Town Council
WORK SESSION
Tuesday, April 1, 2025
Public Meeting Room / Eagle Town Hall
200 Broadway Eagle, CO

This agenda and the meetings can be viewed at www.Townofeagle.org.
Times listed are approximate and are subject to change.

TOWN COUNCIL WORK SESSION ACCESS INFORMATION AND PUBLIC PARTICIPATION *This will be an in-person work session. Work sessions of the Town Council are not meetings requiring public comment. The public is allowed to attend, however, public comment will not be scheduled and will only be taken at the discretion of the Mayor. The Council shall take no final or official action, vote, nor make any motions.*

1. **Microsoft Teams** Need help?

   Join the meeting now

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   Passcode: uN7LY6Zc
   Dial in by phone
   +1 469-770-0416,,738930710# United States, Kaufman
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PRESENTATION - 4:00 PM - 5:45 PM

1. Grand Avenue update discussion

I hereby certify that the above Notice of Meeting was posted by me in the designated location at least 24 hours prior to said meeting.

_____
Camille Deering
Town Clerk

PUBLIC WIFI – Eagle Guest

To: Mayor Turnipseed and Town Council

From: Martha Miller, Project Manager

Date: March 26, 2025

Agenda Item: Grand Avenue Multimodal Improvement Project Update

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REQUEST:
Staff and our consultant team, Stolfus, are updating the Council on the Grand Avenue Multimodal Project. We request feedback on the hardscape elements and construction phasing.

BACKGROUND:
The goals of the Grand Avenue project include enhancing year-round mobility for all modes of travel, identifying implementable solutions, promoting environmental sustainability, and converting community support into actionable change. The project includes the following:

- 4 travel lanes (2 in each direction) with a raised center median (3-6'),
- Curb & gutter on the south side with a 6' landscape area and designated bicycle and pedestrian facilities,
- Roundabout intersections at Broadway, 5th, and Brush Creek Road,
- Right-in/right-out intersections at 3rd and Capitol Streets,
- Plaza/gathering areas.

The last presentation to the Town Council was on June 4, 2024. Since that Work Session, the Grand Avenue team has made a submittal to the railroad and received comments; changed the 3rd Street roundabout to a right-in/right-out intersection; collected additional topographic and boundary survey information; continued property and business owner outreach; submitted grants; and refined hardscape options.

ANALYSIS:

Additional Survey/Private Property Impacts

Stolfus' survey team collected additional survey information, including the side streets, topography, and property boundary information. Right-of-way plans will be prepared with property boundary information and more precise impacts on the railroad and private property determined. The design team has strived to balance the design goals and the effects on private property, businesses, and the railroad. Approximately 49 properties are impacted by the project, with approximately 25 permanent right-of-way takes. Several properties have significant impacts, including Grand Avenue Grill, CDOT, Primavera Liquors, Primavera Restaurant, Dulce Tentacion, AG Roofing, Service Master, and Alpaca/Mountain Pedaler.

In 2024, we met with 22 property owners; in January/February of 2025, we met with 7. We also met with several businesses leasing from property owners. We've added a real estate specialist to the team to support evaluating private property and business impacts.

Railroad Coordination/3rd Street Intersection
In 2024, Staff and the design team had an informal meeting with the railroad to review the proposed corridor design. The railroad was concerned about the proximity of the 3rd Street roundabout to the tracks. Consequently, the design team changed the 3rd Street roundabout to a right-in/right-out intersection. The Eagle River Fire District also favored the right-in/right-out configuration.

A formal submittal railroad submittal occurred on October 22, 2024. Stolfus and the team received comments back in late March and are in the process of addressing them. Before our submittal, our team's railroad specialists advised that the railroad may be apprehensive about approving a roundabout with a leg crossing the railroad, such as 5th Street. The railroad comments indicate a preference for a signalized intersection, but UPRR has not rejected the possibility of a roundabout. The design team is working to convince them that a roundabout is the right solution.

Funding Update
In 2024, Staff submitted two Bipartisan Infrastructure Law (BIL) grant applications, RAISE and Rural. USDOT selected neither application. The RAISE grant received a Project of Merit/Highly Recommended rating, which allowed the Town to be eligible to apply for funding through Round 1, 2025 RAISE. Staff applied, but USDOT did not select the project. Staff also submitted a 2025 Round 2 application on January 31, 2025. Funding for the Round 2 2025 RAISE grant program has decreased significantly from $1.5B to $150M.

When federal grants seemed likely, the team planned a Phasing 1 project from Eby Creek roundabout to 5th Street. Since federal funding seems unlikely, Staff would like the Council's recommendation on next steps for the project. Should we spend our $16M in match dollars on an interim construction project with short-term traffic solutions or continue to save it for a future grant opportunity?

Hardscaping/Plaza Area
Staff and the Stolfus team have short-listed plaza area hardscaping and lighting alternatives. The Stolfus team has illustrated the options in the PowerPoint presentation.

Project Schedule

- Property Owner- April 16, 2025, from 4:00-5:00 PM
- Public Open House – April 16, 2025, 5:00-7:00 PM
- Address UPRR comments – April 2025
- 60% Design completion in June/July 2025

COMMUNITY INPUT:
A Public Open House occurred in December 2023; another is scheduled for April 16, 2025. A property owner meeting will occur before the April 16th Open House. In 2024, we met with 22 property owners; in January/February of 2025, we met with 7. Stolfus and Staff have met with Eagle River Fire Protection, Eagle Paramedics, and CORE Transit. Stakeholder Working Group meetings have occurred approximately twice a year.

BUDGET/STAFF IMPACT:
The Town has budgeted design funds for the project for FY 2025-27.

STRATEGIC PLAN ALIGNMENT/STANDARDS ACHIEVED:
This project aligns with the Town's 2025 Capital Improvement Fund goal to 'Continue work on the Grand Avenue Corridor Plan' and the Strategic Plan's Major Objective of Match Infrastructure To Quality Of Life.

RECOMMENDED ACTION OR PROPOSED MOTION:
Staff would like the Council's feedback on the hardscape alternatives and developing an interim construction project versus saving for future grant opportunities.

ATTACHMENTS:
Grand Avenue April 1, 2025, PowerPoint

GRAND AVENUE CORRIDOR

Town Council Work Session
April 1, 2025

Work Session Agenda

1. Project Need and Goals
2. Quality of Life Survey Results
3. Project Updates
4. Funding
5. Public Outreach
6. Hardscape Elements
7. Open Discussion | Q & A

Project Need and Goals

Project Overview

The Grand Avenue Corridor Plan is a transformational long-term public project that aims to improve mobility across the Town of Eagle, establish a strong sense of place and identity, and create interconnectivity between the major destinations within walking distance of the downtown commercial core.

Project Vision and Purpose

Grand Avenue Goals:

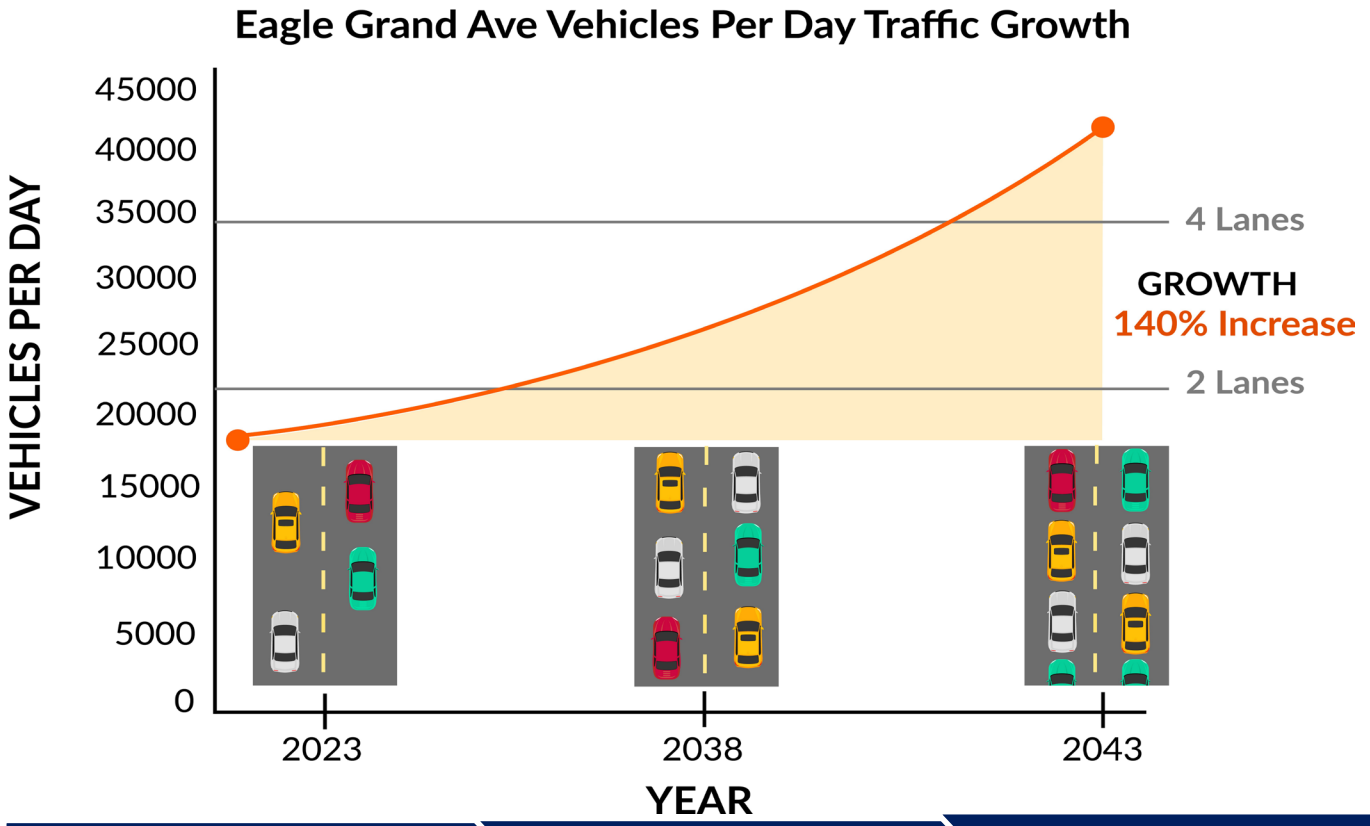
ENHANCE
year-round mobility for all modes

INDENTIFY
Implementable solutions

PROMOTE
environmental sustainability

CONVERT
community support into actionable change

Project Need and Projected Traffic Growth



Applied traffic model that considers population growth, employment, land use, and transportation networks

Confirmed model reflected known local development

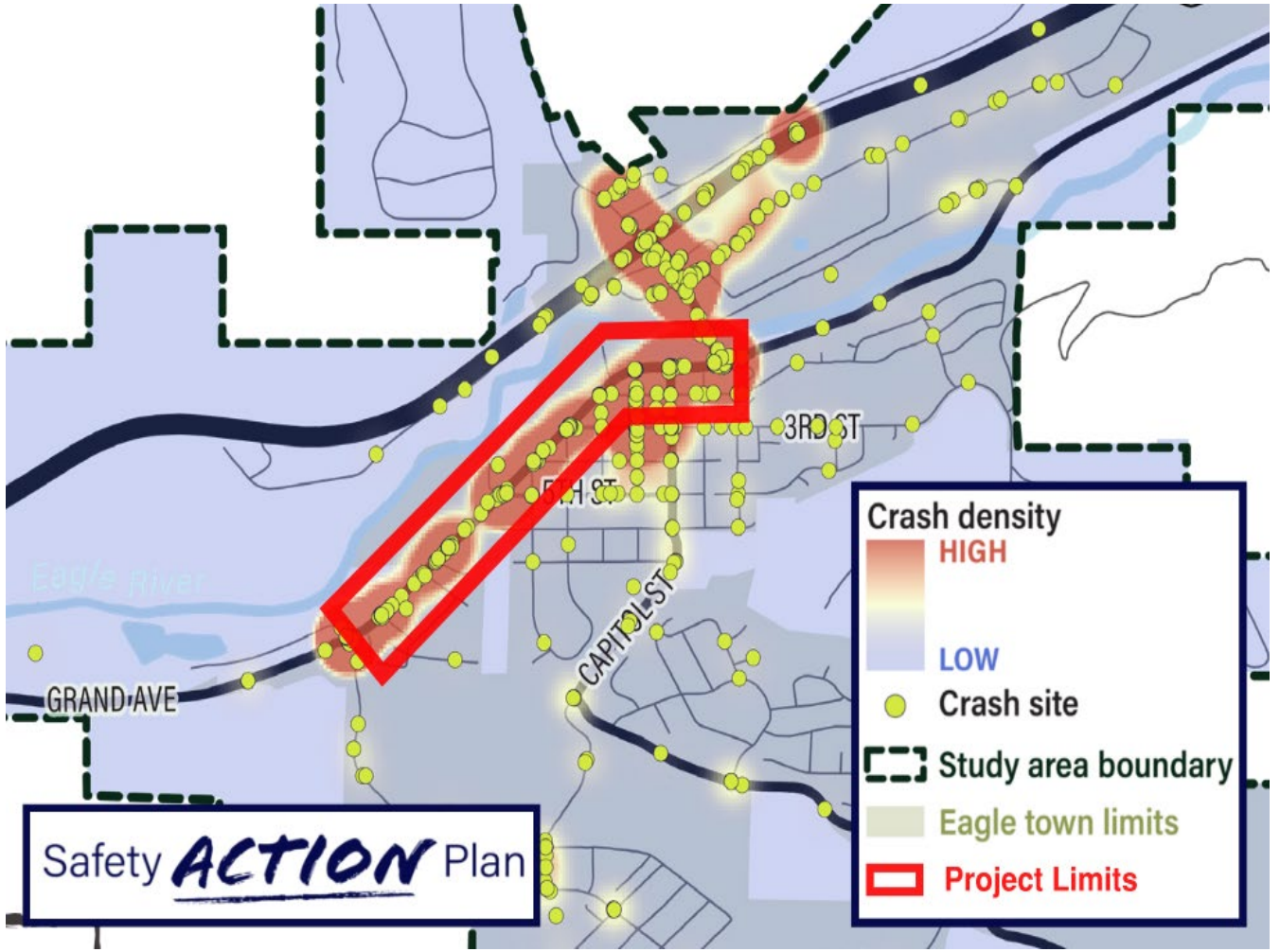
Updated specific locations based on local knowledge

Project Need and Goals

Safety Crash Summary

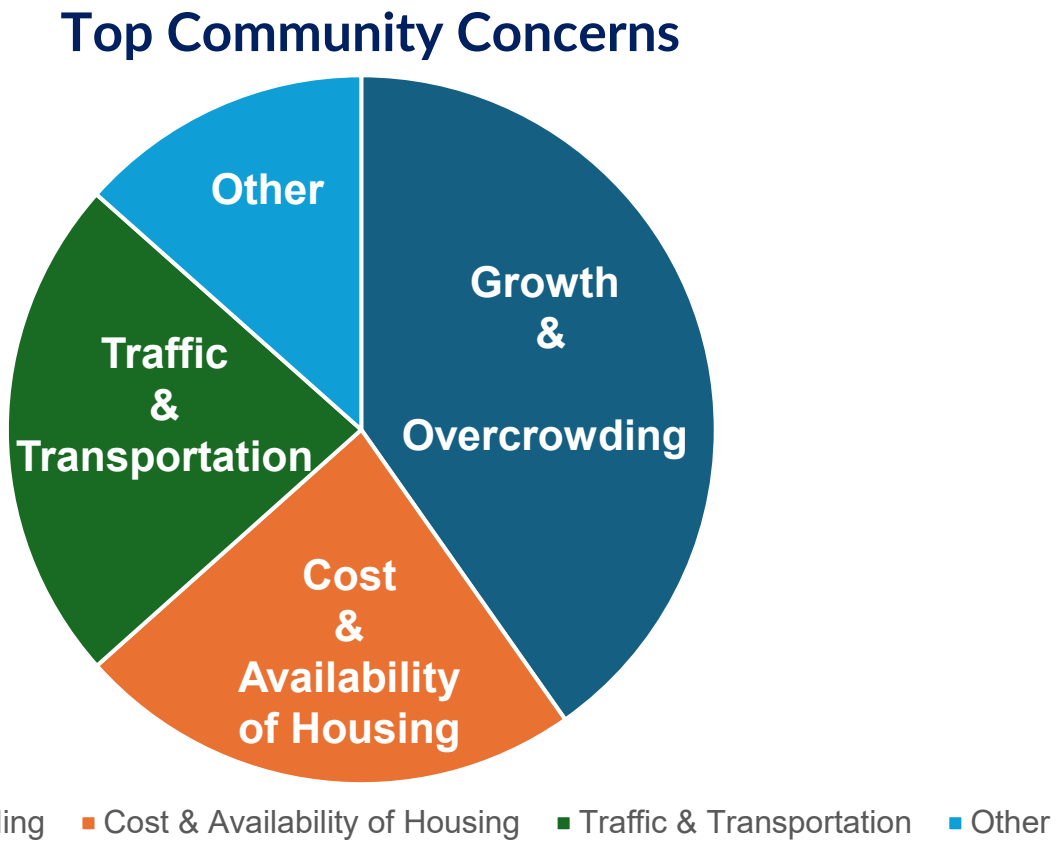
- Highest density intersection crashes are along Eagle Grand Avenue

RANK	E/W STREET	N/S STREET	2013-2023 CRASHES
1	Chambers Ave	Eby Creek Rd	83
2	Grand Ave	Eby Creek Rd	76
3	Grand Ave	Sylvan Lake Rd	40
4A	Grand Ave	5th St	30
4B	I-70 W	Eby Creek Rd	30
6	Grand Ave	Capitol St	28
7	I-70 E	Eby Creek Rd	18
8A	Grand Ave	King Rd	15
8B	3rd St	Broadway St	15
10	Grand Ave	4th St	14



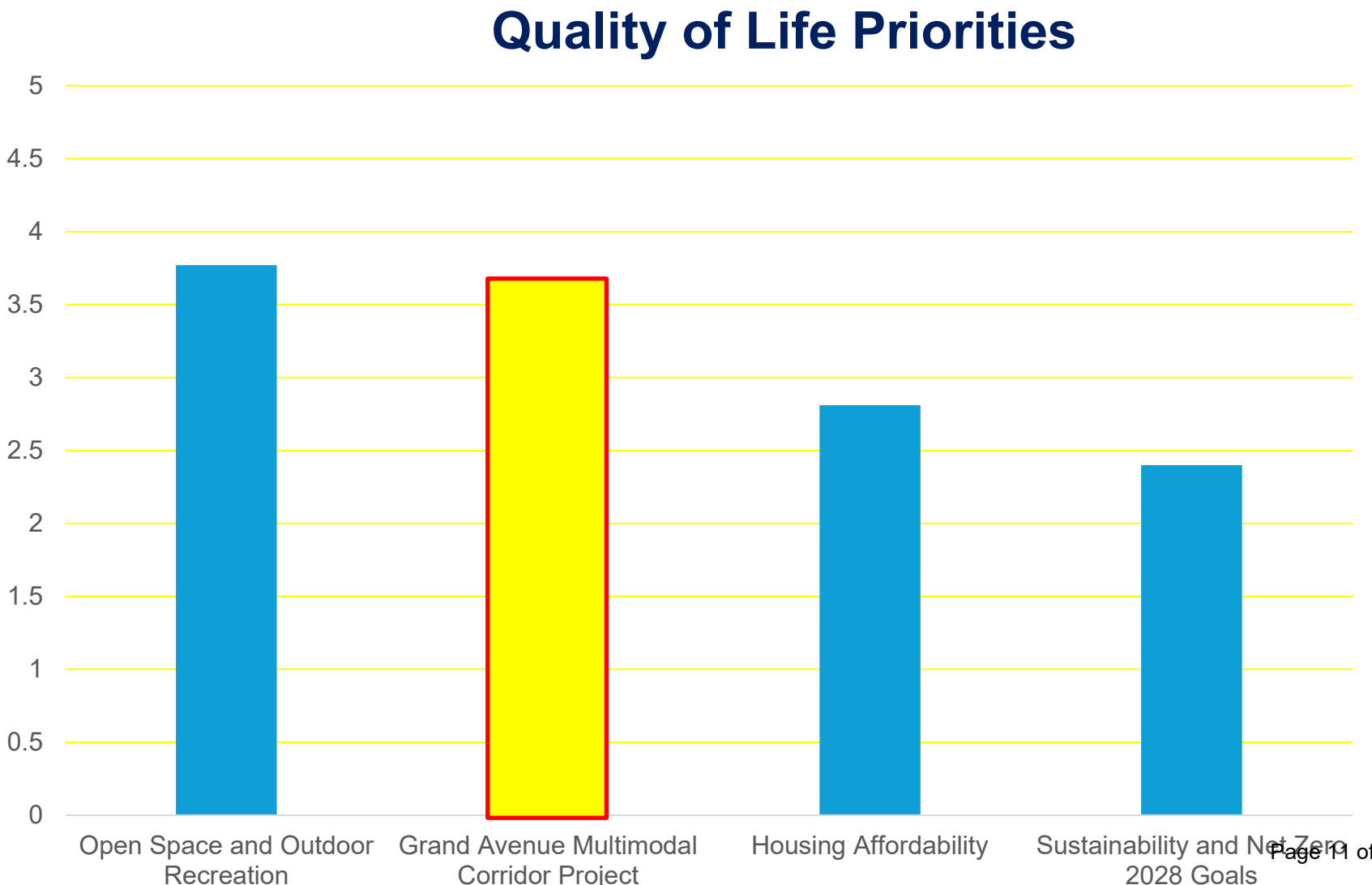
Quality of Life Survey Results

Eagle Residents & Businesses participated in May 2024



Quality of Life Survey Results

- Respondents were asked to rank the four priorities on a scale of 1-5, with 5 being the most important



Project Updates

Railroad Update

- Submitted Union Pacific Railroad (UPRR) Memorandum, late October 2024
- Project would plan to install railroad crossing gates and lights on Brooks Lane at 5th Street roundabout when railroad is active
- UPRR completed review and will likely accept proposed improvements with modifications

Project Updates

Survey Update

- Additional data gathering substantially complete
- Allows the team to progress design in more detail
- Preparing Right-of-Way Plans
  - Existing right-of-way and property boundaries
  - Proposed property impacts

Project Updates

Design Update

- Access, circulation, and parking evaluation
- Sidewalk/bikeway vertical design and tie-ins
- Castle Drive/Brush Creek roundabout
- Storm sewer, sanitary sewer, and water line design progress

Funding

- 2024 RAISE Grant submitted and recognized as Project of Merit
- 2025 Round 1 & 2 RAISE Grant application submitted
- Federal Funding Outlook
  - FY2024 **$1.5 billion available**
  - FY2025 **$150 million available** for projects across the country
  - FY2025- USDOT changed the program name from Rebuilding American Infrastructure with Sustainability and Equity (RAISE) to Better Utilizing Investments to Leverage Development (BUILD)
  - Shift from equity, climate, and safety to improving transportation infrastructure

Funding

- Intermediate Improvements under Evaluation
  - Phased Roundabout Construction
  - Access Control Improvements
  - Pavement Markings for Bicyclists & Pedestrians

Public Outreach

2024 Outreach

- Two rounds of one-on-one property owner meetings (February & April)
- Two well-attended Stakeholder Working Group Meetings (May & November)
- Updated Newsletter Q4 2024

Public Outreach

2025 Outreach

- One Stakeholder Working Group Meeting (March 4, 2025)
- Two rounds of One-on-One Property Owner Meetings (Late Jan & Early Feb.)
- All property owners sent certified mail invitations followed up with phone calls & emails to encourage participation
    - 7 Property Owner Meetings
    - 1 meeting with Eagle Paramedics
    - 1 meeting with CORE Transit
- Feedback Received
    - In general, sentiment of support for project
    - Concerns over right-of-way impacts and access
    - Timeframe questions

Upcoming Public Outreach

Property Owner Presentation

- Eagle Town Hall
- April 16th | 4:00- 5:00 pm Property Owner Presentation (postcards sent)
- Presentation to include
  - Project Overview
  - Vision & Purpose
  - Right-of-Way (ROW) Process & Expectations
    - Federal versus non-federal funding ROW process
  - Timeline

Upcoming Public Outreach

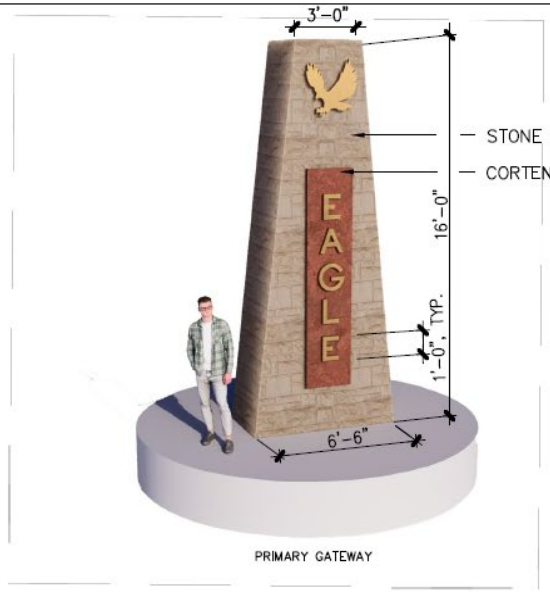
Open House

- Eagle Town Hall
- 5:00- 7:30 pm
- SWG Members helping to promote
- Advertised in Eagle Today and TOE Website

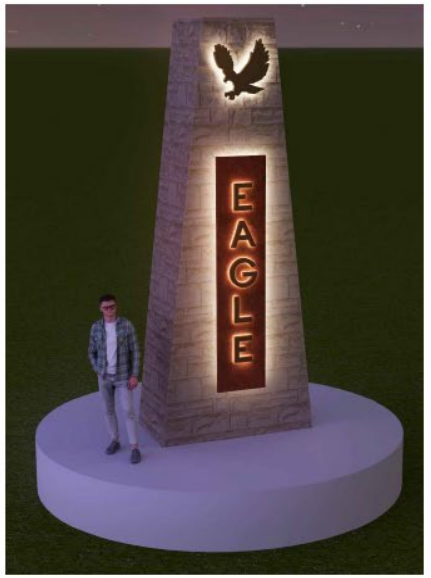
Open House Boards

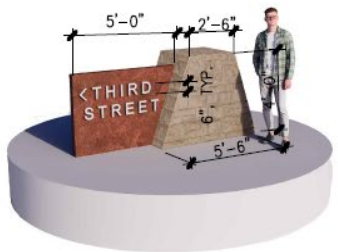
- ❑ Welcome
- ❑ Vision and Purpose
- ❑ Traffic and Safety Overview – Why we need this project?
- ❑ Project Roll Plot/Overview
- ❑ Renderings of Roundabouts and Typical Section
- ❑ Recommended Hardscape Features (SWG feedback)
  - Gateway
  - Roundabout signage
  - Plazas
- ❑ Right-of-Way Process
- ❑ Funding
- ❑ Next Steps
- ❑ Comment Forms & QR Code

Hardscape Elements Gateway Option 1



PRIMARY GATEWAY

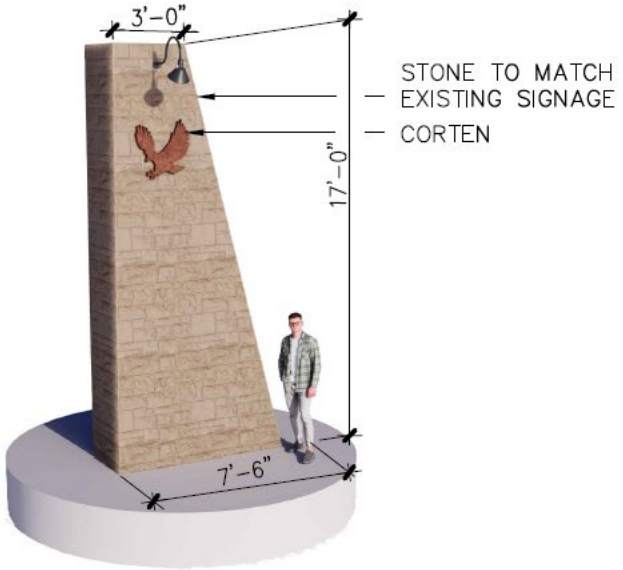




SECONDARY GATEWAY
(LOCATED IN ROUNDABOUTS)

1 ENTRY MONUMENT – OPTION 1

Hardscape Elements Gateway Option 2



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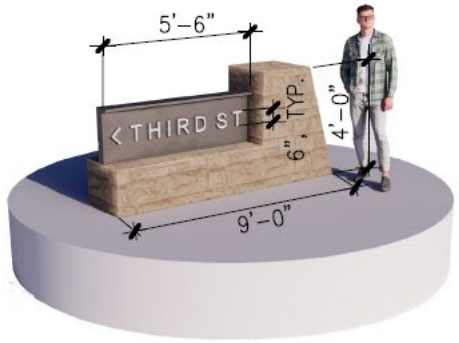
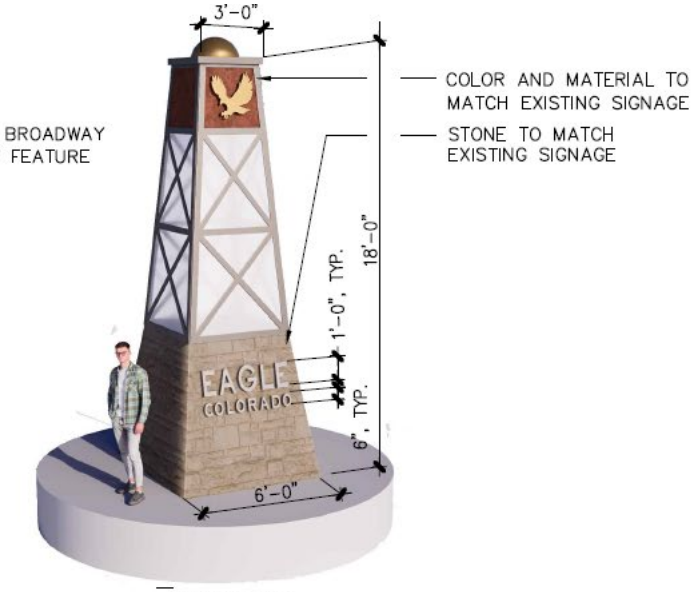


SECONDARY GATEWAY
(LOCATED IN ROUNDABOUTS)

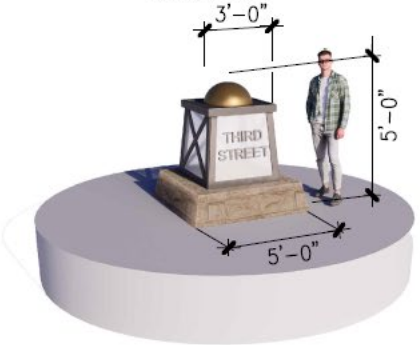
1 ENTRY MONUMENT – OPTION 2

Hardscape Elements Gateway Option 3

EXISTING BROADWAY GATEWAY FEATURE



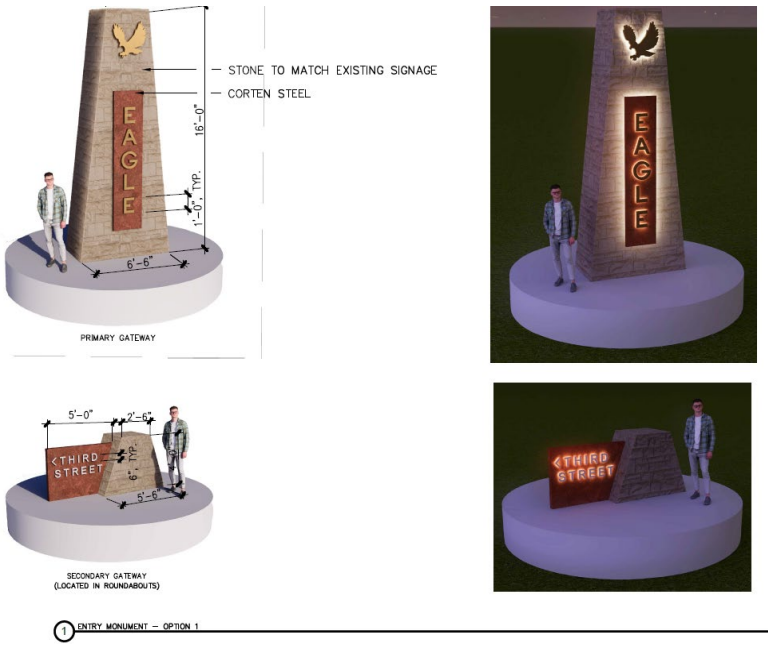
PRIMARY GATEWAY



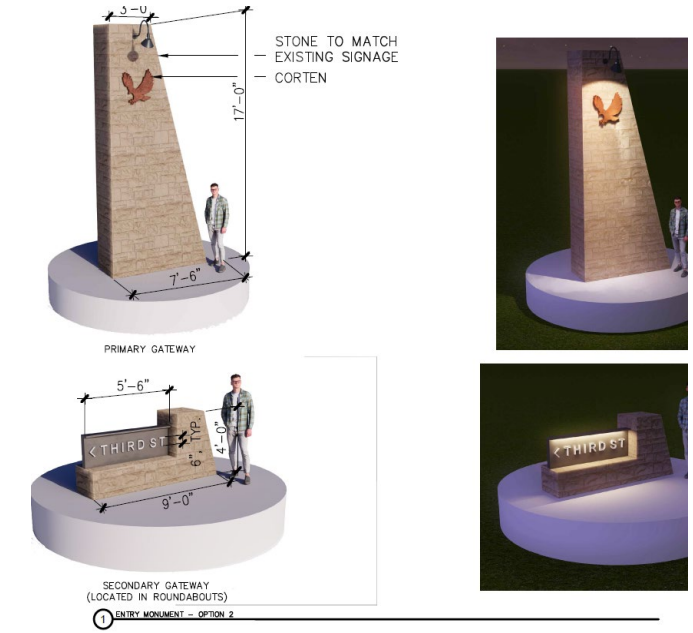
SECONDARY GATEWAY
(LOCATED IN ROUNDABOUTS)

1 ENTRY MONUMENT – OPTION 3

Hardscape Elements Gateway



Option # 1



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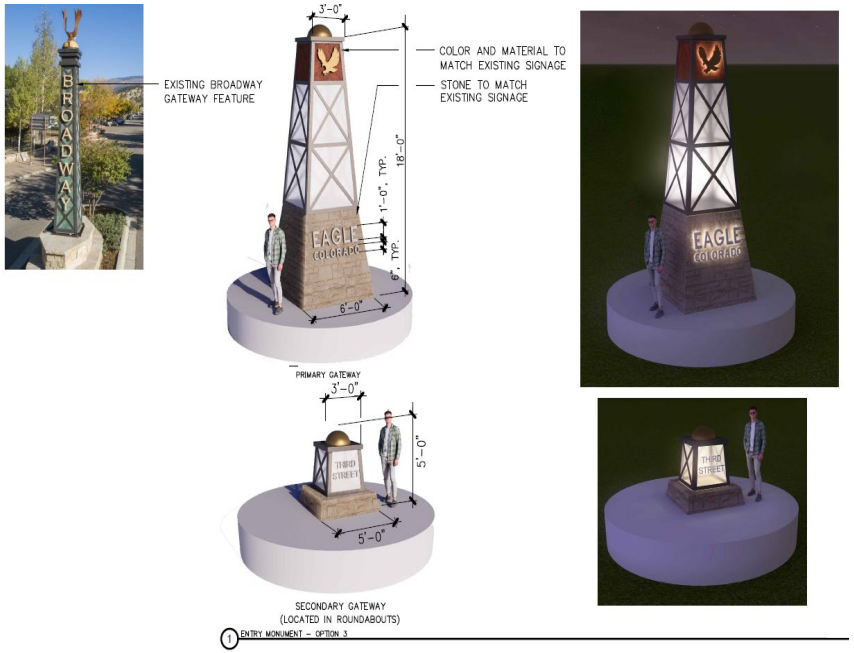


Option # 3

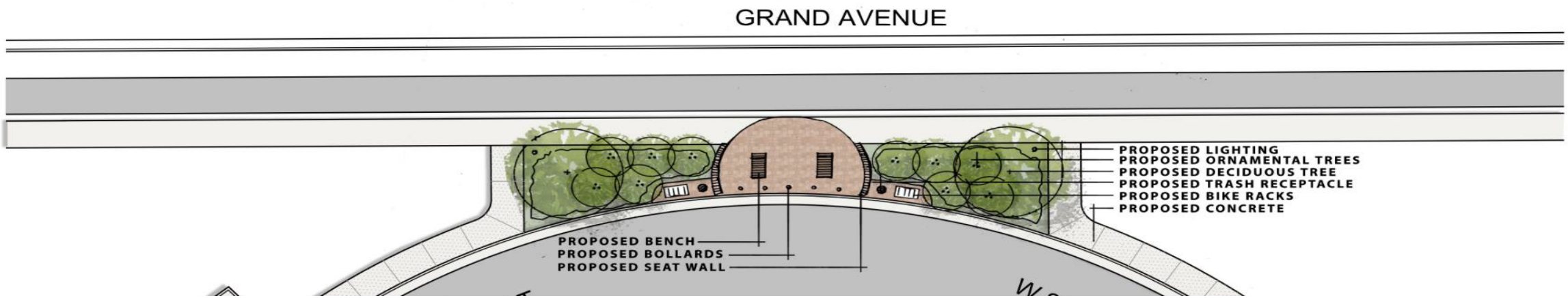
Hardscape Elements

Lighting Option: Ouro Style

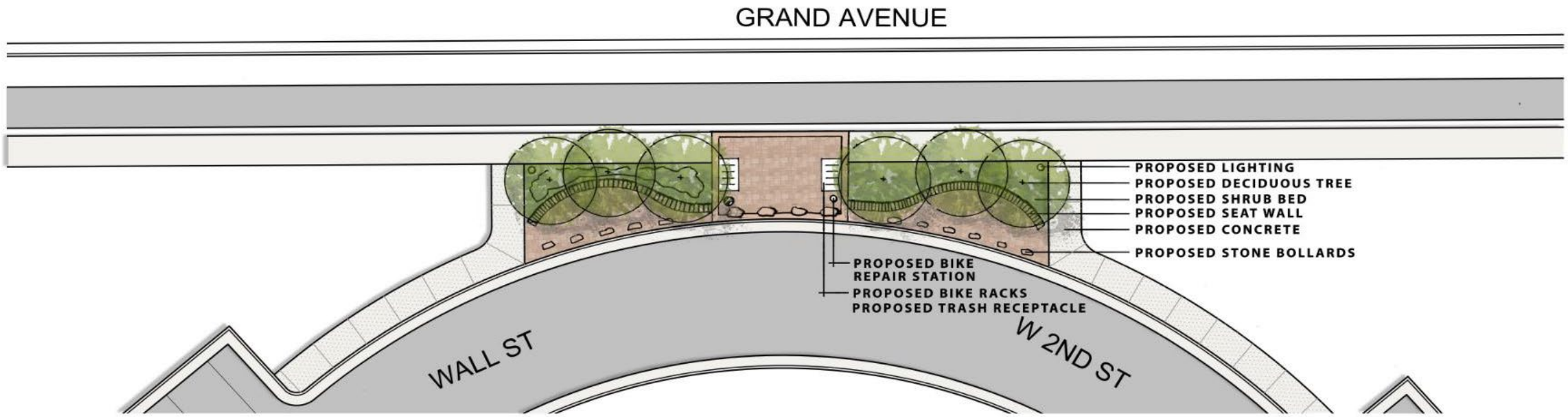
Hardscape Elements

Lighting Option: Providence Style

Plaza 2nd Street Concept Plan # 1

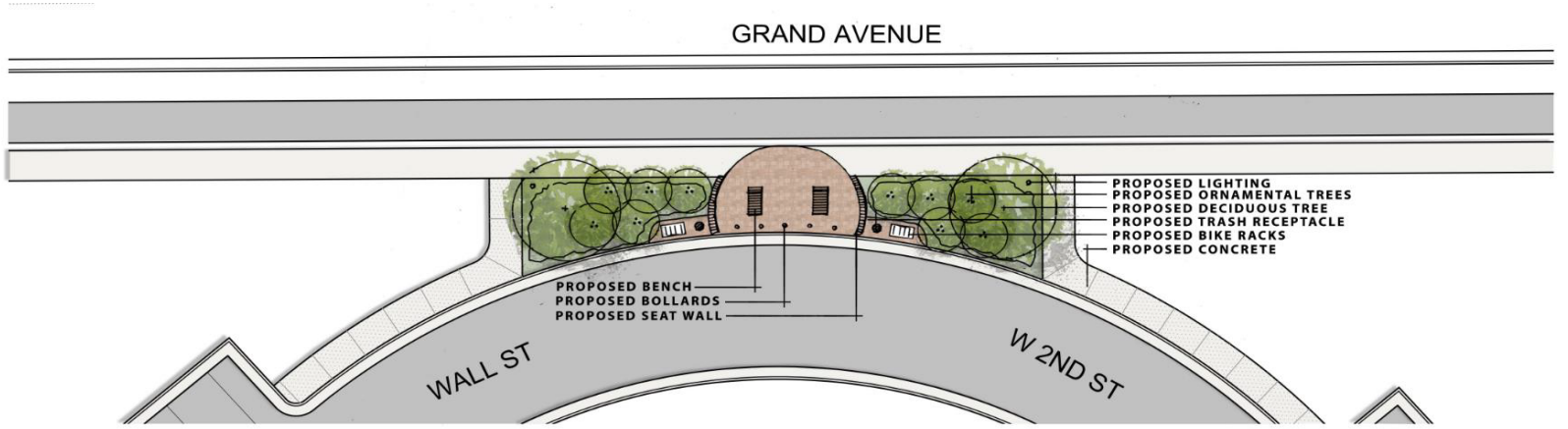


Plaza 2nd Street Concept Plan # 2



Plaza 2nd Street Concepts

Option #1



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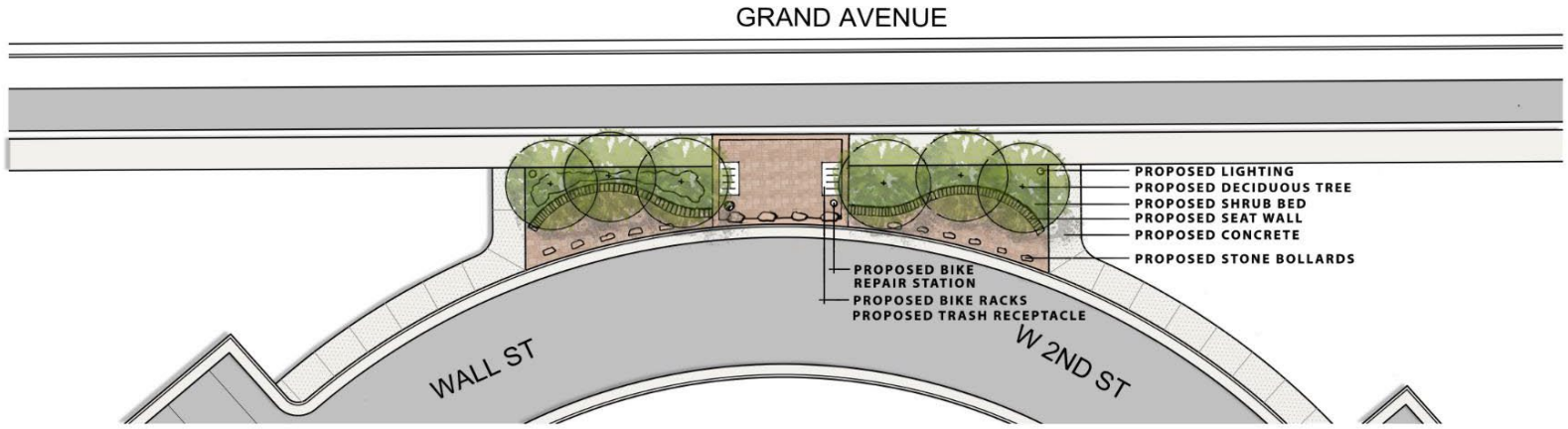
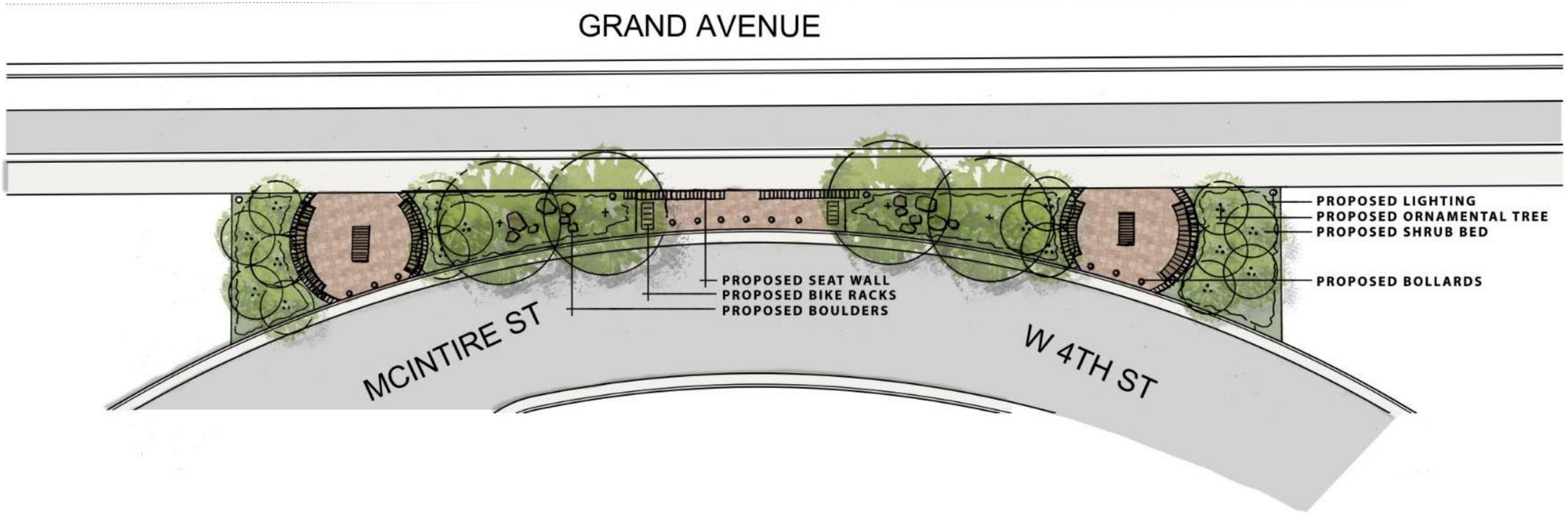
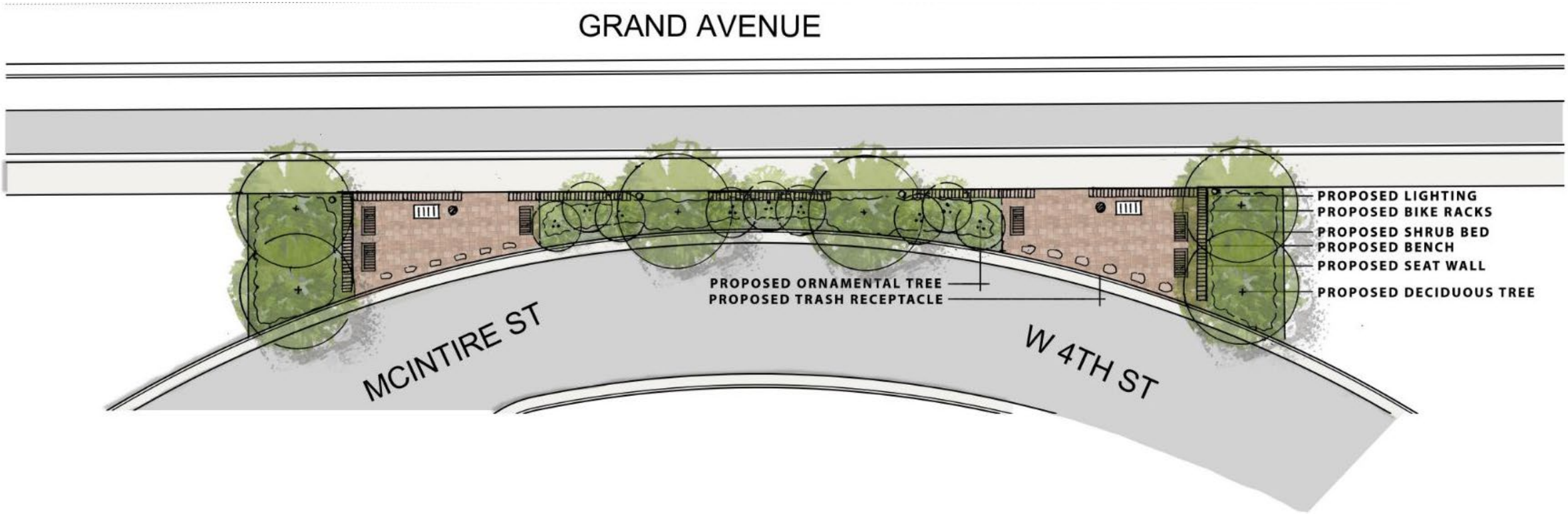


Plaza 4th Street Concept # 1



Plaza 4th Street Concept # 2



Plaza 4th Street Concepts

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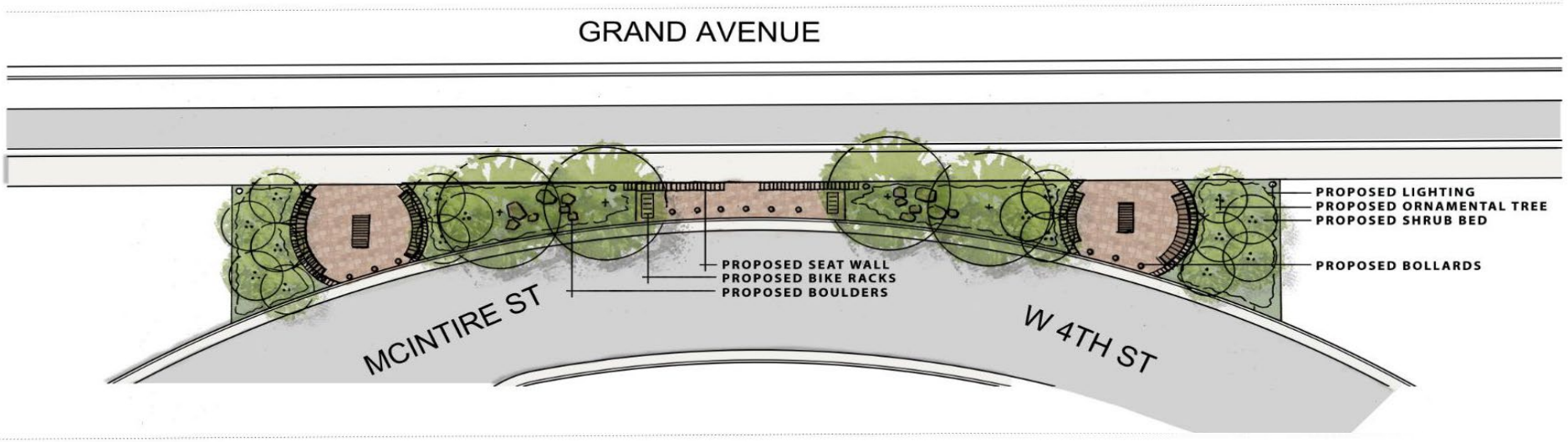

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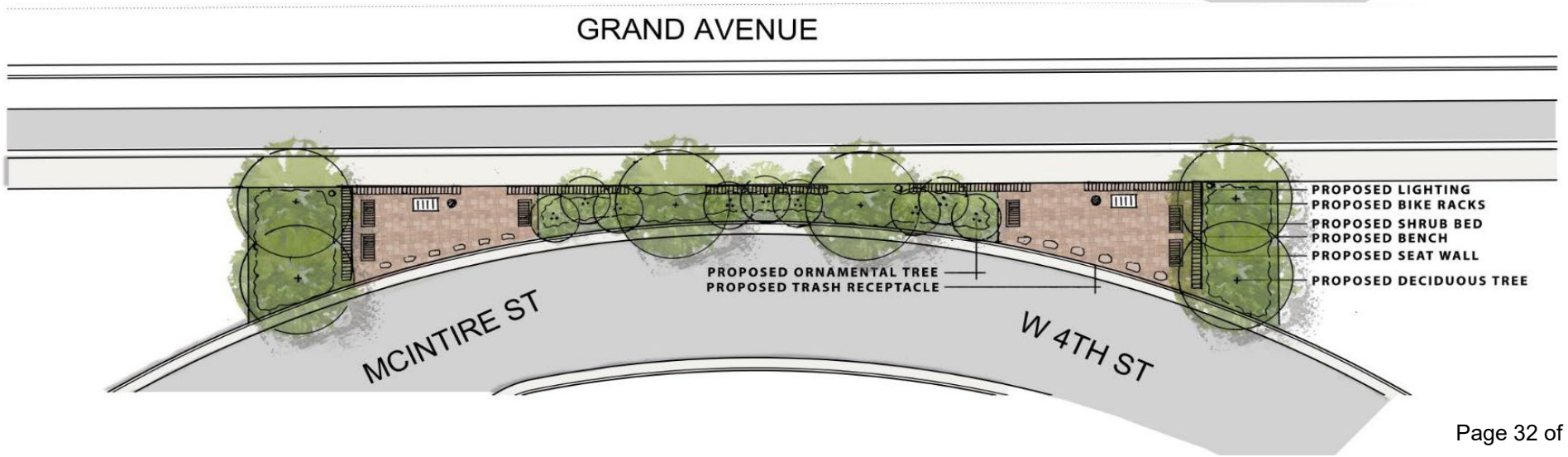
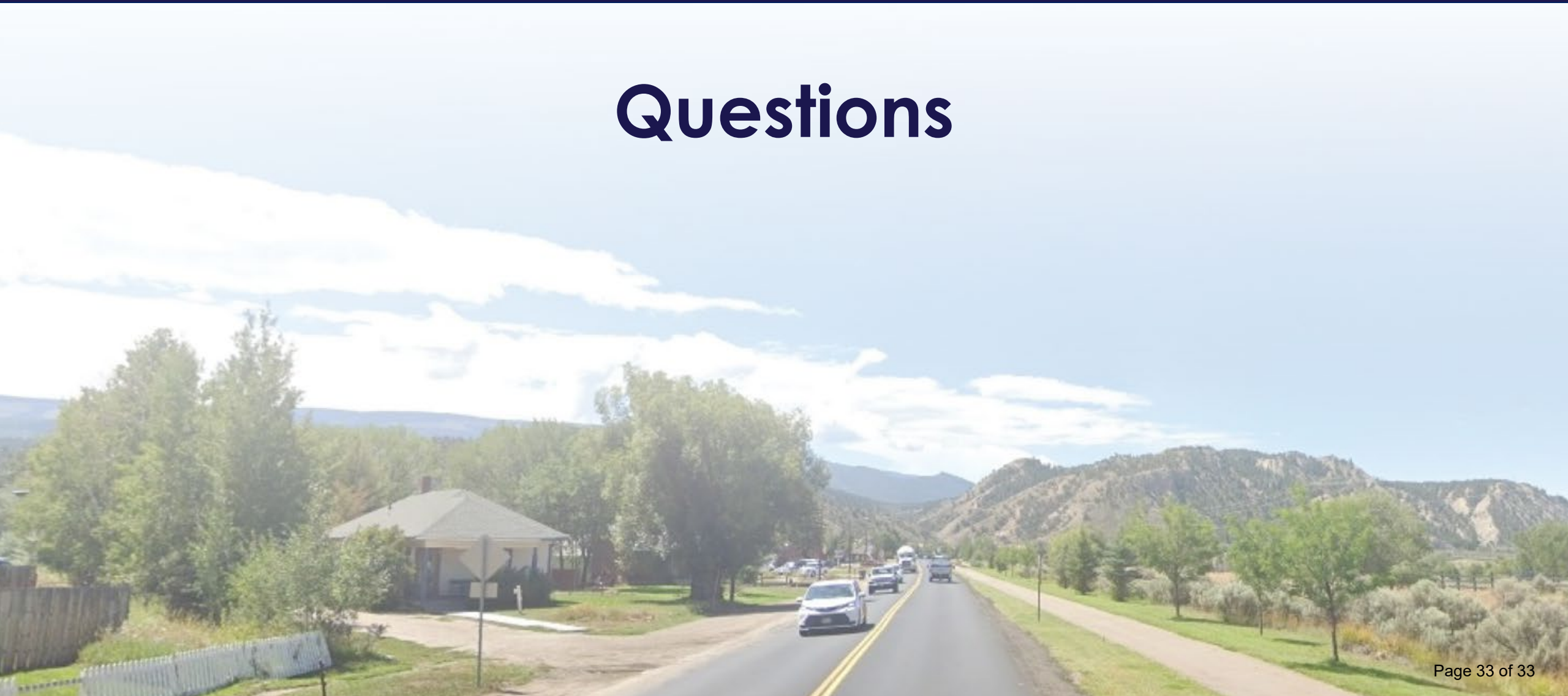
Questions