for public safety, emergency management, and utility system management.

RECOMMENDED ACTION OR PROPOSED MOTION:

1. Motion to give direction to staff if there is any additional information that is required to make an informed decision regarding THOR participation.

ATTACHMENTS:

- HRGreen Final Broadband Report



Project Thor Analysis

PREPARED FOR Eagle County Colorado

5619 DTC Parkway, Suite 1150
Greenwood, CO 80111
Phone: 702.602.4999

Eagle County, Colorado
500 Broadway
Eagle, CO 81631

Learn more at HRGreen.com

February 11, 2019





▷ 5619 DTC Parkway | Suite 1150 | Greenwood, CO 80111
Main 720.602.4999

▷ [HRGREEN.COM](https://www.hrgreen.com)

FIBER AND BROADBAND

February 11, 2019

Abby Musfeldt
Special Projects Manager
Eagle County Colorado
500 Broadway
Eagle, CO 81631

Subject: Final Project Thor Analysis Submittal

Dear Ms. Musfeldt:

The **HR Green, Inc.** (HR Green) project team is pleased to provide Eagle County with the attached Project Thor Analysis.

Within short deadlines, our team was tasked with creating a financial model to inform Thor decisions for the County and the Towns of Eagle and Gypsum. To achieve that outcome, these specific tasks were developed:

- Conducted interviews with Anchor Institutions (AI's) to determine their:
 - Current broadband services
 - Current broadband costs
 - Desire to receive services through a Project Thor Meet Me Center (MMC) network
 - Contractual availability to contract for broadband services through a Project Thor Meet Me Center Network
- Created financial models for the Meet Me Center networks
- Evaluated sustainability of financial models
- Facilitated organizational structure discussions

Most of the interviews with AI's were conducted on site, at the AI's offices. A small number were not able to meet during our interview schedule and follow up meetings were conducted via telephone calls. The questions and answers of those interviews are detailed in this report. The inputs received through meetings and surveys identified broadband concerns in the County and provided ground-truthed numbers and timing for the financial model.

Through the course of this initiative, we identified that a significant number of AI's, businesses and residences have broadband concerns in the study area. Those concerns include lack of reliability, limited service availability, high prices and poor customer service.

However, in other areas, responses indicated that services seemed adequate (although reliability was still a concern).



FIBER AND BROADBAND

Our specific findings and recommendations will be outlined in the body of this report, but there are some overarching concepts to highlight:

- **RELIABILITY** - Project Thor is designed to provide physical route and carrier redundancy that could improve reliability of services in the Down Valley Region.
- **FEASIBILITY** – We conducted three separate financial analyses through the course of this study. In every case, (including the two final designs with a single MMC), the network is profitable and cash flow positive over a ten-year period.
- **TIMING** - There is a significant timing consideration – DOLA has provided grant funding for Project Thor and its MMC's. Discussions with the agency also indicate that they are willing to consider funding for the design and construction of a middle mile network to serve the region.
- **DIGITAL DIVIDE** – The envisioned network creates low-cost transport bandwidth in Gypsum and Eagle. Once in place, private providers AND publicly-owned-and-operated networks can connect homes and businesses that don't have adequate connectivity leveraging the new backhaul solution. Improvements in speed and pricing have been proven to drive economic development and socio-economic outcomes in studies throughout the United States.

Thank you for allowing us to be part this important decision. At HR Green, our mission is Building Communities and Improving Lives, and we hope this report helps Eagle County, and the Towns of Eagle and Gypsum to properly evaluate this very real opportunity to create those changes for your constituents. We look forward to helping you to achieve your goals!

Sincerely,

A handwritten signature in blue ink that reads 'Edward K. Barrett'.

Edward K. Barrett
Practice Leader, Fiber & Broadband Services

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Section 1: Executive Summary

Eagle County contracted HR Green and its partners in December of 2018 to provide an assessment of financial feasibility of participation in Project Thor (“Study”). The HR Green team explored the current broadband conditions in the County. Anchor Institution (hereafter referred to as “AI”) meetings were conducted to determine broadband concerns, current expenditures, desire to participation and likely timing of participation. AI’s included schools, libraries, public safety agencies, medical systems, local and county government and Holy Cross Electric Association. Additionally, several meetings have been held with the key participants of the County, the Town of Eagle and the Town of Gypsum to give updates, receive feedback and to discuss plans.



This study provides an overview of the current conditions of AI’s and, more importantly, attempts to provide insight into options and steps to take to improve reliability and the digital divide.

FINDING #1: BROADBAND RELIABILITY IN EAGLE COUNTY IS PROBLEMATIC

Concern over reliability was a common theme in our interviews with AI’s. Whether the AI felt that their connectivity was adequate or not, most expressed concern about the reliability of broadband services in the County.

Coincidentally, during the period of this study, there was a significant outage that affected most of the county. As this and other recent outages have shown, this is an ongoing and potentially serious issue.

This is a problem because the main fiber connectivity into the County is from one provider (CenturyLink) and along CenturyLink’s one path. That can lead to two opportunities for reliability failures:

- Problems with the provider’s equipment
- If the fiber path is damaged coming into the County.

There are other local providers, but at this point, many of them rely on CenturyLink’s fiber and equipment, or purchase backhaul services from CenturyLink.

Reliability in Eagle County is in many ways a middle mile issue at this point. The lack of redundant equipment and redundant paths leaves connectivity in jeopardy. Currently, there is one middle mile (transport) fiber option.

FINDING #2: THERE APPEARS TO BE A DIGITAL DIVIDE IN EAGLE COUNTY

Meetings with representatives from AI's paint a picture of some having adequate connectivity and others lacking. And, although we did not survey residences and businesses, the feedback that we received was that there were some areas and specific organizations who felt that they had adequate broadband, but that there were many more that did not.

Generally, the organizations that felt that they had adequate broadband were the County, some in the Town of Gypsum and some residences that had fiber run to them by CenturyLink.



The creation of digital “haves” and “have nots” is commonly referred to as the digital divide. If there is good connectivity in one area, but not another, then those with better broadband have greater opportunity for economic development, higher home sale prices, health care, more diverse jobs, etc.

Where better connectivity exists, it seems to come from two circumstances: The presence of a local provider or an AI contract executed with CenturyLink that brings direct fiber to a high-value account. The local providers (mainly in Gypsum) currently use CenturyLink for middle mile, so they might be able to provide a choice of provider, but they are limited in reliability to the middle mile they use and the capacity available on that middle mile. CenturyLink does appear to have made specific arrangements with certain organizations to provide services that exceed their standard copper-based offerings. It does not appear that is likely to be sustainably extended to other AI's, businesses or residences.

FINDING #3: LACK OF COMPETITION

Most AI's pointed out the lack of competition and the problems that they have dealt with because of that. A significant majority communicated that they felt that there was a lack of customer service and that pricing was too high – and generally felt this was due to a lack of competitors in the market.

In Gypsum, particularly, there are local providers in addition to CenturyLink. We did receive comments that those providers provide some level of competition. As noted previously, however, the provider's reliance on CenturyLink middle mile, does pose limitations on pricing and reliability.

It has been mentioned that Cox Cable might bring fiber to part of the County. At this point there is no definite plan that has been made public. Investment by large providers is a multi-step approval process. At any point, there could be a denial to run new fiber.

There are many large providers currently focusing their capital on service expansion in metropolitan and suburban communities, and we have seen limited investment in rural areas outside of that funded by federal programs such as CAF and CAF II. Unfortunately, it is our experience that incumbent providers will often promise expansion, but that communities that wait for it to occur are frequently disappointed. The industry comment that if a provider was going to build new fiber to a more rural area or smaller city, they would have already done it, often holds true.

FINDING #4: A LOCAL, ANCHOR INSTITUTION NETWORK IS FEASIBLE.

Our study on the financial feasibility has several assumptions and three alternatives.

Assumption 1: The AI's who indicated that they would switch to this network will switch. The study findings are that the anchor institutions will have greater capacity on the local network. Their pricing will not change dramatically until the cost of the network is paid. Given the common theme of greater reliability, increased competition and greater capacity, with a near-future reduction in cost (one that is ongoing after debt is retired), AI's becoming customers of the network seems likely. The feasibility models assume that all AIs will provision service from the new network at the end of their current service contracts.

Assumption 2: Design is a combination of underground and aerial. This construction is cheaper than if it was built all underground. Underground is typically considered the most weatherproof and reliable, but it is also significantly more expensive up front. The most often-cited weather related issue in which underground fiber is more reliable than overhead is tornadoes. It is also worth noting that overhead fiber is run on the same poles that deliver electricity. Thus, the fiber should be similarly reliable on poles as is the region's current electric service. We verified the routes of poles in our network design and spot checked the poles for capacity and useability. We did not do a full pole survey and did not request use of poles that would be needed from Holy Cross, but the utility has signaled it is an interested and willing participant. If a network moves forward, available poles and connection criteria will need to be verified.

Assumption 3: We only included AI's who indicated an interest in joining the new network. There could be other AI's who could participate. For example, Holy Cross expressed support and some ways that they might be interested in participating. However, they will be further developing their connectivity plans, so there weren't specific ways that they would participate at this time.

Assumption 4: We only included AI's. DOLA communicated that the middle mile network could be used for private businesses and residences as long as there was an open platform for all providers who wished to also provide services. Thus, the network could (and likely would) have other revenue as there was connectivity to serve other needs.

Assumption 5: The network from the MMC(s) to the AI's would be run by a network operator (doing sales, managing the network, doing maintenance, provisioning new customers, etc.). This means the sponsoring entities won't have to learn and staff this new business model and that there also would not be an overlap in customers.

Assumption 6: DOLA funding. These models include the current matching funding from DOLA for the MMC(s) and a 50% match for the cost of building the network from the MMC(s) to the AI's. In discussions with DOLA, they were supportive of this funding, but it is a competitive grant. The likelihood of this funding seems good, but it is subject to approval.

Assumption 7: The design used in this study is high level design, not detail design. Because of that, we have not designed the exact and final path to each AI (referred to in the industry as drops). We used a cost of \$1,200 per drop for each AI to provide a number that should be a reasonable average cost.

Alternative 1: The original scope was to analyze two MMC's in Eagle County – one in Eagle and one in Gypsum. FINDING – with the above assumptions, the two MMC model becomes cash flow positive in 2023 and retires the build debt by 2029 (but could potentially prepay in 2026).

Alternative 2: We were subsequently asked to explore having one MMC in Eagle, in a facility owned by the County. In that model, because of the reduced costs of establishing only one MMC and the reduced cost of Thor charging for one MMC, it is cash flow positive in 2021 and retires the debt by 2029 (but could potentially prepay in 2025). Project Thor might increase the cost to one MMC to make up for their lost revenue of two MMC's. This will need to be verified.

Alternative 3: We were also asked to analyze the effects of the one MMC being housed in a Town of Eagle owned facility (as opposed to the facility being County owned). This adds approximately \$120,000 in cost for this MMC (either in up front and/or financed costs).

FINDING #5: TIMING IS CRUCIAL

There is an issue of timing that could be significant. The DOLA funding mentioned in Assumption 6 of Finding 4 is very important to the feasibility of this project. DOLA has several grant funding cycles, but there is current support for broadband projects and this project in particular. That will likely continue for at least the near future, but that is hard to predict. If this project is likely, taking advantage of these grant funds would be good to do as soon as possible.

As Thor moves forward, there are deadlines that have to be met for the project to stay on track. Making sure that alignment of Eagle County's plans matches Thor's timeline is also important.

FINDING #6: COMPETITION

This wasn't a prominent topic in interviews with most AI's, but there was a question of whether this network would compete with providers. Most AI's indicated that more competition and fostering more competition are necessary.

Our finding about the network from the MMC(s) to the AI's is considered middle mile. DOLA requires that the MMC(s) be open access for them to provide funding. From that perspective, the Thor network to the MMC(s) provides redundancy and the MMC's offer an open access platform. This could enable competition by providing more reliability for any other providers, offering middle mile that they don't have to install and, likely a cost structure that is attractive and consistent.

The key concept is that the MMC model is a middle mile model – providing a resource for whoever would use it from there for last mile to the customers. That can and should provide redundancy (reliability) and provide a level playing field for competition.

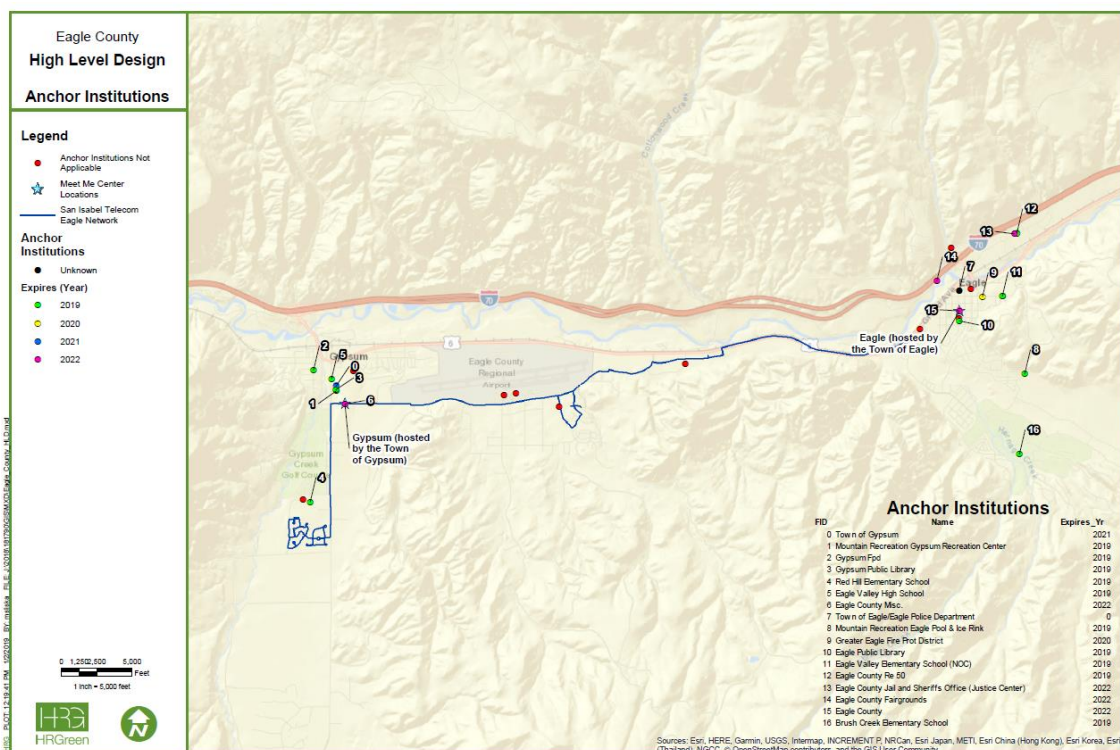
Section 2: Details of Findings

ANCHOR INSTITUTION SURVEY FINDINGS

We began with two lists of AI's in the Towns of Eagle and Gypsum that would likely consider connecting to an MMC(s). One list was provided by the County and another by the operator selected for Thor (Mammoth Networks). As we talked with the County and Town leadership and AI's, we eliminated some who weren't responsive and added others who expressed an interest.

The AI's on the combined list:

- Eagle County
- Eagle County Paramedic Services
- Eagle County Schools
- Eagle Valley Library District
- Greater Eagle Fire Protection District
- Gypsum Fire Protection District
- Holy Cross Energy
- Mind Springs Health - Colorado West Regional Mental Health Center
- Mountain Recreation Metropolitan District
- Town of Eagle
- Town of Gypsum
- Vail Health - Eagle Healthcare Center and Gypsum Urgent Care Center



Map of Anchor Institutions

Questionnaire

Prior to conducting the Anchor Institution interviews, the HR Green team developed a questionnaire to ensure that we were gathering the same general information during each interview. The following is a list of the questions we asked during the interviews.

Who is your current provider(s)?

What service(s) do you have (particularly up/down speed and capacity)?

Do you have redundancy that you are comfortable with (and - do you know if your redundancy is on the same fiber as their provider)?

What are your current uses?

Do you feel like their service is reliable?

Do you feel like it is adequate?

Are there any ways that you think your current service is holding you back?

How much are you currently paying?

What is your contract term (when does it expire)?

What price point would compel you to make a change?

Are you currently utilizing e-rate?

If so, can you change your e-rate arrangements for another provider?

Are there any uses/applications that you are considering that you think will increase your needs?

Are there any other considerations that you are thinking about with your broadband service?

Summary of Anchor Institution Feedback

AI: **Eagle County**

Date: December 19, 2018

Time: 3:30 pm

Attendees:

- Scott Lingle, Eagle County IT Director

Summary:

Scott manages IT throughout the County.

In addition to the facilities located in Eagle and Gypsum, County facilities are also located in Avon, Edwards, El Jebel, Metcalf, Wolcott, and Vail.

Eagle County Administration Building (includes the Wic Clinic) (Eagle):

- 1 GB CenturyLink Data Circuit (\$778.75/Month | Expires: 3-Years)
- 100 MB CenturyLink Internet Service (\$1,350/Month | Expires: 1-Year)

Eagle County Fairgrounds (Eagle):

- CenturyLink DSL Circuit (\$64/Month | Expires: 3-Years)

Eagle County Justice Center (includes the Jail and Sheriff's Office) (Eagle):

- 50 MB CenturyLink Data Circuit (\$440/Month | Expires: 3-Years)

Eagle County MSC (Maintenance and Service Center) (Gypsum):

- 1 GB CenturyLink Data Circuit (\$778.75/Month | Expires: 3-Years)
- 100 MB Mammoth Redundant Internet Circuit (\$1,694.87/Month | Expires: Terminable)
- 100 MB Mammoth Layer 2 Hub (less hosting credit) (\$441.13/Month | Expires: Terminable)
- 100 MB Mammoth Direct Microsoft Azure Circuit (\$1,770/Month | Expires: Terminable)

Eagle County Airport (includes the Airport Fire Department) (Gypsum):

- County Fiber connection to MSC

Eagle County Sheriff's Office (Gypsum Police Department) (Gypsum):

- Mammoth Fiber Direct connect to the Town of Gypsum (\$34/Month | Expires: Terminable)

Total Monthly Data Circuit Costs to all facilities throughout Eagle County (CenturyLink, Mammoth, Comcast): \$10,906.43

Total Monthly Internet Costs to all facilities throughout Eagle County (CenturyLink, Mammoth, Comcast): \$4,257.35

All the circuit information as well as the speed and cost information were provided by the County in the form of an Excel spreadsheet.

Originally only CenturyLink was available in Eagle and Gypsum. County talked with Mammoth Networks to possibly come to Gypsum to compete with CenturyLink. This took place prior to Project THOR.

The County has been involved with the NWCCOG from the start of their rural broadband efforts.

It is important to note that the Northwest Colorado Council of Governments (NWCCOG) through an October 2017 RFP process selected Mammoth to operate Project THOR.

A Mammoth Networks Layer 2 Hub has been installed in and is hosted by the County in the Eagle County MSC (Maintenance and Service Center) located in the Town of Gypsum. A 10 GB CenturyLink circuit has been run to the Mammoth Networks hub. Mammoth provides internet services to various customers from this hub, including the County and the Town of Gypsum. Mammoth has reduced the County's costs due to the County hosting the hub. This hub is not part of Project THOR.

It is important to note that if a Project THOR MMC opens in Gypsum, then the County will terminate its redundant Internet services with Mammoth and procure redundant Internet services via Project THOR. The County believes the redundant Internet service from the Center will cost less than it is currently paying for those services from Mammoth. The County will continue to procure WAN services from Mammoth for their current connections to remote County facilities such as its facility in El Jebel. The County also plans to continue to acquire its primary Internet services from CenturyLink.

Additionally, if a Project THOR MMC opens in Gypsum, then Mammoth plans to terminate the 10 GB CenturyLink circuit and become a customer of the Center.

San Isabel Telecommunications has been in the County for some time providing VoIP telephone services. San Isabel was recently taken over by ForeThought (a Colorado based Internet Service Provider).

The County is using County-owned fiber to deliver services to County employees assigned to the Airport. There is excess conduit capacity from the airport to Gypsum.

Currently, public Wi-Fi services at the Airport are provided by ForeThought at a cost of \$310/month for 30Mbps. The County is recommending that it be upgraded to 100 Mbps. In the future, this service could potentially be provided through the MMC over County-owned fiber. Additionally, there are a variety of potential service opportunities at the Airport that could be delivered over the County-owned fiber via the MMC. These services include connectivity for: Airlines, Vendors (rental car agencies, food services, etc.), FAA for tower services, High Altitude Training Center, Jet Center (Private side of airport), etc. Currently, these organizations are presumably acquiring services from CenturyLink.

The County's current uses for their network are voice, video, and data. The County's current needs are being met by their current providers: CenturyLink, Mammoth, and Comcast.

Here are the County's thoughts, questions, and concerns regarding Project THOR:

- Support THOR in principle – see the possibilities
- There is a common good that the County supports, yet the County has to balance that with what is best for the County
- What problem is THOR trying to solve?
- Solve community problems?
- What will it look like exactly – what is the plan?
- County is amiable to help the Towns of Eagle and Gypsum address bandwidth problems
- Build it and they will come?
- Mammoth on all sides of the table
- Is it Mammoth's and the NWCCOG's job to build THOR and then hand it off to the MMC's and then their job is done?

- How many MMC's: one County MMC or two (Eagle and Gypsum), or three (County, Eagle, and Gypsum) or more throughout the County? \
- Split the costs three ways?
- What are people's goals? - Synergy between MMC's or compete against each other?
- CDOT fiber is what made THOR possible
- Is THOR just an ISP or can it be used to connect remote County offices as well as County anchor institutions?
- Used to provide services to residents?
- THOR could be a drain on government budgets but maybe that is okay as long as citizens are happy – at what point is citizen happiness worth the investment?
- How does THOR make broadband better for the community (Eagle and Gypsum)?
- We need to be implementing THOR for more than just the County government's benefit
- This is an opportunity to do something other than to continue to get raked over the coals by CenturyLink
- Internet services are not the County's problem; WAN services are the problem (interconnecting County facilities)
- It seems like the Towns need help getting broadband from the MMC to homes and businesses, so maybe they need to spend time figuring that out
- What is the best way to incentivize ISPs to run fiber to homes and businesses (maybe free middle connectivity or maybe costs per middle mile decrease based on the number of homes and businesses added or ...)?
- Explore country-wide for middle mile network designs for infrastructure to homes and businesses

AI: **Eagle County Schools**

Date: December 27, 2018

Time: 9:00 am

Attendees:

- Todd Shahan, Eagle County Schools CTO

Summary:

Todd manages IT throughout the Eagle County School District (RE 50 J). Todd has a good working relationship with Scott Lingle (Eagle County's IT Director).

The District has 19 facilities throughout the County, including nine facilities located in Eagle and Gypsum.

The District relies heavily on E-rate discount pricing. The District receives an E-rate discount from 50% to 70%.

Todd was hesitant to share costs due to E-rate concerns. After checking with the District's staff, Todd confirmed that the District cannot share the pricing information if Project THOR is to be included in future RFP consideration. However, Todd stated that the information might be found on the District's website.

The monthly costs for the District's circuits was estimated by HR Green using the Accounts Payable Check Registers for the past 12-months beginning with December 2017 and ending

with November 2018. These PDF documents were found on the District's public facing financial website: <http://www.eagleschools.net/district-info/financial-transparency>

District Network Operations Center (NOC) (Basement of Eagle Valley Middle School) (Eagle):

- 500 MB CenturyLink Internet/Data circuit (\$4,200/Month)

Education Services Center (ESC) (District Administration Building) (Eagle):

- 1 GB CenturyLink MetroE data circuit to NOC (\$1,819/Month)

Brush Creek Elementary School (Eagle):

- 100 MB CenturyLink MetroE data circuit to NOC (\$1,924/Month)

Eagle Valley Elementary School (Eagle):

- Direct connection to NOC (on the same campus as the NOC)

Eagle Valley Middle School (Eagle):

- Direct connection to NOC (on the same campus as the NOC)

Eagle Valley High School (Gypsum):

- 1 GB CenturyLink MetroE data circuit to NOC (\$2,881/Month)

Gypsum Creek Middle School (Gypsum):

- District Owned Fiber Connection to Red Hill Elementary School (across the street)

Gypsum Elementary School (Gypsum):

- District Owned Fiber Connection to Eagle Valley High School (across the street)

Red Canyon West High School (Opens January 9, 2019) (Gypsum)

- District Owned Fiber Connection to Spring Creek Campus (behind the Campus)

Red Hill Elementary School (Gypsum):

- 1 GB CenturyLink MetroE data circuit to NOC (\$2,881/Month)

Spring Creek Campus (Transportation & IT) (Gypsum)

- 1 GB CenturyLink MetroE data circuit to NOC (\$1,450/Month)

The District's current contract expires on June 30, 2019. The District will be publishing an RFP for broadband services based on E-rate discount pricing at the end of January 2019. The District will select a new provider by the end of March and the new provider will start providing services on July 1, 2019. The term of the new contract could be 1, 3, or 5-years based upon if and when the District decides to participate in Project THOR.

ForeThought has reached out to the District to discuss the upcoming RFP process. The District has reached out to Mammoth to discuss the upcoming RFP process.

The District's current needs are being met by CenturyLink. Their services are reliable and adequate with only one outage over the last four years. Speed, Reliability, and Price very important to the District.

The District currently uses the network for Voice, Video, and Data. They want to start using Cloud service providers like Amazon Web Services (AWS) and Microsoft's Azure Services in the future. The District wants to install dual connections to the Internet, 400 to 500 MB each, in Gypsum and Edwards.

The District uses (Verizon) 4G cellular services as backup to CenturyLink at the District's facilities. The services provided are telephone and basic data services.

Here are the District's thoughts, questions, and concerns regarding Project THOR:

- Supportive of THOR
- Joining THOR needs to make financial sense for the District
- How will the District benefit from THOR?
- Will the communities in the County benefit from THOR?
- Will THOR improve Internet Services for the communities?
- Will THOR provide connections between schools?
- Is THOR just an ISP?
- What is the District's role with THOR?
- District willing to provide rack space and power for a MMC but the District does not want to become an ISP
- No funds in the 2019 budget for Project THOR – would need to go before the Board to request funds

AI: Eagle Valley Library District

Date: December 20, 2018

Time: 1:00 pm

Attendees:

- Diane Levin, EVLD Technical Services Manager
- Linda Tillson, EVLD Executive Director

Summary:

The Eagle Valley Library District operates three libraries: The Avon Public Library, the Eagle Public Library, and the Gypsum Public Library.

The District is a member of the Marmot Library Network. The Marmot membership policy states: "Based in western Colorado, Marmot Library Network hosts an integrated library system [ILS], maintains a union catalog of 1.4-million titles, and provides related services for 22 public, academic, and school libraries. Marmot member libraries share an online catalog and offer patrons direct access to resource sharing. Members share electronic book collections and are eligible for Prospector membership through Marmot. Marmot is driven by a need to share the costs of a stable and functioning ILS. Efficient resource sharing is an added motivation for membership. Resource sharing service is closely integrated with a statewide courier system."

The District participates in the E-rate discount program based on the E-rate discounts for the Eagle County School District. They apply for E-rate pricing through the Marmot Library Network E-rate consortium program. They were recently informed that the Marmot Library Network is

discontinuing their E-rate program, so the District will start applying directly to the USAC for E-rate funds.

Eagle Public Library:

- 20 MB CenturyLink Internet/Data Circuit (\$1,084/Month)

Gypsum Public Library:

- 20 MB CenturyLink Internet/Data Circuit (\$1,084/Month)

The District's current contract expires on June 30, 2019. In order to fill out their E-rate application, the District has already started to receive quotes for broadband services based on E-rate discount pricing. The District will be selecting a new provider and the new provider will start providing services on July 1, 2019.

A quote received from ForeThought is based on the District connecting to THOR through MMC. The District was not familiar with THOR, so they researched THOR after receiving the quote. They are interested in THOR as a replacement for their current service provider as long as they can use E-rate pricing. District would like to know if THOR can be implemented by July 1, 2019?

The District currently uses the network for both staff and public computers and public Wi-Fi. Their current services are not very reliable and not adequate. Additionally, their ILS is sometimes very slow and video streaming buffers a lot. Would like to use the network for more video streaming, including for streaming services like Hoopla and Canopy.

AI: **Greater Eagle Fire Protection District**

Date: December 19, 2018

Time: 9:00 am

Attendees:

- Kathy Lawn, Office Manager

Summary:

The Greater Eagle Fire Protection District has fourteen career firefighters and twenty volunteer firefighters, which serve a residential population of more than 8,000 citizens out of one station. The department provides emergency services to a geographical area of over 190 square miles and includes residential, commercial, rural areas, and Federal lands. The department provides the following services: Fire prevention, emergency medical care, fire suppression, technical rescue, swift water, hazardous materials mitigation, disaster response, and any specific education classes within their scope.

Station 9 (Eagle):

- 60 to 80 MB CenturyLink Internet/Data Circuit (\$510/Month | Expires: November 30, 2020)

The District upgraded and renewed their CenturyLink contract on December 1, 2018.

They are concerned about paying for up to 80 MB of service but seem to be only be receiving up to 60 MB.

The District is currently using the network for desktops, laptops, MDTs, Wi-Fi, all-hazards video training, and streaming Board meetings. Current service is unpredictable, speed is not reliable and is not adequate. They seem to waste a lot of time waiting due to network slowness and they experience a lot of outages.

Verizon service on their cell phones and their MDTs when in the field.

They did not know much about Project THOR. After discussing it with them, they expressed interested in Project THOR if pricing is similar to what they pay now but hopefully for better service.

They are planning to build a second station in the future.

AI: Gypsum Fire Protection District

Date: December 20, 2018

Time: 9:00 am

Attendees:

- Justin Kirkland, GFPD Fire Chief

Summary:

The Gypsum Fire Protection District is a combination department of paid and volunteer members. There are 8 full-time and 6 part-time paid firefighters and twenty volunteers to handle all alarms and administration needs. The District has three stations: Station 13 in Dotsero, Station 14 in Gypsum, and Station 23 in Sweetwater.

Gypsum Fire Protection District covers 455 square miles. Gypsum Fire Protection District responds to medical calls, motor vehicle crashes, motor vehicle fires, structure fires, fire alarms, carbon monoxide alarms, wildland fires, waterline breaks, flooding, swift-water rescues, high-angle rescues, hazardous materials incidents, plane incidents and crashes, backcountry rescues, and general citizen requests for assistance.

Station 14 (Gypsum):

- 20 MB CenturyLink Internet/Data Circuit (\$428/Month | Expires: Month to Month)

The District is concerned because they seem to only be getting 10 MB of bandwidth yet they are paying for 20 MB. Very concerned about the reliability of their current services and speed. They want more bandwidth and more reliable services.

Shared a story about trying to upgrade their service. They were informed that they cannot update their services because there is only one person who can change their service and that person no longer works for CenturyLink and has not worked for them for 2-years.

Currently only using the network for data services. Would like to use it for Voice services (VoIP), Video conferencing / streaming, Enhanced 911, Digital Radio services, and telemetry. Using Verizon for cell phones and MDTs. The District is pilot testing FirstNet (AT&T) Radio network.

The District has been speaking with Mammoth about possible fiber connection, but it is not affordable at this time.

The District has been attending Gypsum Town Council Meetings and heard about Project THOR. Interested in THOR as a possible replacement of CenturyLink or offer competitive pricing.

AI: **Holy Cross Energy**

Date: December 19, 2018

Time: 12:30 pm

Attendees:

- Bob Farmer, Vice President of IT

Summary:

Holy Cross Energy (HCE) is a cooperative corporation with 158 employees serving more than 55,000 members. HCE serves its members from major ski resorts in the Aspen and Vail areas as well as farms, ranches, and rural communities in the Roaring Fork and Eagle River valley, Cattle Creek, Spring Valley, Woody Creek, Crystal River valley, Fryingpan, Sweetwater, Vail Valley, Gunnison County, and Marble. HCE has offices in Glenwood Springs, Avon, and Gypsum.

Gypsum Office:

- 50 MB Company Owned Microwave connection to Avon

HCE has two connections to the Internet, one in Aspen and one in Glenwood Springs. They are provided by Comcast. HCE facilities in Glenwood Springs, Avon, and Aspen interconnected with Comcast fiber. Comcast contract expires in 2-years.

HCE currently uses the microwave link to Gypsum for VMs (virtual desktops), email, CIS (customer information system), VoIP, soft phones, Internet, and business services.

HCE is very familiar with THOR. They want to use THOR to interconnect their facilities and offices in Aspen, Avon, Glenwood Springs, and Gypsum.

In addition to the services they are currently delivering to their facilities, they want to start using video conferencing.

HCE is looking to install their own fiber to the four substations that they own. They need the low latency and high capacity fiber offers so they can start using IoT devices to monitor systems and collect real-time data to deliver predictive services.

AI: **Mountain Recreation Metropolitan District**

Date: December 19, 2018

Time: 10:30 am

Attendees:

- Janet Bartnik, Executive Director
- Alethea Platter, Accounting Manager
- Scott Robinson, Marketing & Communications Manager
- Scott Ruff, Superintendent of Recreation Facilities

Summary:

Mountain Recreation is an Eagle County, Colorado metro recreation district that primarily serves area residents. The Mountain Rec District includes three large indoor facilities (Eagle Pool & Ice Rink, Gypsum Rec Center, and Edwards Field House), athletic fields, outdoor activity areas, plus a variety of recreational programs and services.

Eagle Pool & Ice Rink:

- 10 MB CenturyLink Internet/Data circuit (\$755/Month | Expires: 1-year)
- T1 ForeThought VoIP circuit (\$140/Month | Expires: 1-year)

Gypsum Rec Center:

- 10 MB CenturyLink Internet/Data circuit (\$755/Month | Expires: 1-year)
- T1 ForeThought VoIP circuit (\$140/Month | Expires: 1-year)
- 50 MB ForeThought circuit for Cardio equipment (\$120/Month | Expires: 1-year)

The District pays \$24,000 a year for all their connections.

The District currently uses the network for cardio equipment, VoIP, staff computers, and public Wi-Fi. The District has two servers in Gypsum and one server in Edwards. Staff uses VPN's via Wi-Fi to login to these servers.

Their current services are not reliable or adequate. The quality of services varies from one facility to the other. Issues are related to speed and outages.

Would like to add cardio equipment in all facilities to the network as well as video streaming and video conferencing. Would like to live video stream the hockey games at the Eagle Ice Rink.

Interested in THOR. Would like more reliable service and to consolidate their services with one provider, even if it costs a little bit more.

AI: **Town of Eagle**

Date: December 19, 2018

Time: 2:00 pm

Attendees:

- Brandy Reitter, Town Manager

Summary:

Town of Eagle was incorporated in 1905. It became the County seat in 1921. The Town has a Council-manager form of government led by a 7-member town council elected at large. It has a population of 6,748 residents.

Town of Eagle:

- 50 MB CenturyLink MetroE circuit (\$440 | Expires: 2-Years)
- 50 MB CenturyLink MetroE circuit (\$440 | Expires: 2-Years)
- 50 MB CenturyLink MetroE circuit (\$440 | Expires: 2-Years)

The Town pays \$6231.96 a month for all their telephone and Internet connections.

Here are the Town's thoughts, questions, and concerns regarding their current services:

- Town has middle mile/last mile challenges
- No redundancy even though CDOT has fiber along I-70
- Hurting Town's economic development and public safety services
- Broadband is an amenity that makes a community attractive

Here are the Town's thoughts, questions, and concerns regarding Project THOR:

- Town is all in with THOR – in it for the long haul
- Already in the 2019 budget
- HOA and developers interested in THOR
- THOR enables the Town to be a provider (or encourage providers)
- Community support for Town to be a provider (or partner)
- Phase 1: Community anchors | Phase 2: Businesses/residential
- Wants to bring someone in to operate network, but okay with the possibility if Town operates it
- Council wants a Performa of the business model
- What is the business model for the Town – what is the design?
- Cross between an enterprise or partnership – similar to Longmont?

AI: **Town of Gypsum**

Date: December 20, 2018

Time: 11:00 am

Attendees:

- Jeremy Rietmann, Town Manager

Summary:

The Town of Gypsum was incorporate in 1911. The Town Council consists of the Mayor and six council members. The population is 7,059 residents.

Town of Gypsum:

- 100 MB Mammoth Internet/Data fiber circuit (\$1,350/Month | Expires: 3-years)

The Town's current needs are being met by its provider, Mammoth. The Town thinks Mammoth, "does it, does it well, and does what they say." The Town has no concerns regarding the reliability or adequacy of their current services.

The Town is looking to move to 200 MB. They would like to start using VoIP and streaming video.

The Town has been informed that Comcast is considering a potential build out its network to Eagle and Gypsum in 2019. Town is reviewing Comcast options. HR Green has cautioned towns staff that incumbents have made similar, unfulfilled promises in the past in rural Colorado, but is hopeful that Comcast could be a part of the solution in Gypsum.

Here are the Town's thoughts, questions, and concerns regarding Project THOR:

- The level of uncertainty is problematic
- Town does not want to be an ISP
- As long as people have services, not concerned about where it comes from
- Should the Town get involved if the private sector is handling it?
- If THOR is leasing fiber from CenturyLink for part of its network – is this redundancy?
- Ongoing cost for THOR for Gypsum is \$8,000/Month, which is a lot more than they are paying now – can this be reduced through anchor institution participation?
- How many MMC's in Eagle County?
- Is an MMC authority going to be created to keep them from competing against each other?
- Is the NWCCOG and/or Mammoth going to be the master biller for MMC bills?
- Already three providers in the County: CenturyLink, Mammoth, and ForeThought

AI: **Vail Health**

Date: January 14, 2019

Time: NA - Completed an Interview Questionnaire via email

Attendees:

- Ryan Kolczak, Manager of Information Technology

Summary:

Vail Health has two facilities in the study area.

- Eagle Healthcare Center is located in Eagle and offers a full range of services including: Cardiovascular Center; Occupational Health Services; Physical Therapy; Surgical Consultation; and Wound Care.
- Gypsum Urgent Care Center is located in Gypsum and is a same-day, walk-in clinic for minor illnesses or injury.

Eagle Healthcare Center:

- 50 MB CenturyLink MPLS fiber circuit (\$440 [Est] | Expires: May 31,2020)

Gypsum Urgent Care Center:

- 200 MB CenturyLink MPLS fiber circuit (\$1,760 [Est] | Expires: May 31,2020)

- 50 MB CenturyLink SIP circuit (\$440 [Est] | Expires: May 31, 2020)

Multiprotocol Label Switching (MPLS) provides internal networking to both sites. A 200 MB symmetric circuit in Gypsum and a 50 MB symmetric circuit in Eagle. A 50 MB SIP circuit in Gypsum is an emergency stand by for the phone system. Vail Health was not willing to share their costs, so the costs above are estimates based on the costs for other Anchor Institutions for similar services.

There are no redundant circuits to the two locations. Vail Health is comfortable with the possible downtimes as both locations are outpatient clinics and downtime procedures are well tested.

The existing circuits are used for internal networking. The circuits exist solely as connections to Vail Health's datacenters in Edwards and Vail where their Internet circuits exist.

Vail Health states that their current services are exceptionally reliable. They have not had either service fail in 5 plus years at the MPLS level. However, transport level upstream is a different matter. Vail Health also states that they feel that their current services to these locations are adequate. They can increase both offices to 1 GB if necessary but are not stressing the existing capabilities yet.

Vail Health would not make a change based necessarily on a specific price point. Broadband rates with carrier diversity, more of a software-defined wide-area network (SD-WAN) / dynamic multipoint virtual private network (DMVPN) style approach where cheaper circuits from diverse carriers could provide a combined uptime service-level-agreement (SLA) equal to the SLA they currently have with the single higher priced. Savings is a secondary concern. They pay for reliability.

Vail Health uses federal subsidies. They can change carriers at their discretion but will lose funding for the upcoming award year if a change is made.

Vail Health would consider offsite DR strategy if cost effective but would need significant upload speed to manage that. Perhaps in the 1 GB range would suffice. They would likely be sending that traffic out of their Edwards location though, not Eagle or Gypsum, as their datacenter is there.

Aside from DR needs, Vail Health would anticipate some higher Internet usage over the coming years as interoperability and telehealth become more prominent. While it won't significantly increase their needs their 200 MB internet may need to be increased to 500 MB or 1 GB to support all of it.

REDUNDANCY

An important question in Eagle County broadband is reliability. That is most often best achieved through redundancy of equipment and of fiber path. A significant problem in reliability in Eagle County today is the reliance on a single provider's infrastructure.

Even when there is another local provider, transport fiber is leased from the main provider. Thus, if there is a cut in that fiber or a problem with that provider's equipment, all providers suffer the consequences.

Project Thor relies mainly on CDOT fiber for the route in Eagle County. When completed and operational, Project Thor's design will provide both East and West paths to Internet Carrier Hotels. This transport loop offers two new forms of redundancy – another route in and out and the loop. The below maps show the redundancy. The first is the proposed Phase 1 design. This shows the loops planned in the route.

Project THOR – Phase 1 Design

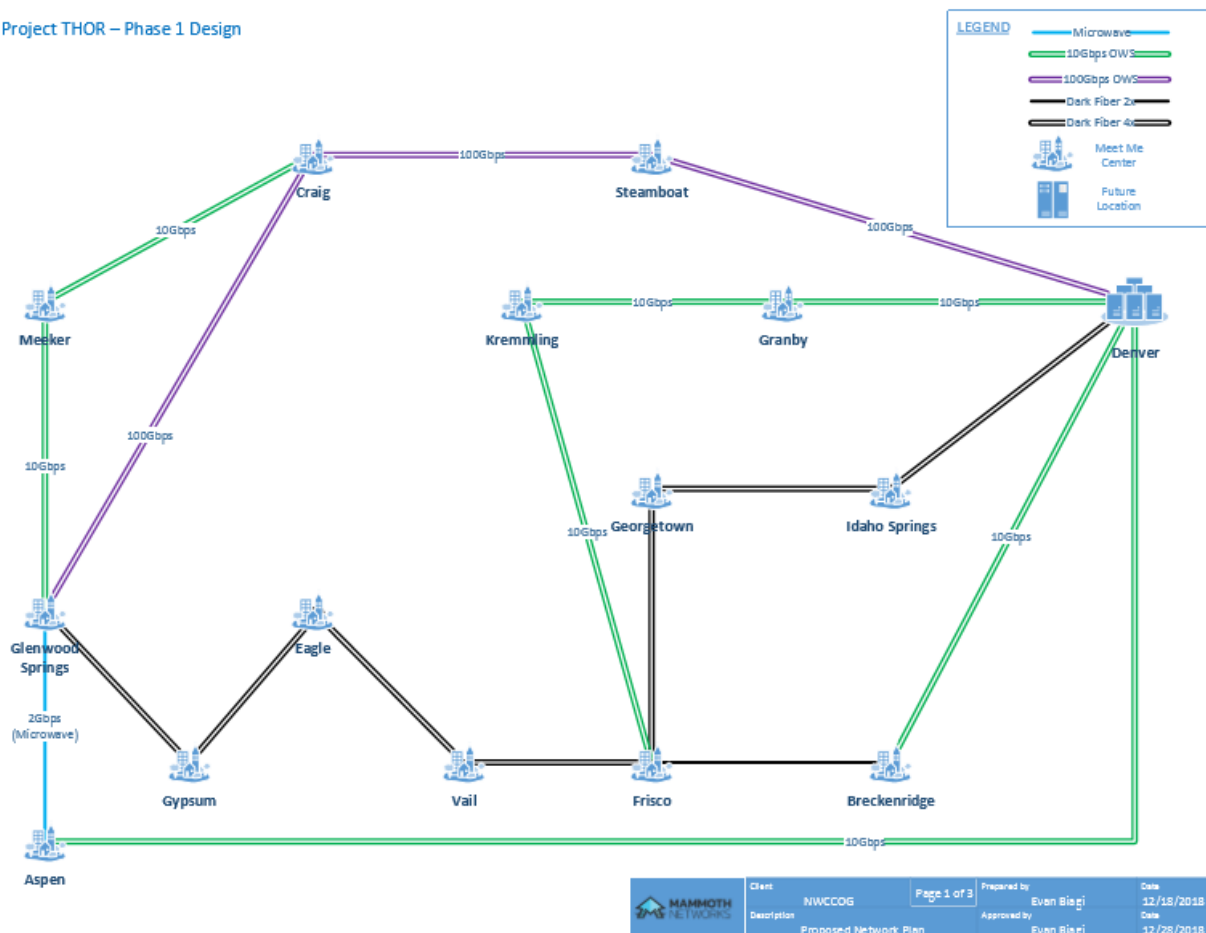


Figure 1: Map of Project Thor Phase I Planned Design

Figure 2 (below) shows the CDOT fiber that is planned for Phase I. This shows the difference between this fiber run and the CenturyLink fiber. These fiber paths can provide redundancy in three ways: 1). The ring with east and west redundancy; 2). An alternative path to CenturyLink; 3). A CenturyLink connection would also be available if a customer wanted another backup.

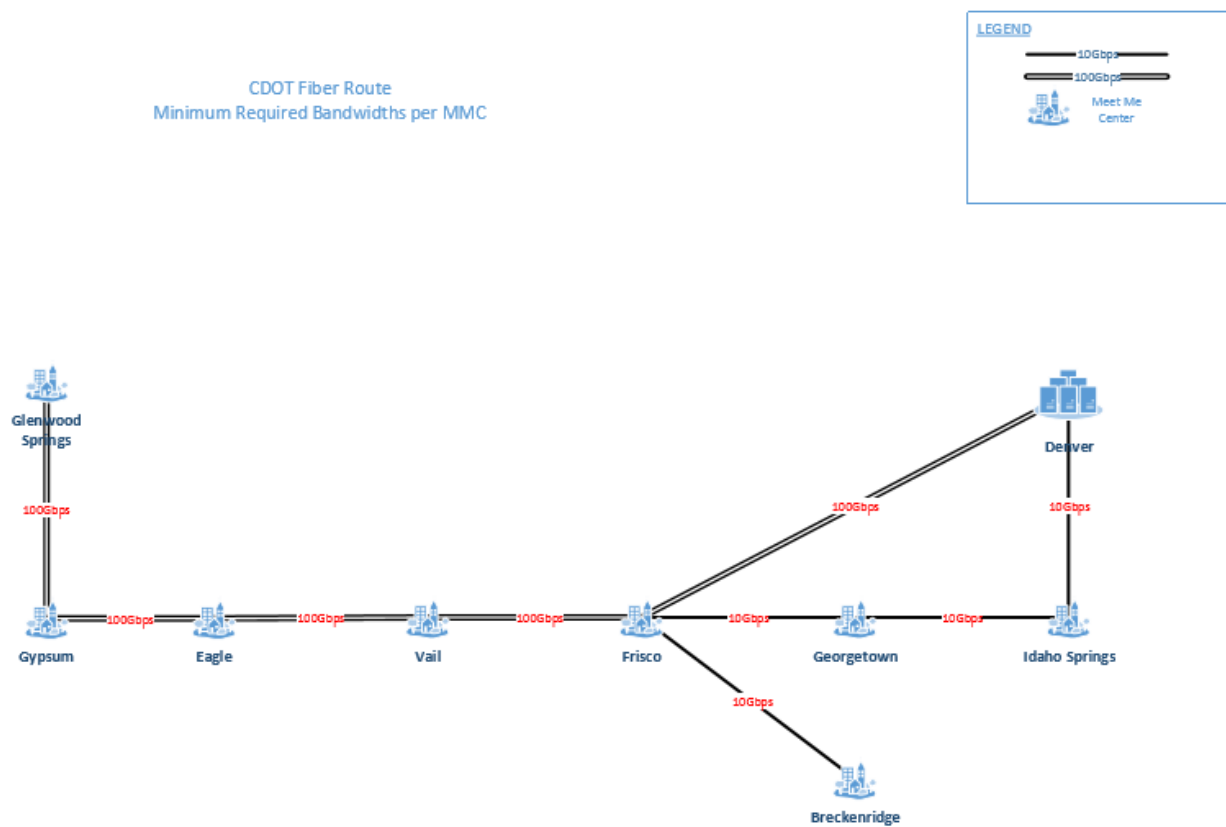


Figure 2: Map of CDOT Fiber Planned in Project Thor Phase I Design

HR Green was asked to provide a design and cost alternative to reduce the original two-MMC design to a single MMC in Eagle. This design alternative reduces operating expenses significantly, but does have the impact of creating reduced resiliency to the network in the event of a fiber cut. The single MMC Design option is shown below, and a cut on any part of the path from Eagle to Gypsum would result in downtime for the AIs west of the damage.

It is our strong recommendation that should study participants move forward with this project that any Agreement with a Network Operator to run the network would come with service level guarantees for availability and repair time to mitigate the risks that this design would create if fiber damage is caused for any reason in the future.

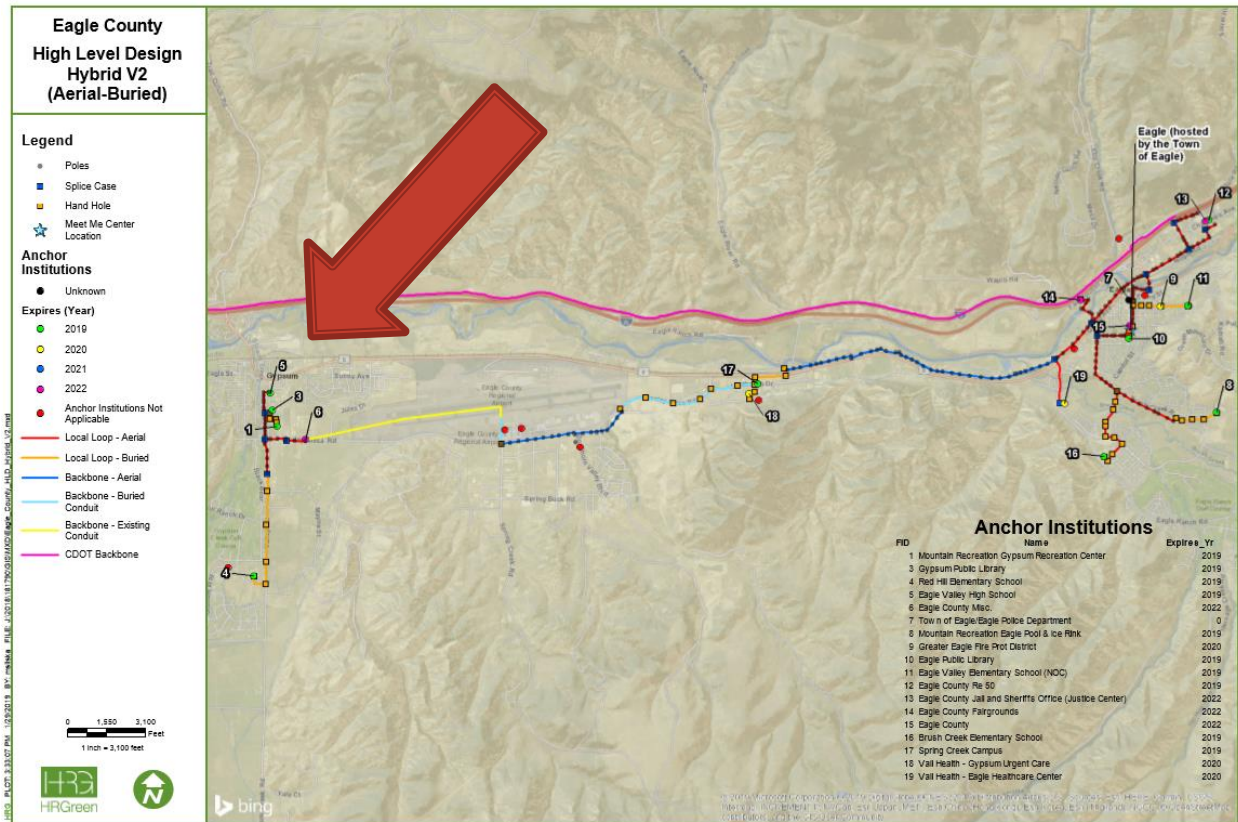


Figure 3 – Single MMC Network Design

If the two MMC option is chosen, there is a loop as shown in the Phase 1 design plan that would leverage CDOT fibers leased by Thor to connect the two MMCs, providing resiliency through automatic failover in the result of a fiber cut.

FEASIBILITY STUDY FINDINGS

HR Green utilized the feedback received from the AI's to estimate potential revenue streams available for the network. Leveraging our high level design and MMC costs from Thor, we were able to estimate the projected CapEx requirements. Combined with the assumptions mentioned earlier, we developed a financial analysis of the options that are being considered (two MMC's, one MMC - located in County facilities, one MMC – located in Town of Eagle facilities).

The first feasibility measure is that AI's would receive significantly increased bandwidth (see chart below).

	Anchor's Current Charges			Charges	
	Current Bandwidth (Mbps)	Total Current Charges	Expiration Date	Potential THOR Bandwidth (Mbps)	Projected Monthly Charges
Anchor Institution Charges					
Eagle County	2,000	\$ 3,411	3/1/2022	2,100	\$ 2,520
Eagle County Library System	40	\$ 2,132	6/30/2019	1,000	\$ 1,200
Eagle Fire District	80	\$ 510	11/30/2020	100	\$ 120
Mountain Recreation District	100	\$ 1,910	12/31/2019	1,300	\$ 1,560
Town of Eagle	200	\$ 3,160	12/1/2020	1,500	\$ 1,800
Vail Health	300	\$ 2,640	5/31/2020	1,500	\$ 1,800
Gypsum Fire District	20	\$ 428	1/1/2019	100	\$ 120
Town of Gypsum	110	\$ 1,384	12/13/2021	600	\$ 720
Eagle County Schools	5,600	\$ 12,177	6/30/2019	6,000	\$ 7,200
Totals	8,450	\$ 27,752		14,200	\$ 17,040

Table 1 Current and Projected MMC Bandwidth and Charges

As shown, current bandwidth totals 8,450 Megabits per second (Mbps). Connecting to the proposed AI Network increases that to 14,200 Mbps.

And, the long-term costs to the AI's would be expected to decrease significantly from the costs in the second column to their costs in the last column. The expected aggregate savings for the AI's would be from their current \$27,752 to \$17,040 – approximately a 40% decrease.

Our model assumes that the AIs continue to provide any savings identified above as a Capital Contribution to help the network pay down and retire the debt necessary to finance the network. Once debt is retired, the AIs would receive these cost savings in perpetuity.

Profit and Loss

A summary Profit & Loss Statement was created (and has been provided to study sponsors in native Excel format). This P&L reflected the planned timing of revenues coming on the network, projected CapEx for the MMC and Network Build, Financing Assumptions and the inclusion of projected Operating Expenses. A separate P&L was created for each of the two alternative models. While both models were cash flow positive and showed the ability to be self-sustaining, the elimination of the second MMC creates a significantly more robust financial projection.

MODEL ONE – TWO MMC LOCATIONS

Projected out ten years, the profit and loss for the model that includes two MMC's shows the network becoming cash flow positive in January of 2023.

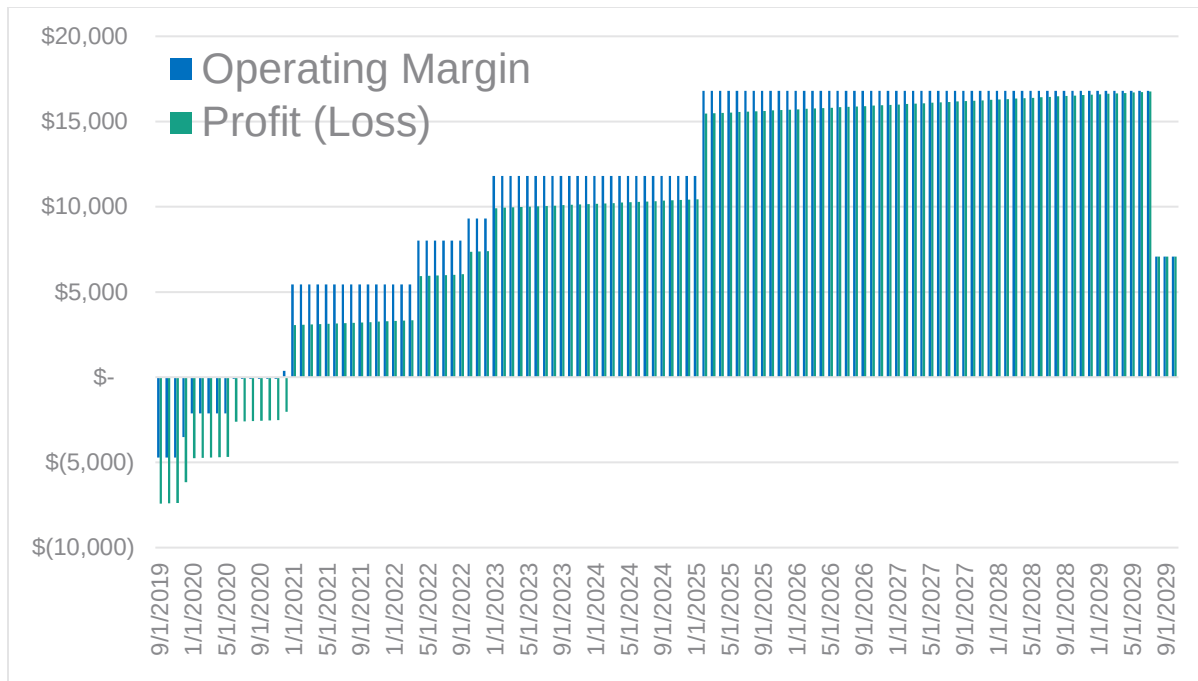


Table 2 – Model One Monthly P&L

Translating that to cash flows, the debt can be repaid in 2029 or prepaid in 2026 and end that period with an approximately \$450,000 cash balance.

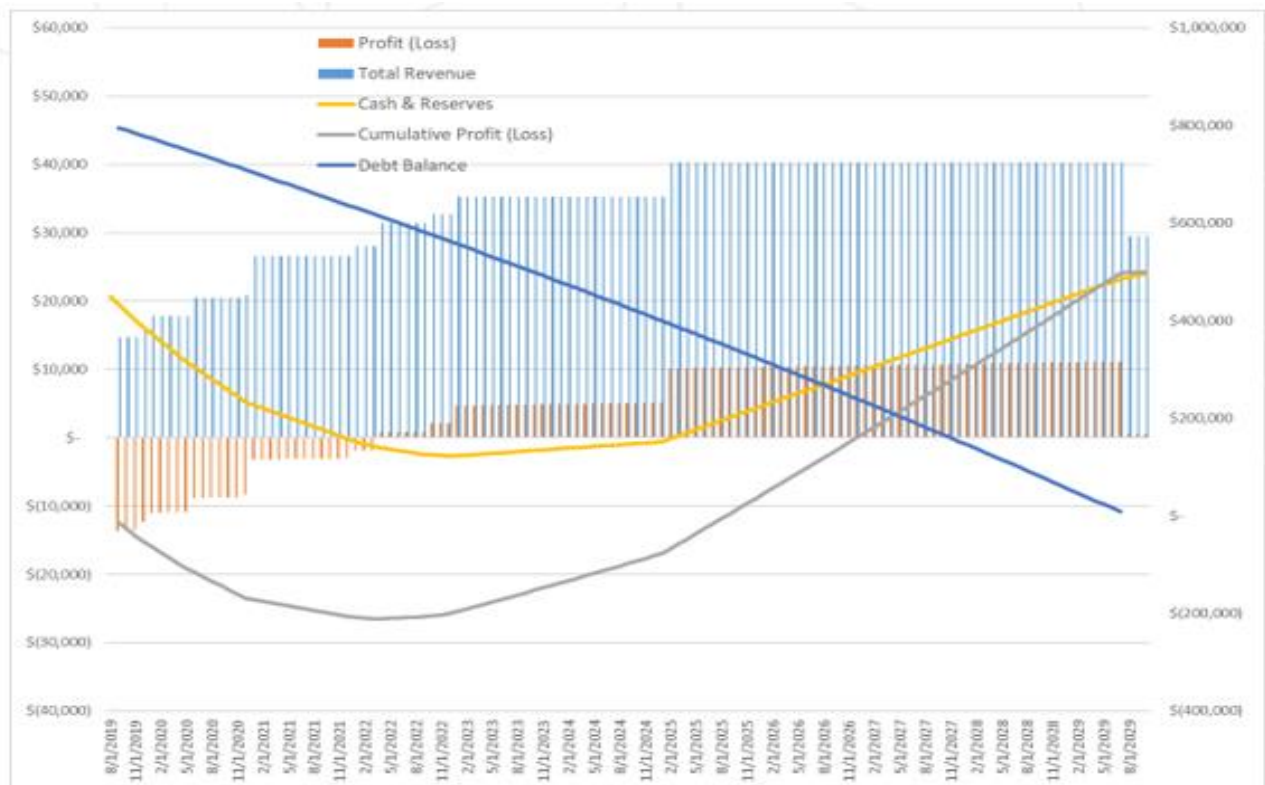


Table 3 – Model One Cash Flow

There are financing assumptions in these numbers:

- \$450,000 Capital infusion at the beginning of the project
- \$801,405 build costs financed – projecting financed over ten years at 3.25% interest.

MODEL TWO

HR Green was asked to create Model Two to evaluate a single MMC in the Town of Eagle. This model was created using the lowest cost alternative location, which would place the MMC in a county-owned facility to reduce the expense of building another physical location.

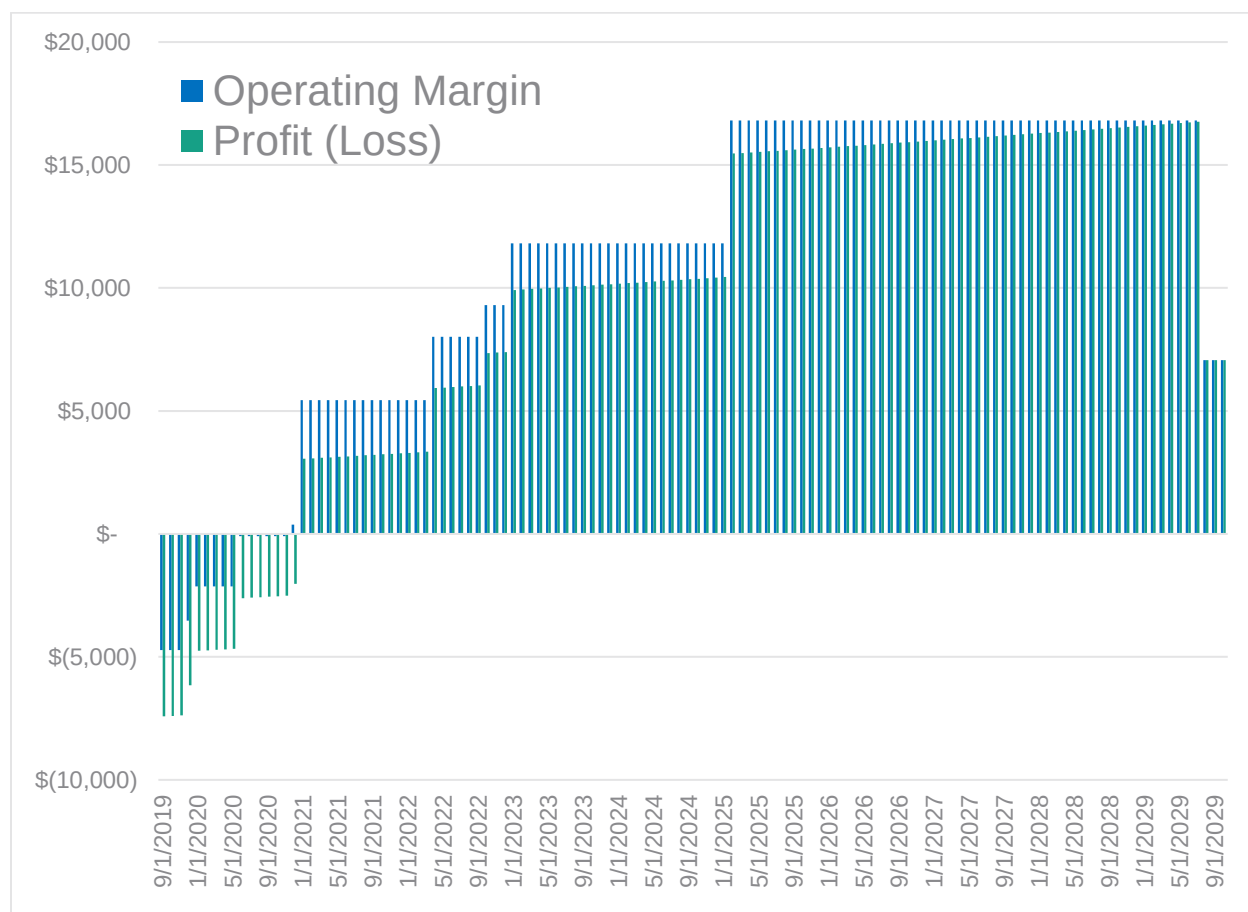


Table 4 – Model Two Monthly P&L

Having one MMC increases the network build costs (largely due to a lengthy fiber run from Eagle to Gypsum to service the AI's there). But, as the graphic shows, there is a significant reduction in operating expenses because of the savings that Thor charges each MMC. It is possible that there could be an increase in charges from Thor, but if there is, it is our expectation that that will be less than the charge for an MMC. There will need to be a verification of the final number once a decision is made and any increase is determined.

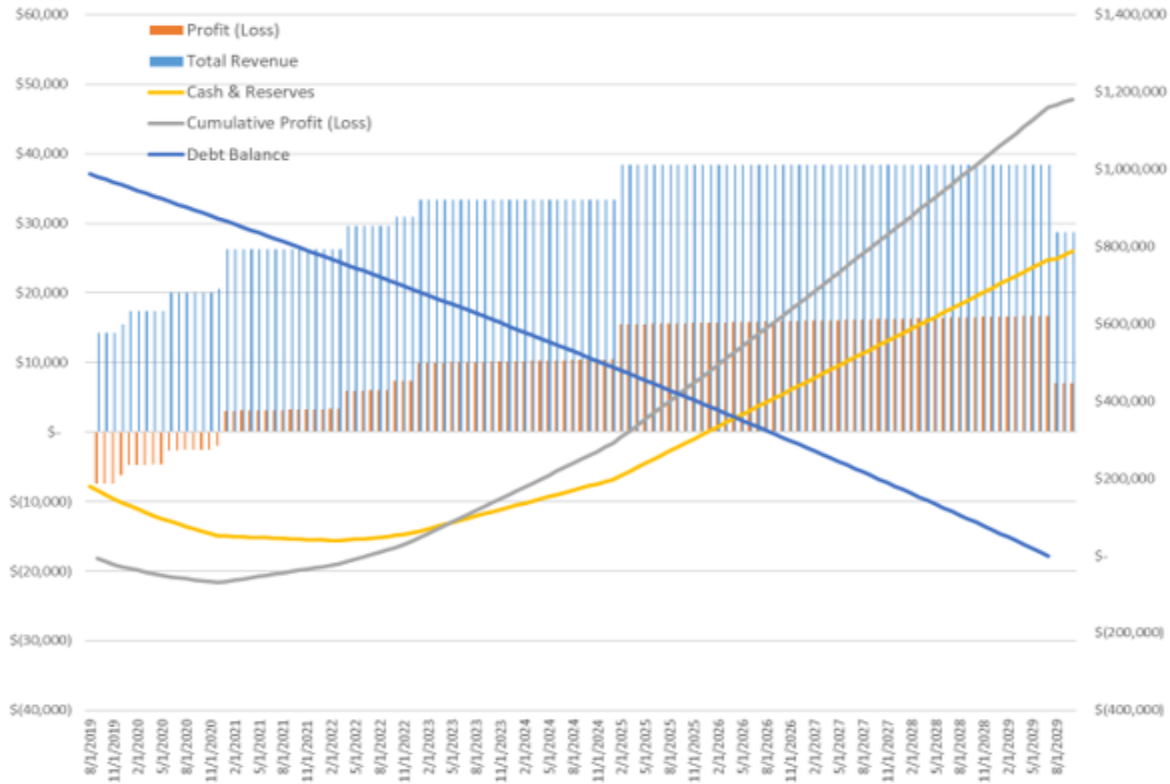
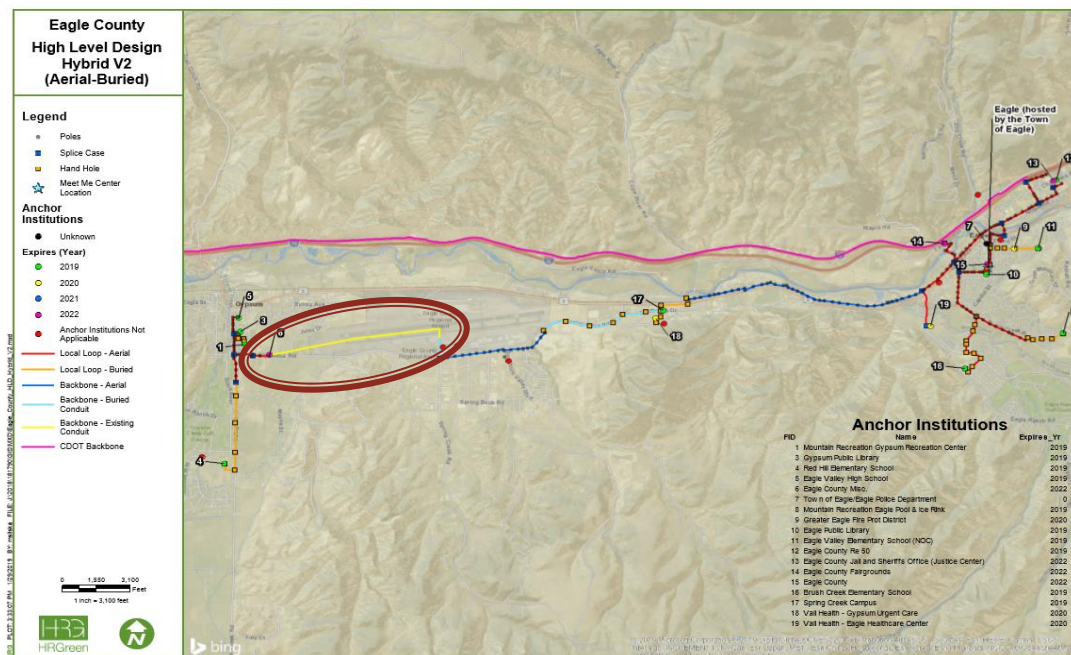


Table 5 – Model Two Cash Flow

There is also a savings in construction costs in using existing County conduit. One of the most expensive costs in fiber installation is the cost to deploy the fiber onto poles, to open the trench or bore the conduit. Having this conduit available from the airport to Gypsum saves between \$20 - \$30 per foot. This cost savings is helpful in model two (one MMC), because it is important to connect the AI's in Gypsum if there isn't an MMC there.



**Figure 4
–
Conduit
from
Airport
to
Gypsum**

To do that, fiber will need to be run from Eagle to Gypsum and this is an economical way to do it.

Translating that to cash flows, the debt can be repaid in 2029 or prepaid in 2025 and end that period with an approximately \$1,240,000 cash balance.

There are financing assumptions in these numbers:

- \$160,000 Capital infusion at the beginning of the project (less than the two MMC model because of lower costs of only having one MMC)
- \$894,805 build costs financed (more than the two MMC model because of the extra fiber deployed from Eagle to Gypsum) – projecting financed over ten years at 3.25% interest.

If Eagle chooses to provide their own MMC (instead of housing it in a County owned facility), there would be an increase of capital infusion from \$160,000 to \$180,000 and an increase in the debt needed to finance from \$894,805 to \$994,635. That would increase the prepayment from 2025 to 2026. Those changes are graphically represented below:

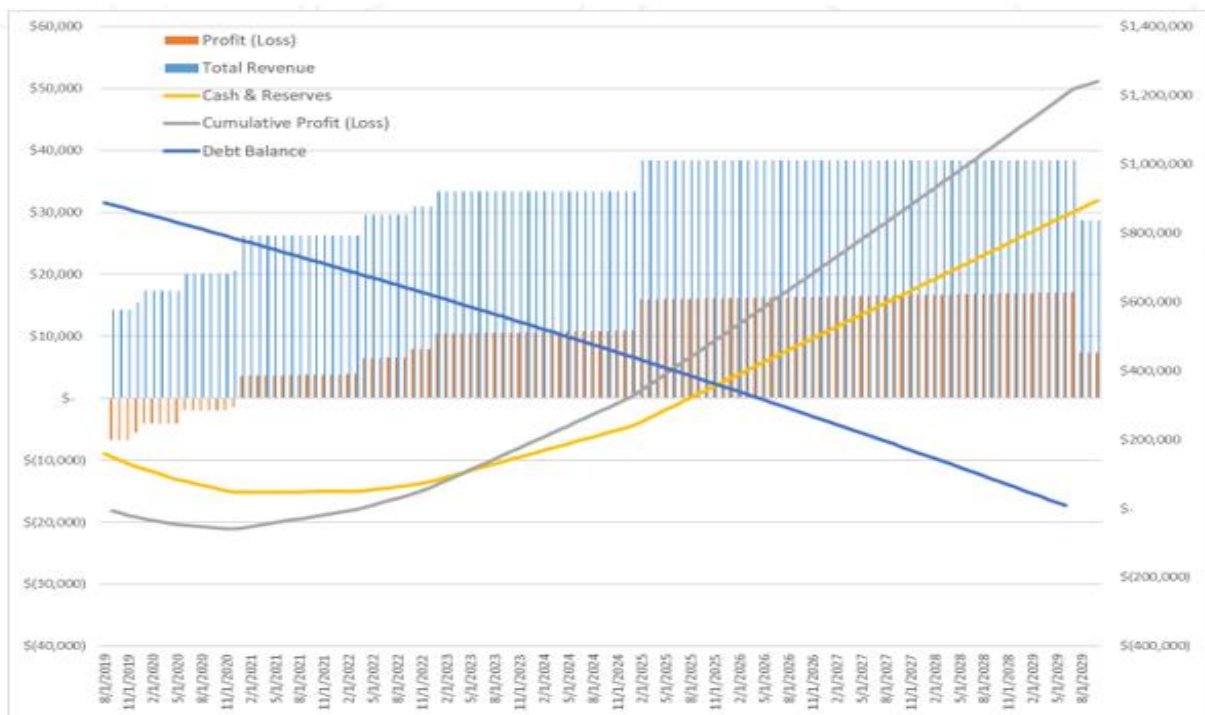


Table 6 – Model 2 Cash Flow (Town of Eagle Owned MMC Facility

Section 3: Other Considerations

GOVERNANCE

While not a formal component of the study, possible AI participants in the network will need to make decisions on the governance method for owning and operating the envisioned network. Decisions on funding, debt service, operations and pricing will need to be made, and Project Thor will need an entity to which to contract for its services. There are several models currently in use in Colorado for similar AI Network deployments, including some from the other entities providing MMC's within Thor. Among the primary forms of governance, discussions were held regarding two primary forms:

- An Intergovernmental Authority
- A not for profit

We recommend talking with other entities within Thor making similar decisions to see what they have considered and how they arrived at their decisions.

There are some basic decisions to make along that process. At its most basic level, there will need to be a parent organization and board members. There are a number of criteria that can determine who will be board members:

- Those who provide up front capital
- Those who finance debt
- Those who guarantee cash short falls
- Those who hosts an MMC
- Those who are vital to have participating (perhaps because of their customer spend)

From our conversations, a preliminary model emerged in which the parent organization will hire a network operator, rather than perform operations functions by themselves (this assumption is already factored into the cost models). The Network Operator is, typically tasked with functions like:

- Sales
- Managing services
- Performing administrative functions (billing, accounting, etc.)
- Provisioning new customers
- Infrastructure maintenance
- Customer service

A Network Operator is often chosen through an RFP process. This basic structure would graphically look like the chart below.

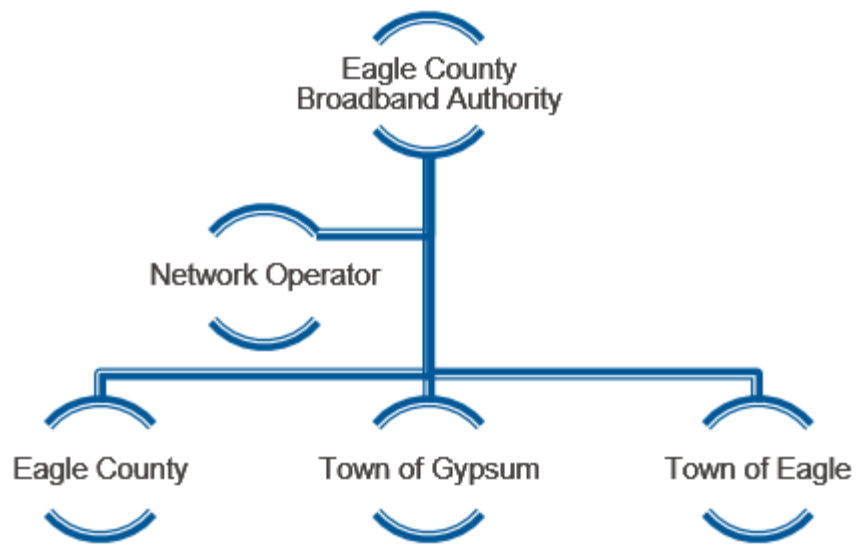


Figure 5 – Model Organizational Structure

Board members will represent AI's on the Board. The Board will set rates, define structure and decide on the direction of the Authority (or whatever structure is chosen). The Board would also determine how funding will be accomplished. This would include:

- Initial funding
- Backstop for operations shortfalls
- Guarantees for the debt

The Authority will also hold contracts with the related entities:

- Thor
- The Network Operator
- AI customers and any other private entities who might connect in the future

It is not uncommon for Boards to have voting and non-voting members. This is often employed to make sure that important stakeholders and/or customers have participation, but voting rights are left for those who are providing and committing to upfront funding and debt guarantees.



To: Mayor and Town Board of Trustees

From: Morgan Landers, AICP, Town Planner/Community Development Director

Date: February 22, 2019

Agenda Item: Reserve at Hockett Gulch Annexation

REQUEST: Staff is requesting the Board of Trustees continue the annexation hearing to March 12, 2019.

BACKGROUND: On March 13, 2018, the Board of Trustees passed a resolution finding the Annexation Petition and Plat for Reserve at Hockett Gulch to be in substantial compliance with Section 31-12-107(1) C.R.S. This resolution also set the date for the Public Hearing to determine if the proposed annexation complies with the Colorado Constitution and applicable sections of the Colorado Revised Statutes. The hearings have been continued in order to allow for the land use application process to continue.

ANALYSIS: The PUD application was heard in front of the Planning and Zoning Commission on February 5, 2019. The PUD application has been noticed for the March 12, 2019 Board of Trustees hearing on the PUD application and review of the Annexation and Development Agreement.

COMMUNITY INPUT: The Annexation Petition and Plat have been noticed per Section 31-12-108, C.R.S. Colorado Revised Statute outlines that when a zoning application accompanies the annexation petition and plat, the required noticing for the zoning process should be followed and those notices shall be completed separate from the annexation notices. Staff has noticed the land use hearings in accordance with the town's municipal code.

BUDGET / STAFF IMPACT: n/a

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED: This request is in alignment with Major Objective 10: Address Essential Planning and Land-Use Challenges. Specifically, the project is being reviewed according to the Town of Eagle Land Use and Development Code as well as the Colorado Revised Statutes.

RECOMMENDED ACTION OR PROPOSED MOTION: A motion to continue the Annexation Public Hearing for Reserve at Hockett Gulch to March 12, 2019.

ATTACHMENTS: None

Here's the link to the State of the County presentation, it starts at about 19:33 into the video.

<http://vod-eaglecounty.cablecast.tv:4020/CablecastPublicSite/show/4509?channel=1&seekto=1193>



Economic Vitality & Town Revenues

Work Session for the Town of Eagle Board of Trustees – Feb 26, 2019



Orienting Our Work to the Strategic Plan

- Mission Element 2 – Business Values
- Mission Element 4 – Major Objectives

Town strategies include Appropriate Investment & Economic Development

- Major Objective 2 – Enhance the Financial Health of the Town
- Major Objective 5 – Stimulate Economic Vitality, Development



Ways to Generate Revenue

- Taxes
 - Levies on sales and property – subject to TABOR
- Fees
 - Services owned or provided by the Town – include maintenance, enterprise, and business services
- Incentives
 - Direct allocations or tax breaks for qualifying entities meeting predefined criteria
- Grants
 - Federal, state, and private money awarded for a variety of reasons



Common Taxing Entities

	Taxing	Bonding	Property	Services	Private Development
BID	Property	Gen, Spec, Rev.	Private	Variety	Coordinates
DDA	Property & TIF	Municipal	Buy/Sell/Lease	Some	Instigates
URA	TIF	Spec.	May use ED	None	Partnership

Case Study:

Glenwood Springs DDA

Other projects in addition to development coordination:

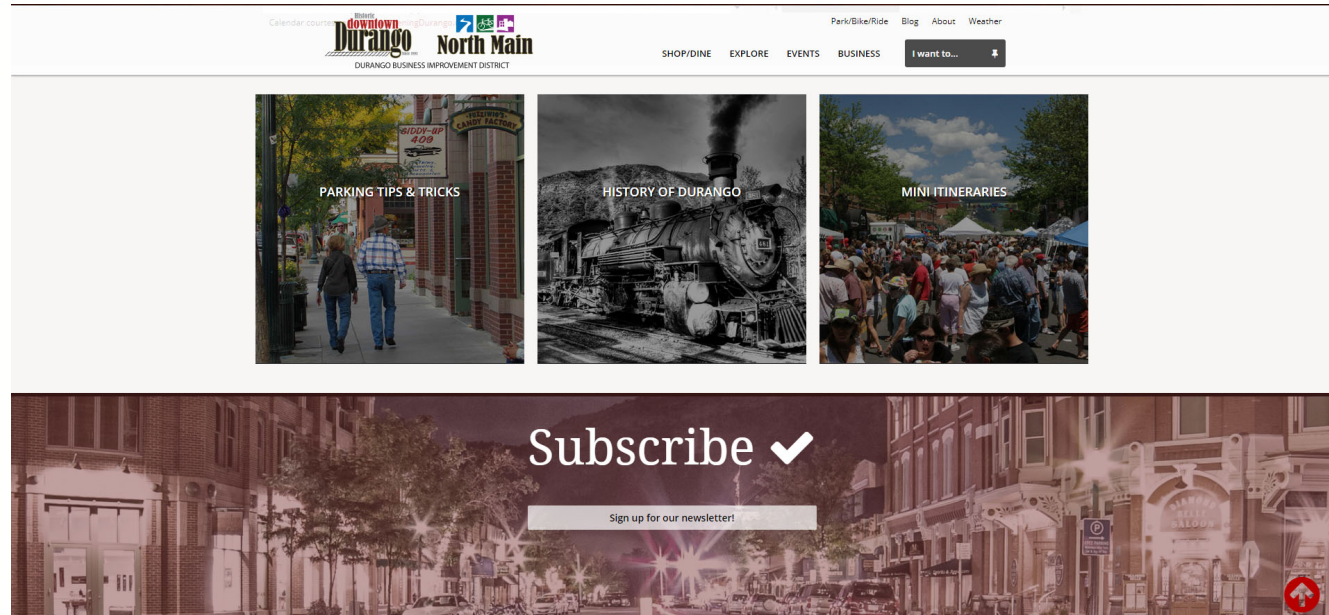
- Downtown Alley Improvements
- Take a Chair Program
- 7th Street Pocket Park





Case Study:

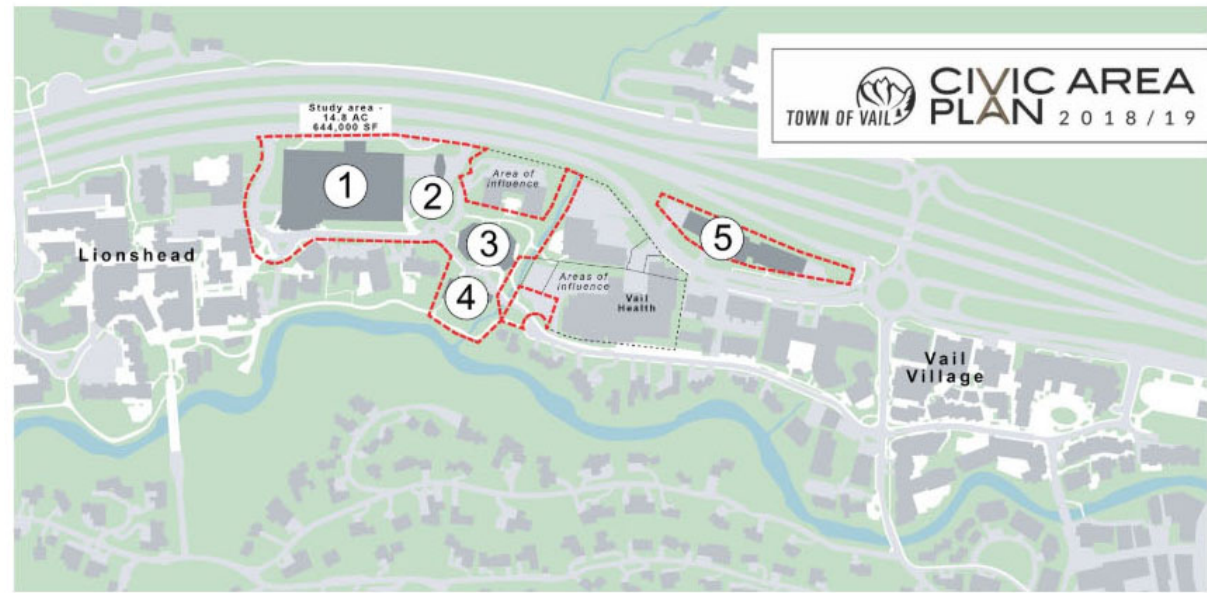
Downtown Durango BID



Case Study:

Vail –
Lionshead

Strategic
Land
Acquisition



1. Lionshead Parking and
Transportation Center

2. Charter Bus Lot

3. Dobson Ice Arena

4. Vail Public Library

5. Town of Vail
Municipal Complex

Fee Generation For Economic Development

- Pay-in-Lieu



- Parking Fees



- Service Fees





Case Study:

Downtown Boulder Inc.



With outstanding shopping, lodging, restaurants, services and entertainment & events, not to mention the best people watching in the state, Downtown Boulder offers authentic experiences for everyone.

31
UPCOMING EVENTS



Incentives for Business and Development

Redevelopment

- Non-conforming businesses
- Code changes
- Variance Approvals
- Enterprise Fee adj.

New Development

- Recruit with TIF Financing
- Tax credits for employers
- Abatements and renewal funds

Business Retention

- Local grants
- Façade improvements
- Capital purchases
- Employee Training

Case Study:

Enhanced Sales Tax - Silverthorne





Grant Funding

Federal

- USDA, USEDA, US Dept. of Commerce, USDOT

State

- DOLA, Infrastructure Grants, Rural Development

Local / Private

- Funding for initiatives, historic preservation, non-profits, strategic businesses



Conclusion

- It is in the Strategic Plan and within our Town values to encourage additional ways of funding economic vitality
- Four Main Categories: Taxes – Fees – Incentives – Grants
- Case studies and additional resources in the Appendix of your presentation material